**Financial Statements** with Independent Auditor's Report

**December 31, 2024** 



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# **Independent Auditor's Report**

Honorable Mayor and Members of the Board of Trustees Town of Palisade, Colorado Palisade, Colorado

# **Report on the Audit of the Financial Statements**

### **Opinions**

We have audited the accompanying financial statements of the business-type activities and each major fund of the Town of Palisade, Colorado (the Town) as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the basic financial statements of the Town, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and each major fund of the Town as of December 31, 2024, and the respective changes in financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**Responsibilities of Management for the Financial Statements** 

The Town's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

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# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of
  expressing an opinion on the effectiveness of the Town's internal control. Accordingly, no
  such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.



Honorable Mayor and Members of the Board of Trustees Town of Palisade, Colorado Page 3

### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The supplementary information and the local highway finance report listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling the information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Hila & Company.pc

Englewood, Colorado July 31, 2025



Management's Discussion and Analysis December 31, 2024

# Management's Discussion and Analysis

As Town of Palisade Management, we offer the users of the Town of Palisade financial statements this narrative overview and analysis of the financial activities of the Town for the year ended December 31, 2024.

# **Financial Highlights**

The Town of Palisade's assets and deferred outflows of resources of \$55.5 million exceeded Town liabilities and deferred inflows of resources of \$3.7 million by \$51.8 million as of December 31, 2024. Of this amount, \$21.2 million is unrestricted, \$30.4 million is invested in capital assets such as land and improvements, buildings, vehicles, furniture, and equipment and \$180,000 is held for emergencies in compliance with Article X of the Colorado State Constitution.

Total revenue for the Town decreased 22% in 2024 due to decreases in excise tax income and capital grant proceeds. Total expenses increased by 4.1% in 2024 as compared to 2023. This resulted in an increase in the Town's net position of \$3.3 million in 2024.

Access to financial resources allows the Town to meet obligations and continue to provide day-to-day services necessary for the health, safety, and welfare for our citizens. One measure of this access is liquidity and can be measured as a ratio between current assets and current liabilities known as the current ratio. Current assets include cash and resources likely to be converted to cash within the next year. Current liabilities include financial obligations that the Town will have to fulfill within the next year. A larger ratio between these elements indicates that the Town has greater liquidity and thus a more secure position. In 2024, the town has a government wide current ratio of 28.1. This is a very strong current asset position.

# **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Town of Palisade's basic financial statements, which are comprised of government-wide financial statements, governmental funds financial statements, proprietary fund financial statements, fiduciary fund financial statements and notes to the financial statements. This report also contains supplementary information in addition to the basic financial statements.

# **Government-Wide Financial Statements**

The *government-wide financial statements* are designed to provide readers with a broad overview of the Town of Palisade finances in a manner like a private sector business.

The *statement of net position* presents information on all the Town's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference reported as *net position*. Over time, increases or decreases in the Town's net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

Management's Discussion and Analysis December 31, 2024

The *statement of activities* presents information showing how the Town's net position changed over the past year. All changes in the Town's net position are reported when an "event" causing a change occurs, regardless of when related cash flows occur. As a result, some revenues, and expenses, reported in this statement, will result in cash flows in future financial periods. Examples include grants, not yet reimbursed or vacation leave earned, but not used.

Both of the government-wide financial statements distinguish activities of the Town of Palisade that are primarily supported by taxes and state or federal monies (intergovernmental activities) from activities that are intended to be funded primarily from user fees and charges (business-type activities). The governmental activities of the Town include general government, public safety, public works and parks, culture and recreation and cemetery. The business-type activities of the Town include water, sewer, and refuse collection.

# **Fund Financial Statements**

A *fund* is a balancing set of accounts that is used to maintain control over resources that have been set aside for specific activities or purposes. The accounting within a fund is akin to accounting for an individual business. The Town of Palisade uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the Town's funds can be categorized into two fund types: governmental and proprietary.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, governmental fund financial statements focus on near-term flows of spendable resources, as well as on balances of spendable resources available at the end of the year. This information is helpful in evaluating the Town's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements, as readers may better understand the impact of the Town's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison.

The Town of Palisade maintains four governmental funds. The *General Fund*, the only major governmental fund, is distinctly identified in the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balance. The other governmental funds are combined as non-major governmental funds in the basic financial statements. These funds are articulated distinctly in the Required Supplemental Information (RSI) section of the financial statements.

Management's Discussion and Analysis December 31, 2024

**Proprietary Funds.** The Town of Palisade maintains three proprietary funds. There are two types of proprietary funds, Internal service funds and Enterprise funds, of which the Town only maintains Enterprise funds. *Enterprise funds* are used to report business-like interactions and are presented as *business-type activities* in the government-wide financial statements. The Town uses enterprise funds to account for water, sewer and refuse collection activities. The enterprise funds financial statements provide separate information for the water and sewer and refuse funds, which are considered to be major funds of the Town. The sewer and refuse collection services of the town are combined and reported as the *Utilities Fund*.

**Budgetary Comparisons.** The Town of Palisade adopts an annual appropriated budget for all of its funds. Budget to actual comparisons for each fund are provided elsewhere in this report.

**Notes to the Financial Statements.** These notes provide additional information that is necessary in gaining a full understanding of the data provided in the government-wide and fund financial statements.

# FINANCIAL ANALYSIS

**Net Position**. Net position may serve over time as a useful indicator of a government's financial position. As of December 31, 2024, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$52.3 million. The Town's net position as of December 31, 2023 was \$49.0 million.

The following table provides a summary of the Town's governmental and business-type net position as of December 31, 2024 with comparison to December 31, 2023.

**Town of Palisade, Colorado**Management's Discussion and Analysis
December 31, 2024

Net Position									
	Govern		Busines						
<u> </u>	Activ			vities	Total				
_	2023	2024	2023	2024	2024				
Assets	14 000 740	16.650.001	4.060.567	4 420 201	21 007 202				
Current Assets	14,809,740	16,658,001	4,960,567	4,429,381	21,087,382				
Capital Assets	19,378,140	19,348,491	12,820,714	13,658,439	33,006,930				
Net Pension Asset	575,105	650,887	-	-	650,887				
<b>Total Current Assets</b>	34,762,985	36,657,379	17,781,281	18,087,820	54,745,199				
Deferred Outflows of Resources	779,985	709,946	-	-	709,946				
Total Assets and Deferred Outflows of Resources	35,542,970	37,367,325	17,781,281	18,087,820	55,455,145				
Liabilities									
Current Liabilities	962,804	243,006	602,262	506,321	749,327				
Long-Term Liabilities	-	266,243	2,588,448	2,293,313	2,559,556				
Total Liabilities	962,804	509,249	3,190,710	2,799,634	3,308,883				
Deferred Inflows of Resources	729,868	381,859	-	-	381,859				
Total Liabilities and Deferred Inflows of Resources	1,692,672	891,108	3,190,710	2,799,634	3,690,742				
<b>Net Position</b>									
Net Investment in Capital Assets	19,378,140	19,348,491	12,820,714	11,072,453	30,420,944				
Restricted for Emergencies	256,895	180,000	-	-	180,000				
Unrestricted	14,472,158	16,947,726	4,775,053	4,215,733	21,163,459				
<b>Total Net Position</b>	34,107,193	36,476,217	17,595,767	15,288,186	51,764,403				

Management's Discussion and Analysis December 31, 2024

The Town of Palisade's assets and deferred outflows of resources were 15.02 times the Town's total liabilities and deferred inflows of resources at December 31, 2024. Total current assets were 28.14 times total current liabilities. The total amount of the long-term liabilities includes two water fund loans from the drinking water revolving fund disadvantaged community loan program with the Colorado Water Resources & Power Development Authority to re-build the water treatment plant. In addition, in 2012 the Town issued \$995,000 in water revenue bonds with interest rates ranging between 2.63% and 3.00%. The bonds are special revenue obligations of the Town, payable from the net pledged water revenues derived from the Town's Water Activity Enterprise. These bonds were used to pay off two existing water fund loans with interest rates of 4.00%.

Approximately 64% of the Town's net position is invested in capital assets that are being used in the operation of the Town and infrastructure assets that are provided and maintained by the Town. Infrastructure assets completed before January 1, 2004, and still in place, are not included in net position. In prior years, capital assets for non-proprietary funds were only shown on the combined balance sheet as the "general fixed assets" account group. These assets were not included with other assets in governmental fund type funds.

Changes in Net Position. Governmental and business-type activities increased the Town's net position by \$3,330,912 in 2024. The following table indicates the changes in net position for governmental and business-type activities for 2023 and 2024.

# **Town of Palisade, Colorado**Management's Discussion and Analysis December 31, 2024

	Changes in Net Position									
	Governmen	ıtal	Busines	s-Type						
	Activities	s	Activi	ities	To	otal				
	2023	2024	2023	2024	2023	2024				
Revenues										
Program Revenues										
Charges for Services	883,856	968,988	1,930,372	2,464,719	2,814,228	3,433,707				
Operating Grants										
and Contributions	36,278	31,673			36,278	31,673				
Capital Grants and Contributions	3,667,327	706,974	_	_	3,667,327	706,974				
General Revenues	3,007,327	700,374	_		3,007,327	700,974				
Property Taxes	766,638	1,007,017			766,638	1,007,017				
Other Taxes	6,710,198	5,387,588			6,710,198	5,387,588				
Other Revenue	528,996	668,392	273,492	262,248	802,488	930,640				
Total Revenues	12,593,293	8,770,632	2,203,864			11,497,599				
Expenses		, ,								
General Government	1,800,276	1,797,795			1,800,276	1,797,795				
Public Safety	2,466,587	2,988,503			2,466,587	2,988,503				
Public Works	381,451	276,345			381,451	276,345				
Culture & Recreation	876,874	875,753			876,874	875,753				
Cemetery	92,032	110,608			92,032	110,608				
Water			1,406,285	1,279,660	1,406,285	1,279,660				
Sewer and Refuse			825,061	838,023	825,061	838,023				
Total Expenses	5,617,220	6,049,004	2,231,346	2,117,683	7,848,566	8,166,687				
Change in Net Position	6,976,073	2,721,628	(27,482)	609,284	6,948,591	3,330,912				
Net Position										
Beginning of Year	28,129,733	35,105,806	13,940,737	13,913,255	42,070,470	49,019,061				
Prior Period Adjustment				-		-				
End of Year	35,105,806	37,827,434	13,913,255	14,522,539	49,019,061	52,349,973				

Management's Discussion and Analysis December 31, 2024

Total revenues for combined governmental and business-type activities decreased 22% for 2024 when compared to 2023 due mainly to decreased revenue from the loss of excise taxes and less capital grants. Total combined revenues were made up of 36% direct program revenues and 64% general revenues.

• The major program revenues for governmental activities were as follows:

Charges for services and fees were 11.0% of program revenues. The sources of this revenue were: general government charges for services, fees, fines, etc., public safety, public works and parks, culture and recreation and cemetery.

Capital and operational grants were 8.4% of program revenues. These grants were received for public safety and public works and recreation.

The general revenues for governmental activities were 81% of total governmental revenues. The major governmental general revenue activities were as follows:

Property taxes were 11% of total revenues and 14% of general revenues. Other taxes, which includes sales taxes were 61% of total revenues and 76% of general revenues. Other revenues were .8% of total revenues and 9.5% of general revenues.

