

TOWN OF PALISADE, COLORADO
FINANCIAL STATEMENTS AND
INDEPENDENT AUDITOR'S REPORT

December 31, 2020

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INDEPENDENT AUDITOR'S REPORT

September 27, 2021

To the Board of Trustees
Town of Palisade, Colorado

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Palisade (the Town), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



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Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the town of Palisade, Colorado, as of December 31, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and pension information on pages 4-12 and 45-50 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual nonmajor fund financial statements; the budgetary comparison schedules for the Capital Improvement, Tourism, Conservation Trust, Palisade Rural Fire Protection District, Water and Utility Funds; and the Local Highway Finance Report are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, the supplementary budgetary comparison schedule and the Local Highway Finance Report are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used



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to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America.

In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Chadwick, Steinkirchner, Davis & Co., P.C.

Chadwick, Steinkirchner, Davis & Co., P.C.

Management's Discussion and Analysis

As Town of Palisade Management, we offer the users of the Town of Palisade financial statements this narrative overview and analysis of the financial activities of the Town for the year ended December 31, 2020.

Financial Highlights

The Town of Palisade's assets and deferred outflows of resources of \$36.1 million exceeded Town liabilities and deferred inflows of resources of \$5.6 million by \$30.5 million as of December 31, 2020. Of this amount, \$12.1 million is unrestricted, \$18.2 million is invested in capital assets such as land and improvements, buildings, vehicles, furniture, and equipment and \$200,400 is held for emergencies in compliance with Article X of the Colorado State Constitution.

Total revenue for the Town increased 12.16% in 2020 due to increases in sales tax revenue. Total expenses increased by 2.94% in 2020 as compared to 2019. This resulted in an increase in the Town's net position of \$2.57 million in 2020.

Access to financial resources allows the Town to meet obligations and continue to provide day-to-day services necessary for the health, safety, and welfare for our citizens. One measure of this access is liquidity and can be measured as a ratio between current assets and current liabilities known as the current ratio. Current assets include cash and resources likely to be converted to cash within the next year. Current liabilities include financial obligations that the Town will have to fulfill within the next year. A larger ratio between these elements indicates that the Town has greater liquidity and thus a more secure position. In 2020, the town has a government wide current ratio of 11.4. This is a very strong current asset position.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Town of Palisade's basic financial statements, which are comprised of government-wide financial statements, governmental funds financial statements, proprietary fund financial statements, fiduciary fund financial statements and notes to the financial statements. This report also contains supplementary information in addition to the basic financial statements.

Government-Wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the Town of Palisade finances in a manner like a private sector business.

The *statement of net position* presents information on all the Town's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference reported as *net position*. Over time, increases or decreases in the Town's net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The *statement of activities* presents information showing how the Town's net position changed over the past year. All changes in the Town's net position are reported when an "event" causing a change occurs, regardless of when related cash flows actually take place. As a result, some revenues and expenses, reported in this statement, will result in cash flows in future financial periods. Examples include grants, not yet reimbursed or vacation leave earned, but not used.

Both of the government-wide financial statements distinguish activities of the Town of Palisade that are primarily supported by taxes and state or federal monies (intergovernmental activities) from activities that are intended to be funded primarily from user fees and charges (business-type activities). The governmental activities of the Town include general government, public safety, public works and parks, culture and recreation and cemetery. The business-type activities of the Town include water, sewer, and refuse.

Fund Financial Statements

A *fund* is a balancing set of accounts that is used to maintain control over resources that have been set aside for specific activities or purposes. The accounting within a fund is akin to accounting for an individual business. The Town of Palisade uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the Town's funds can be categorized into two fund types: governmental and proprietary.

Governmental Funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, governmental fund financial statements focus on near-term flows of spendable resources, as well as on balances of spendable resources available at the end of the year. This information is helpful in evaluating the Town's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements, as readers may better understand the impact of the Town's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison.

The Town of Palisade maintains four governmental funds. The *General Fund*, the only major governmental fund, is distinctly identified in the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balance. The other governmental funds are combined as non-major governmental funds in the basic financial statements. These funds are articulated distinctly in the Required Supplemental Information (RSI) section of the financial statements.

Proprietary Funds. The Town of Palisade maintains three proprietary funds. There are two types of proprietary funds, Internal service funds and Enterprise funds, of which the Town only maintains Enterprise funds. *Enterprise funds* are used to report business-like interactions and are presented as *business-type activities* in the government-wide financial statements. The Town uses enterprise funds to account for water, sewer and refuse activities. The enterprise funds financial

statements provide separate information for the water and sewer and refuse funds, which are considered to be major funds of the Town. The sewer and refuse services of the town are combined and reported as the *Utilities Fund*.