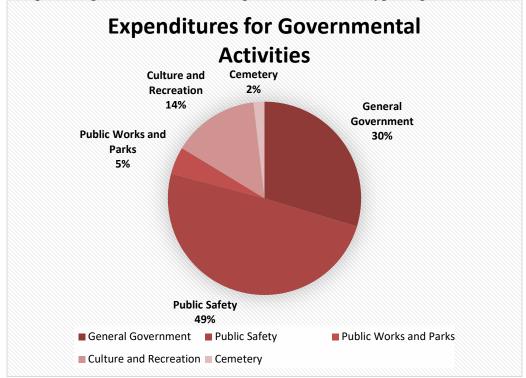
• The major program revenues for business-type activities were:

Charges for services were 90% of total business-type activities revenues. Each business-type activity charges for the specific products and/or services for which the activity was established. The major revenues for 2024 were water service fees \$1,092,041 and sewer fees \$1,372,318.

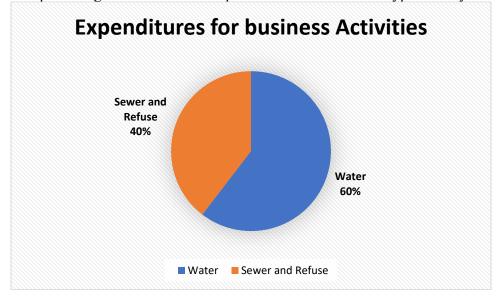
The total expenses for combined governmental and business-type activities were made up of \$6,049,004 of expenses for governmental activities and \$2,117,683 of expenses for business-type activities. Of the total expenses, 74% were for governmental activities and 26% for business-type activities.

Management's Discussion and Analysis December 31, 2024

The percentages of Governmental expenditures for each type of governmental activity are:



The percentages of total Town expenses for each business-type activity are:



Management's Discussion and Analysis December 31, 2024

# FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

The Town of Palisade uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of the end of 2024, the combined ending fund balances of the Town of Palisade's governmental funds were \$16,281,586. Of this amount, 97% is unassigned fund balance, which is available as working capital and for current spending in accordance with the purposes of the specific funds. Of the remaining, \$69,735 are non-spendable funds, \$126,856 are restricted for park improvements, \$180,000 are restricted for emergencies and not available for new spending, and \$40,026 are assigned for public safety.

The Town has one major governmental fund: The General Fund.

# **General Fund**

The fund balance of the general fund was \$16,465,867 on December 31, 2024. Of this balance, 98% are unassigned. Of the remaining, \$69,735 are non-spendable funds and \$180,000 are restricted for emergencies in compliance with Title X of the Colorado constitution. The unassigned fund balance is available for working capital and will be used for subsequent operations. Working capital is also available for immediate cash disbursements in the subsequent period.

Most of the ratios that are used in the financial analysis of business organizations provide only limited information in an analysis of a governmental type of fund; however, governmental funds that are in severely bad liquidity condition can often be recognized by such an analysis. Therefore, the following items and relationships are presented for the Town of Palisade's general fund on December 31, 2024:

- Working Capital (assets minus liabilities and deferred inflows of resources) of the General Fund was \$12,154,264. The general fund balance on the fund balance sheet is the fund's "working capital." However, a portion of the fund balance is restricted or non-spendable and may not be available for use as working capital. Therefore, the unassigned fund balance of \$11,897,369 is considered "working capital" as a measure of liquidity for the fund.
- Current Ratio (current assets divided by current liabilities and deferred inflows of resources) 26.6:1

Management's Discussion and Analysis December 31, 2024

• Modified Current Ratio (current assets less property tax accrual divided by current liabilities): 65.7:1. The current ratio is used, by business organizations, to display the ability to meet current maturing obligations.

While the analysis provided above must be combined with other information in order to develop a certain conclusion as to the liquidity and the probability of continuation of financial operations by the Town of Palisade general fund, it is reasonable to conclude that the Town's general fund level of liquidity is not deficient.

# **Proprietary Funds**

The Town's proprietary fund statement provides the same type of information found in the government-wide financial statements, but in greater detail.

As of the end of 2024, the combined ending net position of the Town of Palisade's enterprise funds was \$15,870,398. Of this amount 30% is unrestricted net position, which is available as working capital and for current spending.

The Town has three major enterprise funds, the Water Fund, the Utility Fund and the Solid Waste Fund. The Water Fund is used to account for water activities. The Utility Fund is used to account for sewer collections and treatment activities. The Solid Waste Fund is used to account for the solid refuse activities for the Town. For presentation in the financial statements, the Solid Waste Fund and Utilities Fund are combined. On December 31, 2024, the Water Fund, Utility Fund, and Solid Waste Fund had total assets, which equaled 6.5 times the total liabilities. 89% of the funds' net position was invested in capital assets. 11% of the funds' net position is unrestricted and available as working capital and to be used for subsequent operations. The Water Fund and the Utility Fund are enterprise funds with a large ratio of capital assets. The Solid Waste Fund does not have significant capital assets because the Town contracts these services with a private entity. The funds with significant capital asset requirements require significant cash flow planning to maintain infrastructure.

Management's Discussion and Analysis December 31, 2024

# GENERAL FUND BUDGETARY HIGHLIGHTS

The Town's budget is prepared and approved according to Colorado statutes.

The Town of Palisade's Trustees budgeted \$7,410,775 for 2024 general fund revenues.

The Town's General Fund Budget is shown below:

	Original	Final	
_	Budget	Budget	Actual
Beginning Balance	\$14,508,123	\$14,047,553	\$14,047,533
Revenues and Other Financing Sources	7,410,775	7,410,775	8,218,701
Expenditures and Other Financing Uses	7,224,950	7,486,950	5,916,367
Prior Period Adjustment			
Ending Balance	\$14,887,448	\$14,164,858	\$16,465,867

# CAPITAL ASSET AND DEBT ADMINISTRATION

The Town's capital assets net of depreciation on December 31, 2024 are presented in the following table. Also see Note D in the footnotes for further detail.

Capital Assets, Net of Depreciation								
December 31, 2024								
	Governmental	<b>Business-Type</b>						
	Activities	Activities	Total					
Land	\$2,077,098	\$226,126	\$2,303,224					
Water Rights		298,247	298,247					
Construction in Progress Swimming	760,030	1,750,004	2,512,034					
Pool/Community Center	92,519		92,519					
Water/Sewer System Building and		10,768,946	10,768,946					
Improvements	10,988,500		10,988,500					
Equipment and Furniture	1,892,349	615,116	2,507,465					
Infrastructure	3,535,995		3,535,995					
Total	19,348,491	13,658,439	33,006,930					

Business-type activities, specifically the Water Fund, currently have two notes payable and one outstanding bond issue as noted above. The total amount due at December 31, 2024 was \$3,066,525, which includes unamortized debt premiums of \$17,228. See Note E in the footnotes for further detail.

Management's Discussion and Analysis December 31, 2024

# **Items of Interest for 2024**

Government wide revenue decreased by 22% when compared to government wide revenue in 2023. This decrease is due to a combination of decreasing excise taxes and less grant funding. We have 10 new locations in Grand Junction creating a significant excise tax decrease compared to 2023. Sales tax continues to be the largest source of funding for governmental type activities and charges for service continue to primarily fund the Town's utility activities. We expect both revenue streams to remain capable of supporting services at the same levels in the next fiscal year. We did enact a new Sewer rate schedule, to create reserves for the Sewer Consolidation Project joining with the Clifton Treatment Plant by 2027.

# ECONOMIC FACTORS AND CONDITIONS

The Town continues to pursue areas of capital improvement and economic development. The 2024 operating budget focused on public safety, utility service delivery, and infrastructure maintenance. The maintenance of facilities and systems, infrastructure, and equipment as well as updating ineffective, obsolete, and end of service life equipment and systems to support the delivery of high quality, and cost-effective services remains a priority. The Town has had some changes in staff, but the overall number of FTE's remained close to 2023 staff levels.

# **Board Direction for 2024**

The Palisade Board of Trustees continues to support the town mission statement that supports opportunities for agriculture, business, recreation and protecting our diverse community and our citizen's quality of life. We continue to actively seek economic development for the Town.

The Town will also continue to study new options for revenue to perform much needed capital improvement projects to our streets, parks, and utility infrastructure. We are focused on maintaining what we have and making investments that will have a positive impact on the quality of life and experience of our residents, visitors, and wider community.

# **Conclusion**

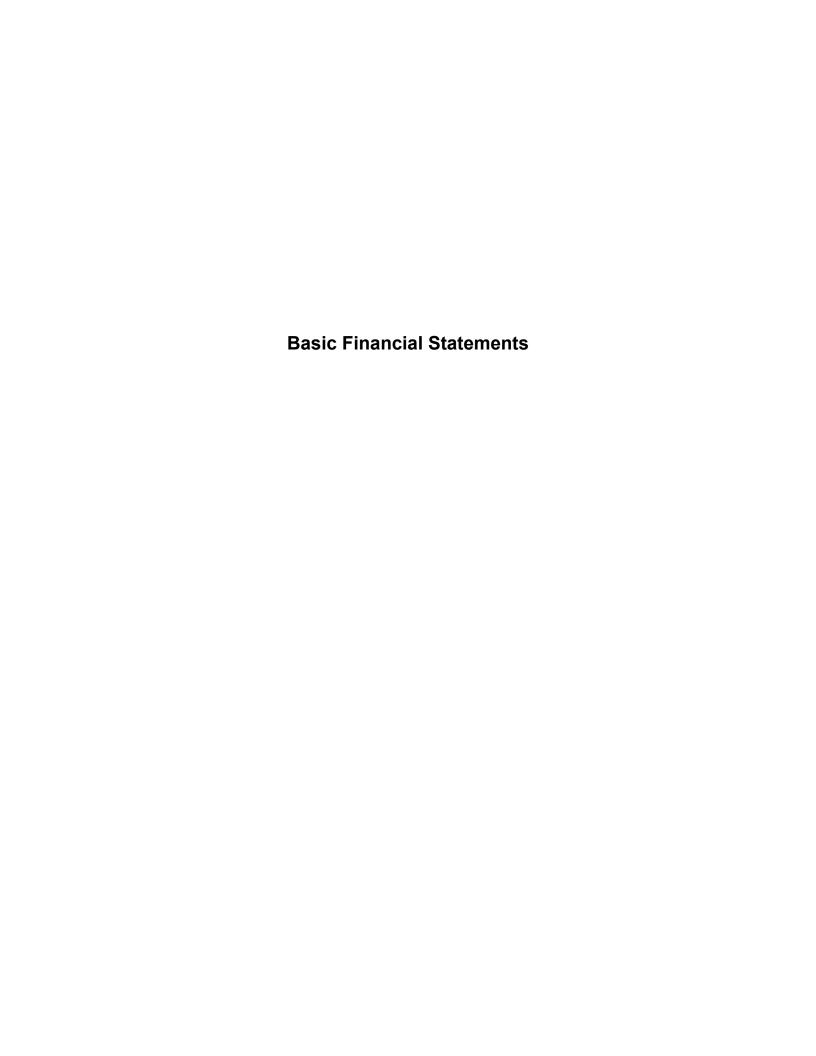
The primary revenue streams for the Town remain fairly stable outside of excise taxes and capable of supporting fundamental services on which our citizens rely. The 2024 budget has a slight reduction of revenues and expenditures when compared to 2023. This decrease is largely due to grant funding opportunities for capital projects for the community clinic project. We believe sales tax and property tax revenues will show minimal growth in 2024 and beyond without a tax increase in the future.