Budgetary Comparisons. The Town of Palisade adopts an annual appropriated budget for all of its funds. Budget to actual comparisons for each fund are provided elsewhere in this report.

Notes to the Financial Statements. These notes provide additional information that is necessary in gaining a full understanding of the data provided in the government-wide and fund financial statements.

FINANCIAL ANALYSIS

Net Position. Net position may serve over time as a useful indicator of a government's financial position. As of December 31, 2020, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$30.5 million. The Town's net position as of December 31, 2019 was \$27.9 million.

The following table provides a summary of the Town's governmental and business-type net position as of December 31, 2020 with comparison to December 31, 2019.

Net Position					
	Governmental		Business-Type		Total
	Activities		Activities		
	2019	2020	2019	2020	
Assets					
Current Assets	\$ 6,120,006	\$ 8,064,858	\$ 4,038,298	\$ 4,586,843	\$ 12,651,701
Capital Assets	9,253,655	9,472,228	13,218,862	12,919,779	22,392,007
Net Pension Asset	553,417	718,612	-	-	718,612
Total Assets	15,927,078	18,255,698	17,257,160	17,506,622	35,762,320
Deferred Outflows of Resources	584,760	449,748	-	-	449,748
Total Assets and Deferred Outflows of Resources	16,511,838	18,705,446	17,257,160	17,506,622	36,212,068
Liabilities					
Current Liabilities	527,937	579,546	428,345	530,640	1,110,186
Long-Term Liabilities	117,565	9,863	4,103,070	3,786,237	3,796,100
Total Liabilities	645,502	589,409	4,531,415	4,316,877	4,906,286
Deferred Inflows of Resources	643,273	770,721	-	-	770,721
Total Liabilities and Deferred Inflows of Resources	1,288,775	1,360,130	4,531,415	4,316,877	5,677,007
Net Position					
Net Investment in Capital Assets	9,253,655	9,419,711	8,845,356	8,819,171	18,238,882
Restricted for Emergencies	177,483	200,400	-	-	200,400
Unrestricted	5,791,925	7,725,205	3,880,389	4,370,574	12,095,779
Total Net Position	15,223,063	17,345,316	12,725,745	13,189,745	30,535,061

The Town of Palisade's assets and deferred outflows of resources were 6.38 times the Town's total liabilities and deferred inflows of resources at December 31, 2020. Total current assets were 11.40 times total current liabilities. The total amount of the long-term liabilities includes two water fund loans from the drinking water revolving fund disadvantaged community loan program with the Colorado Water Resources & Power Development Authority to re-build the water treatment plant. In addition, in 2012 the Town issued \$995,000 in water revenue bonds with interest rates ranging between 2.63% and 3.00%. The bonds are special revenue obligations of the Town, payable from the net pledged water revenues derived from the Town's Water Activity Enterprise. These bonds were used to pay off two existing water fund loans with interest rates of 4.00%.

Approximately 60% of the Town's net position is invested in capital assets that are being used in the operation of the Town and infrastructure assets that are provided and maintained by the Town. Infrastructure assets completed before January 1, 2004, and still in place, are not included in net position. In prior years, capital assets for non-proprietary funds were only shown on the combined balance sheet as the "general fixed assets" account group. These assets were not included with other assets in governmental fund type funds.

Changes in Net Position. Governmental and business-type activities increased the Town's net position by \$2,573,815 in 2020. There is a prior period adjustment of the Net Position of \$12,438. This was due to errors discovered in 2020 that related to prior years. The following table indicates the changes in net position for governmental and business-type activities for 2019 and 2020.

Changes in Net Position

	Governmental		Business-Type		Total	
	Activities		Activities			
	2019	2020	2019	2020	2019	2020
Revenues						
Program Revenues						
Charges for Services	972,685	389,541	1,780,984	1,819,517	2,753,669	2,209,058
Operating Grants and Contributions	34,200	86,163			34,200	86,163
Capital Grants and Contributions	130,782	469,571	80,182	203,851	210,964	673,422
General Revenues						
Property Taxes	511,371	573,022			511,371	573,022
Other Taxes	4,186,373	5,136,026			4,186,373	5,136,026
Other Revenue	80,663	25,693	62,793	20,053	143,456	45,746
Total Revenues	5,916,074	6,680,016	1,923,959	2,043,421	7,840,033	8,723,437
Expenses						
General Government	1,819,711	1,543,870			1,819,711	1,543,870
Public Safety	1,565,234	1,599,306			1,565,234	1,599,306
Public Works	469,804	580,937			469,804	580,937
Culture & Recreation	488,236	751,183			488,236	751,183
Cemetery	79,457	94,905			79,457	94,905
Water			950,597	937,894	950,597	937,894
Sewer and Refuse			601,166	641,527	601,166	641,527
Total Expenses	4,422,442	4,570,201	1,551,763	1,579,421	5,974,205	6,149,622
Change in Net Position	1,493,632	2,109,815	372,196	464,000	1,865,828	2,573,815
Net Position						
Beginning of Year	13,729,431	15,223,063	12,353,549	12,725,745	26,082,980	27,948,808
Prior Period Adjustment		12,438				12,438
End of Year	15,223,063	17,345,316	12,725,745	13,189,745	27,948,808	30,535,061