The Town will remain focused on executing a strategic vision that is aimed at increasing the quality of life for our citizens and creating a Town that residents and visitors alike hold in the highest esteem.

Management's Discussion and Analysis December 31, 2024

# **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of Town of Palisade's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Town of Palisade Trustees, P.O. Box 128, Palisade, CO 81526.



# Town of Palisade, Colorado Statement of Net Position

# December 31, 2024

	Governmental Activities			usiness-Type Activities		Totals
Assets		_				
Cash and Investments	\$	15,676,858	\$	4,058,485	\$	19,735,343
Accounts Receivable		73,065		289,769		362,834
Property Taxes Receivable		858,565		-		858,565
Due from Other Governments		675,352		-		675,352
Prepaid Expenses		69,735		-		69,735
Inventory		-		81,127		81,127
Net Pension Asset		650,887		-		650,887
Capital Assets, Not Being Depreciated		2,839,128		2,274,377		5,113,505
Capital Assets, Net of Accumulated Depreciation	_	16,509,363	_	11,384,062	_	27,893,425
Total Assets	_	37,352,953	_	18,087,820	_	55,440,773
Deferred Outflows of Resources						
Deferred Outflows Related to Pensions	_	709,946	_	-	_	709,946
Liabilities						
Accounts Payable		122,687		116,843		239,530
Accrued Liabilities		90,737		-		90,737
Accrued Interest Payable		-		19,510		19,510
Noncurrent Liabilities						
Net Pension Liability		-		-		-
Due within One Year		29,582		369,968		399,550
Due in More Than One Year	_	266,243	_	2,293,313	_	2,559,556
Total Liabilities	-	509,249		2,799,634	_	3,308,883
Deferred Inflows of Resources						
Deferred Property Taxes		858,565		-		858,565
Deferred Inflows Related to Pensions	_	218,868	_	-	_	218,868
Deferred Inflows of Resources	_	1,077,433	_		_	1,077,433
Net Positions						
Net Investment in Capital Assets		19,348,491		11,072,453		30,420,944
Restricted for Emergencies		180,000		-		180,000
Unrestricted	_	16,947,726	_	4,215,733	_	21,163,459
Total Net Position	\$_	36,476,217	\$_	15,288,186	\$_	51,764,403

# **Town of Palisade, Colorado**Statement of Activities For the Year Ended December 31, 2024

			Program Revenue	25		t (Expense) Rever Change in Net Po	
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Totals
Primary Government							
Governmental Activities							
General Government	\$ 2,255,114	\$ 188,097	\$ -	\$ 202,217	\$ (1,864,800)	\$ -	\$ (1,864,800)
Public Safety	2,324,838	317,799	-	504,757	(1,502,282)	-	(1,502,282)
Public Works and Parks	370,795	41,961	-	-	(328,834)	-	(328,834)
Culture and Recreation	1,019,357	365,831	31,673	-	(621,853)	-	(621,853)
Cemetery	110,608	55,300	. <u> </u>		(55,308)		(55,308)
Total Governmental							
Activities	6,080,712	968,988	31,673	706,974	(4,373,077)		(4,373,077)
Business-Type Activities							
Water	1,279,660	1,092,401	-	23,788	-	(163,471)	(163,471)
Sewer and Refuse	838,023	1,372,318	<u> </u>	543	<u> </u>	534,838	534,838
Total Business-Type	2,117,683	2,464,719	<u> </u>	24,331	<u> </u>	371,367	371,367
Total Primary Government	\$ 8,198,395	\$ 3,433,707	\$ 31,673	\$ 731,305	(4,373,077)	371,367	(4,001,710)
	General Reven	ues					
	Property Taxes	5			1,007,017	-	1,007,017
	Sales and Use	Taxes			4,861,048	-	4,861,048
	Other Taxes				526,539	-	526,539
	Investment Inc	ome			666,758	262,248	929,006
	Gain (Loss) on	Disposal of Capit	tal Assets		-	-	-
	Miscellaneous				1,634	-	1,634
	Transfers				(64,000)	64,000	
	Total General	Revenues and Tr	ansfers		6,998,996	326,248	7,325,244
	Change in Net	Position			2,625,919	697,615	3,323,534
	Net Position, B	eginning of Year,	as Restated		33,850,298	14,590,571	48,440,869
	Net Position, E	nd of year			\$ 36,476,217	\$ 15,288,186	\$_51,764,403

# Town of Palisade, Colorado Balance Sheet

Balance Sheet Governmental Funds December 31, 2024

		General		Capital Projects		Nonmajor overnmental Funds		Totals
Assets Cash and Investments	r.	15,383,652	φ		¢.	293,206	Φ	15,676,858
Accounts Receivable	\$	10,363,032	\$	-	\$	293,206	\$	13,070,036
		075 050						075 050
Due from Other Governments		675,352		-		400,004		675,352
Property Tax Receivable		695,574		-		162,991		858,565
Fire, Recuse and Other		71,753		-		-		71,753
Franchise Taxes Receivable		-		-		-		-
Lodging Tax and Other Receivable		-		-		1,312		1,312
Due From Other Funds		466,096		-		-		466,096
Prepaid Expenses	=	69,735	_	-	_	-	_	69,735
Total Assets	\$ <u></u>	17,362,162	\$_	-	\$	457,509	\$_	17,819,671
Liabilities								
Accounts Payable	\$	109,984	\$	9,234	\$	3,469	\$	122,687
Due to Other Funds		-		466,096		-		466,096
Accrued Liabilities	_	90,737	_	-	_	-	_	90,737
Total Liabilities	_	200,721	_	475,330		3,469	_	679,520
Deferred Inflows of Resources								
Deferred Property Taxes	_	695,574	_	-	_	162,991	_	858,565
Deferred Inflows of Resources	_	695,574	· <u>-</u>	-	_	162,991	· <u>-</u>	858,565
Fund Balances								
Nonspendable		69,735		-		-		69,735
Restricted for:								
Park Improvements		-		-		126,856		126,856
Emergencies		180,000		-		-		180,000
Assigned to:								
Marketing		-		-		124,167		124,167
Public Safety		-		-		40,026		40,026
Unrestricted, Unassigned	_	16,216,132	_	(475,330)			_	15,740,802
Total Fund Balances	_	16,465,867		(475,330)		291,049		16,281,586
Total Liabilities, Deferred Inflows								
of Resources and Fund Balances	\$_	17,362,162	\$_		\$	457,509	\$_	17,819,671

Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position December 31, 2024

# Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:

Total Fund Balances of Governmental Funds	\$	16,281,586
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in governmental funds		19,348,491
Long-term liabilities and related items are not due and payable in the current year and, therefore,		
are not reported in governmental funds:		
Compensated Absences Payable		(295,825)
Deferred Outflows Related to Pensions		709,946
Pension Liability		-
Pension Asset		650,887
Deferred Inflows Related to Pension	_	(218,868)
Total Net Position of Governmental Activities	\$	36,476,217

# **Town of Palisade, Colorado**Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2024

Revenues		General		Capital Projects		Nonmajor overnmental Funds		Totals
Taxes	\$	6,083,346	\$		\$	311,259	\$	6,394,605
Intergovernmental	φ	504,757	φ	202,217	φ	31,673	φ	738,647
Charges for Services		968,988		202,217		31,073		968,988
Investment Income		660,781		-		5,977		666,758
Miscellaneous		829		-		805		1,634
Miscellarieous	_	029	-			003	-	1,034
Total Revenues	_	8,218,701	. <u>-</u>	202,217	_	349,714	_	8,770,632
Expenditures								
Current								
General Government		1,699,456		-		98,339		1,797,795
Public Safety		2,954,205		-		34,298		2,988,503
Public Works		276,345		-		-		276,345
Culture and Recreation		875,753		-		-		875,753
Cemetery		110,608		-		-		110,608
Capital Outlay								
General Government	_		-	397,428			_	397,428
Total Expenditures	_	5,916,367	· -	397,428	_	132,637	_	6,446,432
Excess of Revenues Over								
(Under) Expenditures	_	2,302,334		(195,211)		217,077	_	2,324,200
Other Financing Sources (Uses)								
Transfers In		180,000		-		-		180,000
Transfers Out	_	(64,000)	. <u>-</u>		_	(180,000)	_	(244,000)
Total Other Financing Sources (Uses)	_	116,000	. <u>-</u>	<u>-</u>	_	(180,000)	_	(64,000)
Net Change in Fund Balances		2,418,334		(195,211)		37,077		2,260,200
Fund Balances, Beginning of Year	_	14,047,533	· -	(280,119)	_	253,972	_	14,021,386
Fund Balances, End of Year	\$_	16,465,867	\$	(475,330)	\$	291,049	\$_	16,281,586

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Governmental Funds

For the Year Ended December 31, 2024

# Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:

Net Change in Fund Balances of Governmental Funds	\$	2,260,200
Capital outlays to purchase or construct capital assets are reported in governmental funds as expenditures. However, for governmental activities those costs are capitalized in the statement of net position and are allocated over their estimated useful lives as annual depreciation expense in the statement of activities. Capital Outlay  Depreciation Expense		913,745 (943,394)
Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position and does not affect the statement of activities. This is the net effect of these differences in the treatment of long-term debt and related items.		
Change in Accrued Compensated Absences		(50,453)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Deferred Outflows Related to Pensions		(70,039)
Pension Liability		86,719
Pension Asset		75,782
Deferred Inflows Related to Pension		353,359
Change in Net Position of Governmental Activities	\$_	2,625,919

# **Town of Palisade, Colorado**Statement of Net Position

# Statement of Net Position Proprietary Funds December 31, 2024

	Water Utility			Utility	Totals		
Assets		_		_			
Current Assets							
Cash and Investments	\$	1,070,716	\$	2,987,769	\$	4,058,485	
Accounts Receivable		128,543		161,226		289,769	
Inventory	-	81,127	_		_	81,127	
Total Current Assets	-	1,280,386	_	3,148,995	_	4,429,381	
Noncurrent Assets							
Capital Assets, Not Being Depreciated		298,247		1,976,130		2,274,377	
Capital Assets, Net of Accumulated Depreciation	_	8,439,788	_	2,944,274	_	11,384,062	
Total Noncurrent Assets	_	8,738,035	_	4,920,404	_	13,658,439	
Total Assets	-	10,018,421	_	8,069,399	_	18,087,820	
Liabilities							
Current Liabilities							
Accounts Payable		23,207		93,636		116,843	
Accrued Interest Payable		19,510		-		19,510	
Current Portion of Noncurrent Liabilities	-	367,256	_	2,712	_	369,968	
Total Current Liabilities	-	409,973	_	96,348	_	506,321	
Noncurrent Liabilities							
Compensated Absences		45,167		24,398		69,565	
Note Payable	-	2,223,748	_		_	2,223,748	
Total Noncurrent Liabilities	-	2,268,915	_	24,398	_	2,293,313	
Total Liabilities	-	2,678,888	_	120,746	_	2,799,634	
Net Position							
Net Investment in Capital Assets		6,152,049		4,920,404		11,072,453	
Unrestricted	-	1,187,484	_	3,028,249	_	4,215,733	
Total Net Position	\$	7,339,533	\$_	7,948,653	\$_	15,288,186	

# Town of Palisade, Colorado Statement of Revenues, Expenses and Changes in Net Position Proprietary Funds For the Year Ended December 31, 2024

		Water	Utility			Totals	
Operating Revenues							
Charges for Services	\$_	1,092,401	\$_	1,372,318	\$_	2,464,719	
Total Operating Revenues	_	1,092,401	_	1,372,318	_	2,464,719	
Operating Expenses							
Operations and Maintenance		849,533		668,352		1,517,885	
Debt Service - Interest		65,995		-		65,995	
Depreciation	_	364,132		169,671	_	533,803	
Total Operating Expenses	=	1,279,660	_	838,023	_	2,117,683	
Net Operating Income	_	(187,259)		534,295	_	347,036	
Nonoperating Revenues (Expenses)							
Investment Income and Penalties		111,560		150,688		262,248	
Tap Fees		23,788		543		24,331	
Transfers In (Out)	_	(485,065)	_	549,065	_	64,000	
Total Nonoperating Revenues (Expenses)	_	(349,717)	_	700,296	_	350,579	
Change in Net Position	_	(536,976)	_	1,234,591	_	697,615	
Net Position, Beginning of Year	_	7,876,509	_	6,714,062	_	14,590,571	
Net Position, End of Year	\$_	7,339,533	\$_	7,948,653	\$_	15,288,186	

# **Town of Palisade, Colorado** Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2024

		Water		Vastewater		Totals
Cash Flows From Operating Activities						
Cash Received from Customers	\$	1,076,390	\$	1,303,042	\$	2,379,432
Cash Payments to Employees		(416,757)		(219,138)		(635,895)
Cash Payments to Vendors and Suppliers		(452,371)	_	(406,503)	_	(858,874)
Net Cash Provided by Operating Activities		207,262	_	677,401	_	884,663
Cash Flows From Noncapital Financing Activities						
Transfers From Other Funds		(485,065)	_	549,065	_	64,000
Net Cash Used in Noncapital						
Financing Activities		(485,065)	_	549,065	_	64,000
Cash Flows From Capital and Related						
Financing Activities						
Purchases of Capital Assets		92,409		(1,463,937)		(1,371,528)
System Investment Fees Received		23,788		543		24,331
Debt Principal Payments		(411,730)		-		(411,730)
Debt Interest Payments		(68,457)	_		_	(68,457)
Net Cash Provided by (Used in) Capital and						
Related Financing Activities	_	(363,990)	_	(1,463,394)	_	(1,827,384)
Cash Flows From Investing Activities						
Interest Received	_	111,560	_	150,688	_	262,248
Net Increase In Cash		(530,233)		(86,240)		(616,473)
Cash, Beginning of Year	_	1,600,949		3,074,009	_	4,674,958
Cash, End of Year	\$ <u></u>	1,070,716	\$_	2,987,769	\$_	4,058,485
Reconciliation of Net Operating Income to Net						
Cash Provided by (Used in) Operating Activities						
Net Operating Income	\$	(121,264)	\$	534,295	\$	413,031
Adjustments to Reconcile Net Operating Income to						
Net Cash Provided by (Used in) Operating Activities						
Depreciation		364,132		169,671		533,803
Changes in Assets and Liabilities		/4		(05 5-5)		/a= ===:
Accounts Receivable		(16,011)		(69,276)		(85,287)
Accounts Payable		(34,221)		46,389		12,168
Accrued Compensated Absences		14,626	_	(3,678)	_	10,948
Net Cash Provided by (Used in) Operating Activities	\$ <u></u>	207,262	\$_	677,401	\$_	884,663

Notes to Financial Statements December 31, 2024

# Note 1: Summary of Significant Accounting Policies

The Town of Palisade, Colorado (the Town) is a statutory municipality that operates under a Board of Trustees-Mayor form of government. The Town provides its residents with police protection, streets, cemetery, and parks. The Town is governed by an elected mayor and six-member Board of Trustees.

# Reporting Entity

The financial reporting entity consists of the Town, organizations for which the Town is financially accountable and organizations that raise and hold economic resources for the direct benefit of the Town. All funds, organizations, institutions, agencies, departments, and offices that are not legally separate are part of the Town. Legally separate organizations for which the Town is financially accountable are considered part of the reporting entity. Financial accountability exists if the Town appoints a voting majority of the organization's governing board and is able to impose its will on the organization, or if there is a potential for the organization to provide benefits to, or impose financial burdens on, the Town.

The Town's financial statements include the activities of the First Street Improvement District, the Palisade Downtown Improvement District, and the Palisade Rural Fire Protection District as blended component units. The districts do not issue separate financial statements.

# **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges for interfund services that are reasonably equivalent to the services provided. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*. Internally dedicated resources are reported as general revenues rather than as program revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual funds are reported as separate columns in the fund financial statements.

Notes to Financial Statements
December 31, 2024

# Note 1: Summary of Significant Accounting Policies (Continued)

# Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current year.

Taxes, intergovernmental revenues, and interest associated with the current year are considered to be susceptible to accrual and so have been recognized as revenues of the current year. All other revenues are considered measurable and available only when cash is received by the Town.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a fund's principal ongoing operations. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for a specific use, it is the Town's practice to use restricted resources first, then unrestricted resources as they are needed.

In the fund financial statements, the Town reports the following major governmental funds:

The *General Fund* is the Town's primary operating fund. It accounts for all financial resources of the Town, except those accounted for in another fund.

The *Capital Projects Fund* accounts for all financial resources that have been committed to fund the expenditures associated with constructing assets for the Town.

Additionally, the government reports the following non-major fund types:

The *Tourism Special Revenue Fund* accounts for lodging tax received and used for tourism-based marketing of the Town.

Notes to Financial Statements
December 31, 2024

# Note 1: Summary of Significant Accounting Policies (Continued)

# <u>Measurement Focus, Basis of Accounting, and Financial Statement Presentation</u> (Continued)

The *Conservation Trust Fund* accounts for the proceeds of lottery funds received from the State of Colorado.

The *Palisade Rural Fire Protection District Fund* accounts for property tax received and used for fire protection provided by volunteers for the Town.

In addition, the Town reports the following major proprietary funds:

The Water Fund accounts for the water treatment and distribution system.

The *Utility Fund* accounts for the sewer treatment and collection system and refuse collection.

# Assets, Liabilities and Net Position/Fund Balances

Cash Equivalents - For purposes of the statement of cash flows, cash equivalents include investment with original maturities of three months or less.

*Receivables* - Receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

*Prepaid Expenses* - Certain payments to vendors reflect costs applicable to future years and are reported as prepaid expenses using the consumption method.

Capital Assets - Capital assets, which include land, buildings, utility systems, equipment, and all infrastructure owned by the Town, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and the proprietary funds in the fund financial statements. Capital assets are defined by the Town as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at the acquisition value on the date of donation. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives.

Buildings, Improvements and Plants	10 - 100 years
Water Distribution and Collection Systems	10 - 60 years
Sewer Collection and Treatment Systems	10 - 60 years
Swimming Pool	15 - 40 years
Equipment and Furniture	5 - 20 years

Notes to Financial Statements
December 31, 2024

# Note 1: Summary of Significant Accounting Policies (Continued)

# Assets, Liabilities and Net Position/Fund Balances (Continued)

Deferred Inflows of Resources - Property taxes earned but levied for a subsequent year are reported as deferred inflows of resources in the financial statements.

Compensated Absences - Employees of the Town are allowed to accumulate unused vacation and sick leave up to a maximum based on years of service. Upon termination of employment from the Town, all full-time employees are paid for accumulated sick at 55% of current hourly rate and accumulated vacation at 100% of their current pay rate. Part time employees are not paid for any accrued sick time and do not accrue vacation hours.

A liability for these compensated absences is reported when earned in the proprietary funds and when due in the governmental funds. A long-term liability has been reported in the government-wide financial statement for the accrued compensated absences.

Long-Term Debt - In the government-wide financial statements and the proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Debt premiums, discounts and accounting losses resulting from debt refundings are deferred and amortized over the life of the debt using the straight-line method. In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses.

Debt issuance costs, whether or not withheld from the debt proceeds, are reported as current expenses or expenditures.

Net Position/Fund Balances - In the government-wide and fund financial statements, net position and fund balances are restricted when constraints placed on the use of resources are externally imposed. In the fund financial statements, governmental funds report committed fund balances when the Board of Trustees approves an ordinance that places constraints on the use of resources for a specific purpose. Assigned fund balances arise from an informal action of the Board of Trustees.

The Town has not established a formal policy for its use of restricted and unrestricted fund balances. However, if both restricted and unrestricted fund balances are available for a specific purpose, the Town uses restricted fund balances first, followed by committed, assigned, and unassigned balances.

# **Property Taxes**

Property taxes attach as an enforceable lien on property on January 1, are levied the following December, and collected in the subsequent calendar year. Taxes are payable in full on April 30 or in two installments on February 28 and June 15. The County Treasurer's Office collects property taxes and remits to the Town on a monthly basis. Since property tax revenues are collected in arrears during the succeeding year, receivables and corresponding deferred inflows of resources are reported at year end.

Notes to Financial Statements
December 31, 2024

# Note 1: Summary of Significant Accounting Policies (Continued)

# Subsequent Events

We have evaluated subsequent events through July 31, 2025. The date the financial statements were available to be issued.

# Note 2: Cash and Investments

A summary of cash at December 31, 2024, follows:

	 Total
Petty Cash	\$ 800
Deposits	1,833,038
Investments	17,901,505
Total	\$ 19,735,343

# **Cash Deposits**

The Colorado Public Deposit Protection Act (PDPA) requires all local government entities to deposit cash in eligible public depositories. Eligibility is determined by State regulations. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. The PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution or held in trust for all uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. At December 31, 2024, the Town had bank deposits of \$1,618,479 collateralized with securities held by the financial institution's agent but not in the Town's name.

# **Investments**

The Town is required to comply with State statutes which specify investment instruments meeting defined rating, maturity, and concentration risk criteria in which the Town may invest, which include the following. State statutes do not address custodial risk.

- Obligations of the United States and certain U.S. Agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts (GICs)

Notes to Financial Statements December 31, 2024

# Note 2: Cash and Investments (Continued)

# Investments (Continued)

Interest Rate Risk - State statutes generally limit the maturity of investment securities to five years from the date of purchase unless the governing board authorizes the investment for a period in excess of five years.

*Credit Risk* - State statutes limit certain investments to those with specified ratings from nationally recognized statistical rating organizations, depending on the type of investment.

Concentration of Credit Risk - State statutes do not limit the amount the Town may invest in one issuer of investment securities, except for corporate securities.

Local Government Investment Pools - At December 31, 2024, the Town had \$8,407,692 and \$9,493,812 invested in the Colorado Local Government Liquid Asset Trust (Colotrust) and the Colorado Surplus Asset Fund Trust (CSAFE), respectively. The Trusts are investment vehicles established for local government entities in Colorado to pool surplus funds. The Colorado Division of Securities administers and enforces the requirements of creating and operating the Trusts. The Trusts operate in conformity with the Securities and Exchange Commission's Rule 2a-7, with each share valued at \$1. Both Trusts are rated AAAm by Standard and Poor's. Investments of the Trusts are limited to those allowed by State statutes. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. The custodian's internal records identify the investments owned by the participating governments.