Total revenues for combined governmental and business-type activities increased 11% for 2020 when compared to 2019 due mainly to increased revenue from sales taxes. Total combined revenues were made up of 34% direct program revenues and 66% general revenues.

- The major program revenues for governmental activities were as follows:

Charges for services and fees were 41% of program revenues. The sources of this revenue were: general government charges for services, fees, fines, etc., public safety, public works and parks, culture and recreation and cemetery.

Capital and operational grants were 59%% of program revenues. These grants were received for public safety and public works and recreation.

The general revenues for governmental activities were 86% of total governmental revenues. The major governmental general revenue activities were as follows:

Property taxes were 7% of total revenues and 10% of general revenues.

Other taxes, which includes sales taxes were 59% of total revenues and 89% of general revenues.

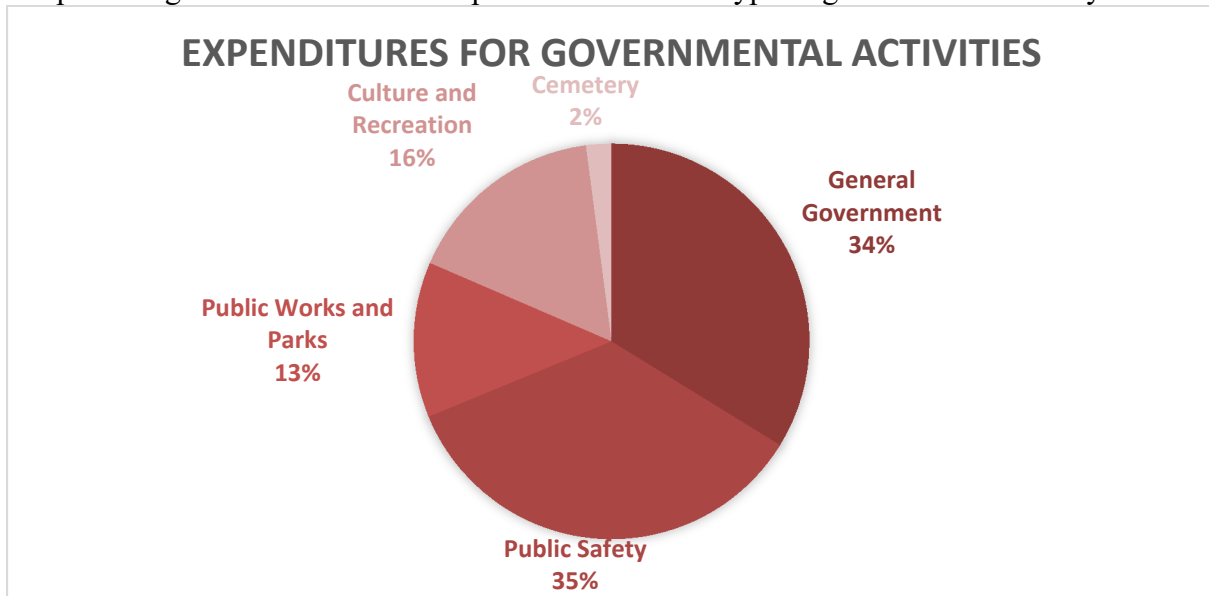
Other revenues were <1% of total revenues and <1% of general revenues.