Notes to Financial Statements December 31, 2024

Note 3: Capital Assets

Capital asset activity for the year ended December 31, 2024, is summarized below.

Governmental Activities Capital Assets, Not Being Depreciated		Balance 12/31/23		Additions		Transfers		Deletions		Balance 12/31/24
Land Construction in Progress	\$	1,999,618 437,458	\$	77,480 324,572	\$ -		\$		\$ _	2,077,098 762,030
Total Capital Assets, Not Being Depreciated		2,437,076		402,052	_		-		_	2,839,128
Capital Assets, Being Depreciated										
Infrastructure		6,021,349		25,142		-		-		6,046,491
Swimming Pool		562,447		18,705		-		-		581,152
Community Center		684,645		-		-		-		684,645
Buildings and Improvements Equipment and Furniture		17,039,689 3,094,207		36,355 431,491	_		_		_	17,076,044 3,525,698
Total Capital Assets, Being Depreciated		27,402,337		511,693	_		_		_	27,914,030
Less Accumulated Depreciation										
Infrastructure		(2,145,362)		(365,134)		-		-		(2,510,496)
Swimming Pool		(534,992)		(8,652)		-		-		(543,644)
Community Center		(625,662)		(3,972)		-		-		(629,634)
Buildings and Improvements		(5,794,616)		(292,928)		-		-		(6,087,544)
Equipment and Furniture		(1,360,641)	<u> </u>	(272,708)	-		-		_	(1,633,349)
Total Accumulated Depreciation		(10,461,273)	<u> </u>	(943,394)	=		=		_	(11,404,667)
Total Capital Assets, Being Depreciated, net		16,941,064		(431,701)	-		-		_	16,509,363
Governmental Activities Capital Assets, net	\$	19,378,140	\$	(29,649)	\$		\$		_ \$	19,348,491
Business-Type Activities		Balance								Balance
Capital Assets, Not Being Depreciated		12/31/23		Additions		Deletions		Transfers		12/31/24
Land	\$	226,126	\$	-	\$	-	\$	-	\$	
Water Rights		234,247		64,000		-		-		298,247
Construction in Progress	_	632,139	-	1,117,865	-			-	-	1,750,004
Total Capital Assets, Not Being Depreciated	_	1,092,512	_	1,181,865	_			-	_	2,274,377
Capital Assets, Being Depreciated										
Water System		17,202,551		-		-		-		17,202,551
Sewer System		6,008,249		-		-		-		6,008,249
Water Equipment		479,766		152,289		-		-		632,055
Utility Equipment	_	364,997	_	37,374	-	-		-	-	402,371
Total Capital Assets, Being Depreciated	_	24,055,563	_	189,663	-				_	24,245,226
Less Accumulated Depreciation										
Water System		(8,696,162)		(302,342)		_		_		(8,998,504)
Sewer System		(3,297,037)		(146,313)		_		-		(3,443,350)
Water Equipment		(219,755)		(61,790)		_		-		(281,545)
Utility Equipment	_	(114,407)	_	(23,358)	-			-	_	(137,765)
Total Accumulated Depreciation	_	(12,327,361)	_	(533,803)	_			-	_	(12,861,164)
Total Capital Assets, Being Depreciated, net	_	11,728,202	_	(344,140)	_		-	-	_	11,384,062
Business-Type Activities Capital Assets, net	\$_	12,820,714	\$_	837,725	\$_		\$	-	\$	13,658,439

Notes to Financial Statements December 31, 2024

## Note 3: Capital Assets (Continued)

Depreciation expense was charged to programs of the Town as follows:

Governmental Activities		Total
General Government	\$	454,122
Public Safety		189,449
Public Works		127,274
Parks and Recreation	<u> </u>	172,549
Total	\$	943,394

## Note 4: Long-Term Debt

## **Governmental Activities**

Following is a summary of long-term debt transactions of the governmental activities for the year ended December 31, 2024:

		Balance						Balance		Due Within
		12/31/23		Additions		Payments		12/31/24		One Year
Compensated Absences	\$_	245,372	\$_	74,990	\$	(24,537)	\$_	295,825	\$_	29,582
Total	\$_	245,372	\$_	74,990	\$_	(24,537)	\$_	295,825	\$_	29,582

Compensated absences are expected to be liquidated primarily with revenues of the General Fund.

## **Business-Type Activities**

Following is a summary of long-term debt transactions of the Business-type activities for the year ended December 31, 2024:

		Balance 12/31/23		Additions		Payments		Balance 12/31/24		Due Within One Year
CWRPD, Series 2006	\$	866,667	\$	-	\$	(66,667)	\$	800,000	\$	66,666
-Premium		14,766		-		(2,462)		12,304		<del>-</del>
CWRPD, Series 2006		1,493,763		-		(280,081)		1,213,682		285,572
Bonds Payable		630,000		-		(70,000)		560,000		10,000
Compensated Absences	_	61,329	_	22,099	-	(6,133)	_	77,295	_	7,730
Total	\$_	3,066,525	\$_	22,099	\$_	(425,343)	\$_	2,663,281	\$_	369,968

In 2006, the Town borrowed \$2,000,000 from the Colorado Water Resource and Power Development Authority Revolving Loan Fund (CWRPD) as part of its disadvantaged Communities Program. The Note is interest free and requires annual payments of \$66,667 through 2036. The Town pledged water revenues as collateral on this debt.

Notes to Financial Statements December 31, 2024

Note 4: Long-Term Debt (Continued)

## **Business-Type Activities** (Continued)

The following is a summary of note principal and interest requirements:

Year Ended December 31,		Principal		Interest		 Total
2025	\$	66,666	\$		-	\$ 66,666
2026		66,667			-	66,667
2027		66,666			-	66,666
2028		66,667			-	66,667
2029		66,667			-	66,667
2030-2034		333,335			-	333,335
2035-2036		133,332	_		_	 133,332
Total	\$ <u></u>	800,000	\$_		_	\$ 800,000

In 2006, the Town borrowed \$2,976,045 from the Colorado Water Resources and Power Development Authority Revolving Loan Fund (CWRPD). The note has an interest rate of 3.47% with annual payments due through 2028. The Town pledged water revenues as collateral on this debt. In February 2019, the Town refunded certain bonds associated with this debt. The savings will be passed through as payment credits and will total \$192,261. Credits will apply first to loan interest and then principal.

The following is a summary of note principal and interest requirements:

Year Ended December 31,	Princip		Interest		Total
2025	\$	285,572	\$ 29,542	\$	315,114
2026		291,064	22,591		313,655
2027		313,031	15,506		328,537
2028		324,015	 7,887	_	331,902
Total	\$	1,213,682	\$ 75,526	\$	1,289,208

In 2012, the Town issued \$995,000 in water revenue bonds with interest rates ranging between 2.63% and 3.00%. The bonds are special revenue obligations of the Town, payable out of the net pledged water revenues derived from the Town's Water Activity Enterprise. The bonds constitute an irrevocable, non-exclusive first lien on the net pledged water revenues.

Notes to Financial Statements December 31, 2024

Note 4: Long-Term Debt (Continued)

### **Business-Type Activities** (Continued)

The following is a summary of revenue bonds principal and interest requirements:

Year Ended December 31,	F	Principal		Interest		Total
2025	\$	10,000	\$	16,800	\$	26,800
2026		15,000		16,500		31,500
2027		25,000		16,050		41,050
2028		50,000		15,300		65,300
2029		190,000		15,300		205,300
2030		270,000		15,300		285,300
Total	\$	560,000	\$	95,250	\$	655,250

## Note 5: Employee Retirement Plans

## FPPA Statewide Defined Benefit Plan

Plan Description - The Statewide Defined Benefit Plan (SWDB) is a cost-sharing multiple-employer defined benefit pension plan. The plan is administered by the Fire & Police Pension Association of Colorado (FPPA). FPPA issues a publicly available comprehensive annual financial report that can be obtained on FPPA's website at http://www.fppaco.org.

Description of Benefits - A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55.

The annual normal retirement benefit is 2 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members currently covered under Social Security will receive half the benefit when compared to the Statewide Defined Benefit Plan. Benefits paid to retired members are evaluated and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the Consumer Price Index.

A member is eligible for an early retirement at age 50 or after 30 years of service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

Notes to Financial Statements December 31, 2024

## Note 5: Employee Retirement Plans (Continued)

## FPPA Statewide Defined Benefit Plan (Continued)

Contributions - The Plan sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. Contribution rates for the SWDB plan are set by state statute. Employer contribution rates can only be amended by state statutes. Member contribution rates can be amended by state statute or election of the membership.

Members of the SWDB plan and their employers are contributing at the rate of 8 percent of base salary for a total contribution rate of 16 percent through 2014. In 2014, the members elected to increase the member contribution rate to the SWDB plan beginning in 2015. Member contribution rates will increase 0.5 percent annually through 2022 to a total of 12 percent of base salary. Employer contributions will remain at 8 percent resulting in a combined contribution rate of 20 percent in 2022.

Contributions from members and employers of departments re-entering the system are established by resolution and approved by the FPPA Board of Directors. The re-entry group has a combined contribution rate of 20 percent of base salary through 2014. It is a local decision as to whether the member or employer pays the additional 4 percent contribution. Per the 2014-member election, the re-entry group will also have their required member contribution rate increase 0.5 percent annually beginning in 2021 through 2030 for a total combined member and employer contribution rate of 24 percent in 2023.

The contribution rate for members and employers of affiliated social security employers is 4 percent of base salary for a total contribution rate of 8 percent through 2014. Per the 2014 member election, members of the affiliate social security group will have their required contribution rate increase 0.25 percent annually beginning in 2015 through 2023 to a total of 6 percent of base salary. Employer contributions will remain at 4 percent resulting in a combined contribution rate of 10 percent in 2023.

The Town's contributions to the SWDB Plan for the year ended December 31, 2024, were \$95,486 equal to the required contributions.

The Town and eligible employees are required to contribute to the SWH Plan at rates established by the Town Council. However, the amount allocated to the defined benefit component is set annually by the FPPA Board of Directors, which currently must be at least 8% of base salary for the employee and the employer.

The Town no longer has active participants in the SWH Plan.

## <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred</u> <u>Inflows of Resources Related to Pensions</u>

At December 31, 2024, the Town reported a net pension liability (asset) of \$87,719 representing its proportionate share of the net pension asset of the SWDB.

Notes to Financial Statements December 31, 2024

## Note 5: Employee Retirement Plans (Continued)

## FPPA Statewide Defined Benefit Plan (Continued)

## <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (Continued)

The net pension liability was measured at December 31, 2023, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation at January 1, 2024. The Town's proportion of the net pension asset was based on a projection of the Town's contributions to the plans for the calendar year ended December 31, 2023, relative to the projected contributions of all participating employers.

At December 31, 2023, the Town's proportion of the SWDB Plan was 0.111888696%, which was an increase of 0.01419037% from its proportion measured at December 31, 2023.

For the year ended December 31, 2024, the Town recognized pension expense (Benefit) for the SWDB plan of \$97,629.

	Deferred Outflows of Resources			Deferred Inflows of Resources
Statewide Retirement Plan				
Differences between expected and actual experience	\$	162,386	\$	8,411
Net difference between projected and actual		137,562		-
earnings on plan investments		-		-
Changes in assumptions and other inputs		95,439		-
Changes in proportion		-		92,236
Contributions subsequent to the measurement date		174,405	_	
Total	\$	569,792	\$_	100,647

At December 31, 2024, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

2025       \$ 103,377         2026       154,793         2027       54,130         2028       (2,476)         2029       (9,420)         Thereafter       (5,664)         Total       \$ 294,740	Year Ended December 31,	
2027       54,130         2028       (2,476)         2029       (9,420)         Thereafter       (5,664)	2025	\$ 103,377
2028       (2,476)         2029       (9,420)         Thereafter       (5,664)	2026	154,793
2029 (9,420) Thereafter (5,664)	2027	54,130
Thereafter (5,664)	2028	(2,476)
	2029	(9,420)
Total \$ 294,740	Thereafter	(5,664)
	Total	\$ 294,740

Town contributions to the SWDB plan subsequent to the measurement date were \$103,692 and will be recognized as an increase or decrease to the net pension (asset) liability in the subsequent fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows.

Notes to Financial Statements December 31, 2024

## Note 5: Employee Retirement Plans (Continued)

## FPPA Statewide Defined Benefit Plan (Continued)

## <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (Continued)

Actuarial Assumptions - The actuarial valuation at January 1, 2024, determined the total pension liability using the following actuarial assumptions and other inputs, applied to all periods included in the measurement:

Actuarial Method Entry Age Normal Amortization Method Level % of Payroll, Open Amortization Period 30 Years Asset Valuation Method 5-Year Smoothed Fair Value Long-term Investment Rate of Return\* 7.0% Projected Salary Increases 4.25% - 11.25% Cost of Living Adjustments (COLA) 0.0% \*Includes Inflation at 2.5%

Mortality rates were based on the RP-2014 Mortality Table for Blue Collar Employees projected with Scale BB, using a 55% multiplier for off-duty mortality. The RP-2014 Mortality Table for Blue Collar Employees was used in the projection of post-retirement benefits for members under age 55. For post-retirement members ages 65 and older, the RP-2014 Mortality Tables for Blue Collar Healthy Annuitants were used. For post-retirement members ages 55 through 64, a blend of the previous tables was used.

The current actuarial methods and assumptions were adopted by the FPPA Board of Directors for first use in the actuarial valuation as of January 1, 2016, based upon the actuary's unchanged analysis and recommendations from the 2015 Experience Study.

Notes to Financial Statements December 31, 2024

## Note 5: Employee Retirement Plans (Continued)

## FPPA Statewide Defined Benefit Plan (Continued)

## <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of December 31, 2023, are summarized in the following table:

		Long-Term
	Target	Expected
Asset Class	Allocation	Rate of Return
Global Equity	35%	8.33%
Equity Long/Short	6%	7.27%
Private Markets	34%	10.31%
Fixed Income Rates	10%	5.35%
Fixed Income Credit	5%	5.89%
Absolute Return	9%	6.39%
Cash	1%	4.32%
	100%	_

Discount Rate - The discount rate used to measure the total pension liability was 7.0%. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates in the FPPA Board of Director's funding policy, which establishes the contractually required rates under State statutes. Based on this assumption, the Plans' fiduciary net position was projected to be available to make all projected future benefit payments to current members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate at the prior measurement date was 7.5%.

Notes to Financial Statements December 31, 2024

## Note 5: Employee Retirement Plans (Continued)

## FPPA Statewide Defined Benefit Plan (Continued)

## <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (Continued)

Sensitivity of the Net Pension (Asset) Liability to Changes in the Discount Rate - The following presents the Town's proportionate share of the net pension (asset) liability calculated using the discount rate of 7.0%, as well as the Town's proportionate share of the net pension (asset) liability if it were calculated using a discount that is one percentage point lower (6.0%) or one percentage point higher (8.0%) than the current rate, as follows:

	Current					
		1% Decrease (6.0%)	Discount Rat (7.0%)	e	1% Inci (8.0)	
Town's proportionate share of						
the SRP net pension (asset) liability	\$	627,404	\$	:	\$	

Pension Plan Fiduciary Net Position - Detailed information about the Plans' fiduciary net position is available in FPPA's separately issued financial report, which may be obtained at www.fppaco.org.

### FPPA Palisade Volunteer Fire Pension Plan - Defined Benefit Plan

Plan Description - The Palisade Volunteer Fire Pension Plan (Volunteer Plan) is an agent multiple-employer Public Employee Retirement System (PERS). The PERS represents the assets of numerous separate plans that have been pooled for investment purposes. The pension plans have elected to affiliate with FPPA for plan administration and investment only. FPPA issues a publicly available comprehensive annual financial report can be obtained on FPPA's website at http://www.fppaco.org.

Description of Benefits - The Plan, as established and amended by the Plan's Board of Trustees through the Bylaws, provides for a monthly pension of \$250 for volunteers who have satisfied the normal age and service requirements and pro rata pensions for volunteers who have satisfied the normal age but only a portion of the service requirement. It further provides death benefits and a partial pension (50% of the amount the volunteer has earned) for surviving spouses. The normal age and service requirement is the date a volunteer reaches 50 years of age and completes 20 years of service. Pro-rata pensions would apply to volunteers who reached 50 years of age and had between 10 and 20 years of service. A one-time \$100 funeral benefit lump sum is also provided.

Contributions - The Town and eligible employees are required to contribute to the Volunteer Plan at rates established by State statutes. Employer contribution rates can only be amended by the State Legislature. Employee contribution rates can be amended by the State Legislature or by election of the membership. The Town and eligible employees each contributed 8% and 11% of base salary, respectively, for the year ended December 31, 2024.

Notes to Financial Statements December 31, 2024

## Note 5: Employee Retirement Plans (Continued)

## FPPA Palisade Volunteer Fire Pension Plan - Defined Benefit Plan (Continued)

The Town's contributions to the Volunteer Plan for the year ended December 31, 2024, were \$20,814, equal to the required contributions.

At December 31, 2024, the Town reported a net pension liability (asset) of \$(650,887) representing its proportionate share of the net pension asset.

The net pension liability was measured at December 31, 2023, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation at January 1, 2024. The Town's proportion of the net pension asset was based on a projection of the Town's contributions to the plans for the calendar year ended December 31, 2023, relative to the projected contributions of all participating employers.

For the year ended December 31, 2024, the Town recognized pension expense (Benefit) for the Volunteer Plan of \$(55,095).

## <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred</u> Inflows of Resources Related to Pensions

At December 31, 2024, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources			Deferred Inflows of Resources
Volunteer				_
Differences between expected and actual experience	\$	250	\$	34,956
Net difference between projected and actual				
earnings on plan investments		132,952		83,265
Changes in assumptions and other inputs		6,952		-
Changes in proportion		-		-
Contributions subsequent to the measurement date		-		
Total	\$	140,154	\$_	118,221

Notes to Financial Statements December 31, 2024

## Note 5: Employee Retirement Plans (Continued)

## FPPA Palisade Volunteer Fire Pension Plan - Defined Benefit Plan (Continued)

## <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (Continued)

Town contributions to the Volunteer Plan subsequent to the measurement date of \$0 will be recognized as an increase or decrease to the net pension (asset) liability in the subsequent fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows.

Year Ended December 31,	Volunteer Plan	
2025	\$ (10,107	)
2026	6,837	1
2027	32,153	,
2028	(6,950	)
2029	<del>_</del>	_
Total	\$21,933	

Actuarial Assumptions - The actuarial valuation at January 1, 2024, determined the total pension liability using the following actuarial assumptions and other inputs, applied to all periods included in the measurement:

Actuarial Method	Entry Age
Amortization Method	Level dollar - open
Remaining Amortization Period	20 years
Asset Valuation Method	5-Year Smoothed Fair Value
Long-term Investment Rate of Return*	7.0%
Projected Salary Increases	N/A
Cost of Living Adjustments (COLA)	None
*Includes Inflation at	2.5%

Mortality rates were based on the RP-2014 Mortality Table for Blue Collar Employees projected with Scale BB, using a 55% multiplier for off-duty mortality. The RP-2014 Mortality Table for Blue Collar Employees was used in the projection of post-retirement benefits for members under age 55. For post-retirement members ages 65 and older, the RP-2014 Mortality Tables for Blue Collar Healthy Annuitants were used. For post-retirement members ages 55 through 64, a blend of the previous tables was used.

The current actuarial methods and assumptions were adopted by the FPPA Board of Directors for first use in the actuarial valuation as of January 1, 2016, based upon the actuary's unchanged analysis and recommendations from the 2015 Experience Study.

Notes to Financial Statements December 31, 2024

## Note 5: Employee Retirement Plans (Continued)

## FPPA Palisade Volunteer Fire Pension Plan - Defined Benefit Plan (Continued)

## <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (Continued)

Inputs to the Single Discount Rate - Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 7.50%; the municipal bond rate is 3.65% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.50%.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of December 31, 2023, are summarized in the following table.

		Long-Term
	Target	Expected
Asset Class	Allocation	Rate of Return
Global Equity	35%	8.33%
Equity Long/Short	6%	7.27%
Private Markets	34%	10.31%
Fixed Income Rates	10%	5.35%
Fixed Income Credit	5%	5.89%
Absolute Return	9%	6.39%
Cash	1%	4.32%
	100%	_

Notes to Financial Statements
December 31, 2024

## Note 5: Employee Retirement Plans (Continued)

## FPPA Palisade Volunteer Fire Pension Plan - Defined Benefit Plan (Continued)

## <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (Continued)

Discount Rate - The discount rate used to measure the total pension liability was 7.0%. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates in the FPPA Board of Director's funding policy, which establishes the contractually required rates under State statutes. Based on this assumption, the Plans' fiduciary net position was projected to be available to make all projected future benefit payments to current members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate at the prior measurement date was 7.5%.

Sensitivity of the Net Pension (Asset) Liability to Changes in the Discount Rate - The following presents the Town's proportionate share of the net pension (asset) liability calculated using the discount rate of 7.0%, as well as the Town's proportionate share of the net pension (asset) liability if it were calculated using a discount that is one percentage point lower (6.0%) or one percentage point higher (8.0%) than the current rate, as follows:

				Current		
		1% Decrease (6.0%)	Dis	scount Rate (7.0%)		1% Increase (8.0%)
Town's proportionate share of						
the net pension (asset)	\$_	(564,253)	\$	(650,887)	\$_	(721,946)

Pension Plan Fiduciary Net Position - Detailed information about the Plans' fiduciary net position is available in FPPA's separately issued financial report, which may be obtained at www.fppaco.org.

## Note 6: Risk Management

### **Public Entity Risk Pool**

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For these risks of loss, the Town participates in the Colorado Intergovernmental Risk Sharing Agency (CIRSA), a separate and independent governmental and legal entity formed by intergovernmental agreement by member municipalities pursuant to the provisions of 24-10-115.5, Colorado Revised Statutes, and the Colorado Constitution, Article XIV, Section 18(2).

Notes to Financial Statements December 31, 2024

## Note 6: Risk Management (Continued)

## **Public Entity Risk Pool** (Continued)

The purposes of CIRSA are to provide members with defined liability, property, and workers compensation coverages and to assist members to prevent and reduce losses and injuries to municipal property and to persons or property which might result in claims being made against members of CIRSA, their employees and officers.

It is the intent of the members of CIRSA to create an entity in perpetuity which will administer and use funds contributed by the members to defend and indemnify, in accordance with the bylaws, any member of CIRSA against stated liability of loss, to the limit of the financial resources of CIRSA. It is also the intent of the members to have CIRSA provide continuing stability and availability of needed coverages at reasonable costs. All income and assets of CIRSA shall be at all times dedicated to the exclusive benefit of its members.

## Note 7: Commitments and Contingencies

## **Litigation**

The Town is from time to time involved in various threatened and pending litigation. However, the outcome of this litigation cannot be determined at this time.

### TABOR Amendment

In November 1992, Colorado voters passed the TABOR Amendment to the State Constitution which limits state and local government taxing powers and imposes spending limitations. The Town is subject to the TABOR Amendment. Fiscal year 1992 provides the basis for limits in future years, to which may be applied allowable increases for inflation and property valuation. Revenue received in excess of the limitations may be required to be refunded unless the Town's electorate vote to retain the revenue. The TABOR Amendment is subject to many interpretations, but the Town believes it is in substantial compliance with the Amendment.

In November 1994, voters permitted the Town, without increasing or adding any taxes of any kind, to collect, retain or expend revenues generated from all sources during 1994 and each subsequent year for trails, parks, and open space, storm water facilities and drainage, street, curb and sidewalk construction, repair and maintenance, police services, and for other basic municipal services and lawful purposes, without limitation.

The Town has established an emergency reserve, representing 3% of qualifying expenditures, as required by the Amendment. At December 31, 2024, the emergency reserve was reported as restricted fund balance in the General Fund, in the amount of \$180,000.



**Town of Palisade, Colorado** Required Supplementary Information

Schedule of Proportionate Share of the Net Pension Asset (Liability) and Contributions Fire & Police Pension Association of Colorado Statewide Defined Benefit Plan For the Year Ended December 31, 2024

		12/31/23		12/31/22		12/31/21		12/31/20		12/31/19
Proportionate Share of the Net Pension Asset										
Town's Proportion of the Net Pension Assets		0.09769833%		0.09769833%		0.23951838%		0.07910000%		0.08548000%
Town's Proportion Share of the Net Pension Asset (Liability)	\$	-	\$	(86,718)	\$	437,067	\$	171,716	\$	48,343
Town's Covered Payroll	\$	1,101,662	\$	851,573	\$	650,731	\$	635,305	\$	629,883
Town's Proportionate Share of the Net Pension Asset (liability) as a Percentage of Covered Payroll		0.0%		-10.2%		67.2%		27.0%		7.7%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		100.0%		97.6%		116.2%		116.2%		106.7%
		12/31/24		12/31/23		12/31/22		12/31/21		12/31/20
Town Contribution					_		_			
Statutorily Required Contribution	\$	95,486	\$	104,428	\$	76,499	\$	64,002	\$	52,848
Contributions in Relation to the Statutorily Required Contribution	_	(95,486)	_	(104,428)	_	(76,499)	_	(64,002)	_	(52,848)
Contribution Deficiency (Excess)	\$_		\$_		\$_		\$_		\$_	_
Town's Covered Payroll	\$	978,154	\$	1,101,662	\$	851,573	\$	650,731	\$	635,305
Contributions as a Percentage of Covered Payroll		9.76%		9.48%		8.98%		9.84%		8.32%

This schedule is presented to show information for 10 years.

(Continued)

## Required Supplementary Information

Schedule of Proportionate Share of the Net Pension Asset (Liability) and Contributions Fire & Police Pension Association of Colorado Statewide Defined Benefit Plan For the Year Ended December 31, 2024 (Continued)

		12/31/18		12/31/17		12/31/16		12/31/15		12/31/14
Proportionate Share of the Net Pension Asset Town's Proportion of the Net Pension Assets		0.09299000%		0.09299000%		10.30100000%		11.28700000%		10.99900000%
Town's Proportion of the Net Pension Assets		0.09299000%		0.09299000%		10.30100000%		11.20700000%		10.99900000%
Town's Proportion Share of the Net Pension Asset (Liability)	\$	(117,565)	\$	129,845	\$	(37,221)	\$	1,990	\$	124,129
Town's Covered Payroll	\$	605,513	\$	548,988	\$	549,963	\$	521,562	\$	494,615
Town's Proportionate Share of the Net Pension Asset (liability) as a Percentage of Covered Payroll		-19.4%		(19.9)%		-6.8%		0.4%		25.1%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		101.9%		95.2%		106.3%		98.2%		100.1%
		12/31/19		12/31/18		12/31/17		12/31/16		12/31/15
Town Contribution										
Statutorily Required Contribution	\$	50,391	\$	50,391	\$	43,919	\$	43,919	\$	41,725
Contributions in Relation to the Statutorily Required Contribution	_	(50,391)	_	(50,391)	_	(43,919)	_	(43,919)	_	(41,725)
Contribution Deficiency (Excess)	\$_		\$_		\$_		\$_		\$_	-
Town's Covered Payroll	\$	629,883	\$	605,513	\$	548,988	\$	549,963	\$	521,562
Contributions as a Percentage of Covered Payroll		8.00%		8.32%		8.00%		7.99%		8.00%

This schedule is presented to show information for 10 years.

# **Town of Palisade, Colorado**Budgetary Comparison Schedule General Fund For the Year Ended December 31, 2024

Revenues		Original Budget		Final Budget		Actual	_	Variance Positive (Negative)
Taxes			_		_	700 440	_	70.440
Taxes - Property	\$	660,000	\$	660,000	\$	733,119	\$	73,119
Taxes - Other		5,539,500		5,539,500		5,350,227		(189,273)
Cemetery		40,500		40,500		55,300		14,800
Swimming Pool		36,625		36,625		34,927		(1,698)
Community Center		5,000		5,000		2,500		(2,500)
Licenses and Permits		33,500		33,500		147,100		113,600
Intergovernmental		-		-		504,757		504,757
Fines and Forfeitures		10,000		10,000		32,343		22,343
Charges for Services		605,550		605,550		696,818		91,268
Interest Income		480,000		480,000		660,781		180,781
Miscellaneous	_	100	_	100	_	829	_	729
Total Revenues	_	7,410,775	_	7,410,775		8,218,701	_	807,926
Expenditures								
Current								
General Government		2,704,855		2,804,855		1,699,456		1,105,399
Public Safety		2,889,979		3,051,979		2,954,205		97,774
Public Works and Parks		407,435		407,435		276,345		131,090
Culture and Recreation		1,113,834		1,113,834		875,753		238,081
Cemetery	_	108,847	_	108,847	_	110,608	_	(1,761)
Total Expenditures	_	7,224,950	_	7,486,950	_	5,916,367	_	1,570,583
Excess of Revenues Over								
(Under) Expenditures	_	185,825	_	(76,175)		2,302,334	_	2,378,509
Other Financing Sources (Uses)								
Transfers In		193,500		193,500		180,000		(13,500)
Transfers Out	_	-	-		_	(64,000)	-	(64,000)
Total Other Financing Sources (Uses)	_	193,500	_	193,500	_	116,000	_	(77,500)
Net Change in Fund Balance		379,325		117,325		2,418,334		2,301,009
Fund Balance, Beginning of Year	_	14,508,123	_	14,047,533		14,047,533	_	
Fund Balance, End of Year	\$ <u></u>	14,887,448	\$_	14,164,858	\$_	16,465,867	\$_	2,301,009

# Town of Palisade, Colorado Budgetary Comparison Schedule Capital Projects Fund For the Year Ended December 31, 2024

		Original Budget		Final Budget	 Actual		Variance Positive (Negative)
Revenues							
Grants	\$_	1,800,000	\$_	1,800,000	\$ 202,217	\$_	(1,597,783)
Total Revenues	_	1,800,000	_	1,800,000	 202,217	_	(1,597,783)
Expenditures							
Repair and Maintenance		_		-	-		-
Capital Outlay		2,650,000		2,650,000	397,428		2,252,572
					 	_	
Total Expenditures		2,650,000		2,650,000	 397,428	_	2,252,572
Excess Revenues Over Net Change in Fund Balance	_	(850,000)	_	(850,000)	 (195,211)	_	654,789
Other Financing Sources (Uses)							
Transfers In		850,000		850,000	-		(850,000)
Transfers Out	_				 	_	
Total Other Financing Sources (Uses)		850,000	_	850,000	 	_	(850,000)
Net Change in Fund Balance		-		-	(195,211)		(195,211)
Fund Balance, Beginning of Year	_		_		 (280,119)	_	(280,119)
Fund Balance, End of Year	\$		\$_	<u>-</u>	\$ (475,330)	\$_	(475,330)

Notes to Required Supplementary Information December 31, 2024

## Note 1: Stewardship, Compliance and Accountability

## **Budgets and Budgetary Accounting**

Budgets are adopted for all funds of the Town in accordance with State statutes. Budgets for the governmental funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgetary comparisons for the enterprise funds are presented on a non-GAAP budgetary basis. Capital outlay and debt principal are budgeted as expenditures, but depreciation is not budgeted.

The Town follows these procedures to establish the budgetary information reflected in the financial statements:

- Management submits to the Board of Trustees a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted to obtain taxpayer comments.
- Prior to December 31, the budget is legally adopted through passage of a resolution.
- Town management is authorized to transfer budgeted amounts between departments within any fund. However, revisions that alter the total expenditures of any fund must be approved by the Board of Trustees. State statutes stipulate that expenditures may not exceed budget appropriations at the fund level.
- All appropriations lapse at year end.



Town of Palisade, Colorado Combining Balance Sheet Nonmajor Governmental Funds December 31, 2024

	_ To:	urism Fund		Conservation Trust Fund		lisade Rural e Protection District		Totals
Assets	•	105.710		100.050	•	40.004	•	200 200
Cash	\$	125,746	\$	126,856	\$	40,604	\$	293,206
Accounts Receivable						100.004		100.001
Property Tax Receivable		-		-		162,991		162,991
Lodging Tax and Other Receivable	_	-	_	-	_	1,312	_	1,312
Total Assets	\$	125,746	\$_	126,856	\$	204,907	\$_	457,509
Liabilities								
Accounts Payable	\$	1,579	\$_		\$	1,890	\$_	3,469
Total Liabilities		1,579	· <u>-</u>			1,890		3,469
Deferred Inflows of Resources								
Deferred Property Taxes			_			162,991	_	162,991
Deferred Inflows of Resources		-	_			162,991	_	162,991
Fund Balances								
Restricted for Park Improvements		-		126,856		_		126,856
Assigned for:				•				
Marketing		124,167		-		-		124,167
Public Safety		-	_			40,026		40,026
Total Fund Balances		124,167	· <u>-</u>	126,856		40,026	_	291,049
Total Liabilities and Fund Balances	\$	125,746	\$_	126,856	\$	204,907	\$_	457,509

# **Town of Palisade, Colorado**Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2024

	Tou	ırism Fund		Conservation Trust Fund		llisade Rural re Protection District		Totals
Revenues								
Taxes	\$	115,858	\$	-	\$	195,401	\$	311,259
Intergovernmental		-		31,673		-		31,673
Investment Income		-		-		5,977		5,977
Miscellaneous		457	-	348			_	805
Total Revenues		116,315		32,021		201,378		349,714
Expenditures								
Current								
General Government		98,339		-		-		98,339
Public Safety		-		-		34,298	_	34,298
Total Expenditures		98,339				34,298	_	132,637
Excess of Revenues Over								
(Under) Expenditures		17,976		32,021		167,080	_	217,077
Other Financing Sources (Uses)								
Transfers Out		-			_	(180,000)	_	(180,000)
Total Other Financing Sources (Uses)		-				(180,000)	_	(180,000)
Net Change in Fund Balances		17,976		32,021		(12,920)		37,077
Fund Balances, Beginning of Year		106,191		94,835		52,946	_	253,972
Fund Balances, End of Year	\$	124,167	\$	126,856	\$	40,026	\$_	291,049

# **Town of Palisade, Colorado**Budgetary Comparison Schedule Tourism Fund For the Year Ended December 31, 2024

	 Original Budget		Final Budget		Actual	_	Variance Positive (Negative)
Revenues							
Lodging Taxes	\$ 100,000	\$_	100,000	\$_	116,315	\$_	16,315
Total Revenues	 100,000	_	100,000	_	116,315	-	16,315
Expenditures							(2.22)
Marketing	 90,000	_	90,000	_	98,339	-	(8,339)
Total Expenditures	 90,000	_	90,000	_	98,339	_	(8,339)
Net Change in Fund Balance	10,000		10,000		17,976		7,976
Fund Balance, Beginning of Year	 93,350	_	106,191	_	106,191	-	
Fund Balance, End of Year	\$ 103,350	\$_	116,191	\$_	124,167	\$	7,976

# **Town of Palisade, Colorado**Budgetary Comparison Schedule Conservation Trust Fund For the Year Ended December 31, 2024

		Original Budget		Final Budget		Actual		Variance Positive (Negative)
Revenues								
Lottery Funds	\$	24,000	\$	24,000	\$	31,673	\$	7,673
Miscellaneous					_	348	-	348
Total Revenues	_	24,000		24,000	_	32,021		8,021
Expenditures Park Improvements			_		_		· <del>-</del>	<u>-</u> _
Total Expenditures					_	_		
Net Change in Fund Balance		24,000		24,000		32,021		8,021
Fund Balance, Beginning of Year		66,057		94,835	_	94,835		
Fund Balance, End of Year	\$	90,057	\$	118,835	\$	126,856	\$_	8,021

**Town of Palisade, Colorado**Budgetary Comparison Schedule
Palisade Rural Fire Protection District For the Year Ended December 31, 2024

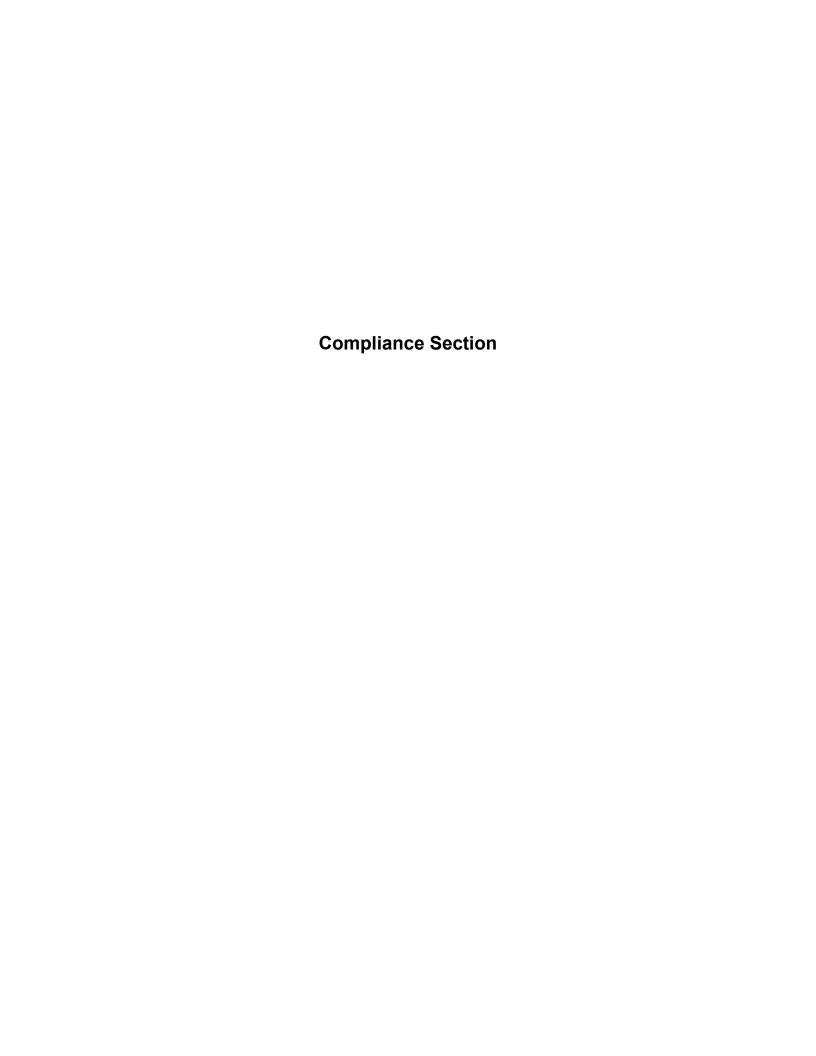
	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues	•	•		
Taxes - Property	\$ -	\$ -	Ψ 111,001	
Taxes - Other Investment Income	-	-	18,303	·
Miscellaneous Income	-	-	5,977	5,977
Wiscenarieous income	<del>-</del>	<del>-</del>	<u> </u>	<u> </u>
Total Revenues			201,377	201,377
Even and its uses				
Expenditures Public Safety			34,298	3 (34,298)
Capital Outlay		_	34,290	(34,290)
Capital Outlay			<u> </u>	
Total Expenditures	<u>-</u>	<u> </u>	34,298	3 (34,298)
Excess Revenues Over				
(Under) Expenditures	-	-	167,079	9 167,079
Other Financing Sources (Uses)				
Transfers Out		<del>-</del>	(180,000	(180,000)
Net Change in Fund Balance	-	-	(12,92	(12,921)
Fund Balance, Beginning of Year	51,460	51,373	52,947	7 1,574
Fund Balance, End of Year	\$51,460	\$\$1,373	\$\$0,026	<u>S</u> \$ (11,347)

# **Town of Palisade, Colorado**Budgetary Comparison Schedule Water Fund For the Year Ended December 31, 2024

		Original Budget		Final Budget		Actual		Variance Positive (Negative)
Revenues					_		_	
Charges for Services	\$	1,060,000	\$	1,060,000	\$	1,092,401	\$	32,401
Tap Fees		25,500		25,500		23,788		(1,712)
Interest Income, Penalties and Miscellaneous		48,000		48,000		111,560		63,560
Miscellaneous		500		500		-		(500)
Transfers In	_		_		_	(485,065)	_	(485,065)
Total Revenues	_	1,134,000	_	1,134,000	_	742,684	_	(391,316)
Expenditures								
Operating Expenses		931,247		1,006,247		830,977		175,270
Capital Outlay		50,000		50,000		170,845		(120,845)
Debt Principal	_	482,743	_	482,743	_	482,743	_	
Total Expenditures	_	1,463,990	_	1,538,990		1,484,565	_	54,425
Change in Net Position, Budgetary Basis	\$_	(329,990)	\$_	(404,990)		(741,881)	\$_	(336,891)
Adjustments to GAAP Basis								
Depreciation						(364,132)		
Capital Outlay						152,289		
Debt Principal					_	416,748		
Change in Net Position, GAAP Basis					\$	(536,976)		

# **Town of Palisade, Colorado**Budgetary Comparison Schedule Utility Fund For the Year Ended December 31, 2024

		Original Budget		Final Budget		Actual		Variance <i>Positive</i> (Negative)
Revenues								
Charges for Services	\$	1,436,259	\$	1,436,259	\$	1,372,318	\$	(63,941)
Intergovernmental		174,000		174,000		-		(174,000)
Tap Fees		15,000		15,000		543		(14,457)
Investment Income and Miscellaneous		66,000		66,000		150,688		84,688
Transfers In	_	<u>-</u>	. <u> </u>		. <u> </u>	549,065	_	549,065
Total Revenues	_	1,691,259	<u> </u>	1,691,259	<u>-</u>	2,072,614	_	381,355
Expenditures								
Operating Expenses		1,175,913		1,250,913		668,352		582,561
Capital Outlay	_	-	_	-	_	37,374	_	(37,374)
Total Expenditures	_	1,175,913	_	1,250,913	_	705,726	_	545,187
Change in Net Position, Budgetary Basis	\$ <u></u>	515,346	\$_	440,346	ŧ	1,366,888	\$_	926,542
Adjustments to GAAP Basis								
Depreciation						(169,671)		
Capital Outlay					_	37,374		
Change in Net Position, GAAP Basis					\$_	1,234,591		



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page 1

$\sim$	HIGHWAY	

STATE: COLORADO YEAR ENDING (mm/yy): 12/2024

### II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assesments		a. Interest on investments	
b. Other local imposts:		<ul><li>b. Traffic Fines &amp; Penalties</li></ul>	\$ 32,343.00
Sales Taxes		c. Parking Garage Fees	
Infrastructure & Impact Fees		d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	
4. Licenses		f. Charges for Services	
<ol><li>Specific Ownership &amp;/or Other</li></ol>		g. Other Misc. Receipts	
6. Total (1. through 5.)	\$ 78,498.00	h. Other	
c. Total (a. + b.)		i. Total (a. through h.)	\$ 32,343.00
(Carry forward to page	1)	(Carry forward to page	1)

ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
Highway-user taxes (from Item I.C.5.)	\$ 93,900.00		
State general funds		Other Federal agencies:	
Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations		d. Federal Transit Administration	
d. DOLA Grant		e. U.S. Corps of Engineers	
e. Other		f. Other Federal ARPA	
f. Total (a. through e.)	-	g. Total (a. through f.)	\$ -
4. Total (1. + 2. + 3.f)	\$ 93,900.00	3. Total (1. + 2.g)	-
(Carry forward to page	1)	(Carry forward to page	1)

## III. EXPENDITURES FOR ROAD AND STREET PURPOSES - DETAIL

	ON NATIONAL HIGHWAY SYSTEM	OFF NATIONAL HIGHWAY SYSTEM	TOTAL				
	(a)	(b)	(c)				
A.1. Capital outlay:							
a. Right-Of-Way Costs			-				
b. Engineering Costs			\$ -				
c. Construction:							
(1). New Facilities			\$ -				
(2). Capacity Improvements			\$ -				
(3). System Preservation			\$ -				
(4). System Enhancement And Operation			\$ -				
(5). Total Construction (1)+(2)+(3)+(4)	\$ -	\$ -	\$ -				
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.4)	-	-	\$ -				
(Carry forward to page 1)							

Notes and Comments:

FORM FHWA-536