- The major program revenues for business-type activities were:

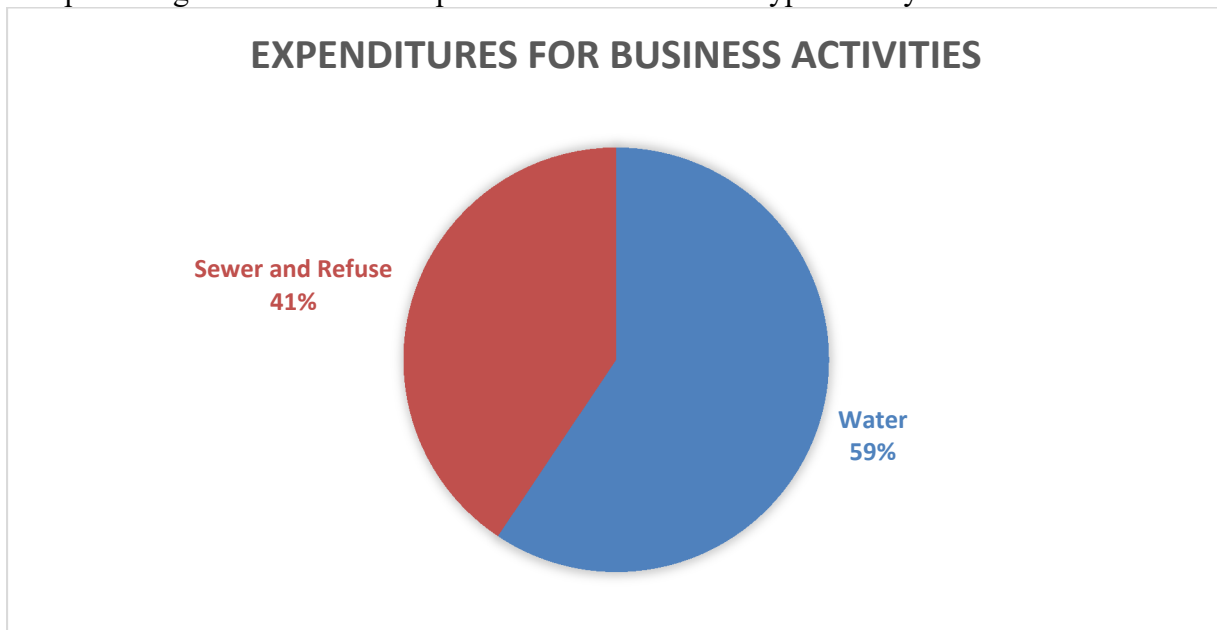
Charges for services were 89% of total business-type activities revenues. Each business-type activity charges for the specific products and/or services for which the activity was established. The major revenues for 2020 were water service fees \$1,063,672 and sewer fees \$755,845.

The total expenses for combined governmental and business-type activities were made up of \$4,570,201 of expenses for governmental activities and \$1,579,421 of expenses for business-type activities. Of the total expenses, 74% were for governmental activities and 26% for business-type activities.

The percentages of Governmental expenditures for each type of governmental activity are:



The percentages of total Town expenses for each business-type activity are:



FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

The Town of Palisade uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of the end of 2020, the combined ending fund balances of the Town of Palisade's governmental funds were \$7,176,437. Of this amount, 95% is unassigned fund balance, which is available as working capital and for current spending in accordance with the purposes of the specific funds. Of the remaining, \$17,917 are non-spendable funds, \$29,441 are restricted for park improvements, \$200,400 are restricted for emergencies and not available for new spending, \$36,815 are assigned for marketing and \$54,738 are assigned for public safety.

The Town has one major governmental fund: The General Fund.

General Fund

The fund balance of the general fund was \$7,055,443 on December 31, 2020. Of this balance, 97% is unassigned. Of the remaining, \$16,569 are non-spendable funds and \$200,400 are restricted for emergencies in compliance with Title X of the Colorado constitution. The unassigned fund balance is available for working capital and will be used for subsequent operations. Working capital is also available for immediate cash disbursements in the subsequent period.

Most of the ratios that are used in the financial analysis of business organizations provide only limited information in an analysis of a governmental type fund; however, governmental funds that are in severely bad liquidity condition can often be recognized by such an analysis. Therefore, the following items and relationships are presented for the Town of Palisade's general fund at December 31, 2020:

- Working Capital (assets minus liabilities and deferred inflows of resources) of the General Fund was \$7,055,443. The general fund balance on the fund balance sheet is the fund's "working capital." However, a portion of the fund balance is restricted or non-spendable and may not be available for use as working capital. Therefore, the unassigned fund balance of \$6,838,473 is considered "working capital" as a measure of liquidity for the fund.
- Current Ratio (current assets divided by current liabilities and deferred inflows of resources) 10.4:1
- Modified Current Ratio (current assets less property tax accrual divided by current liabilities): 9.8:1 the current ratio is used, by business organizations, to display the ability to meet currently maturing obligations.

While the analysis provided above must be combined with other information in order to develop a certain conclusion as to the liquidity and the probability of continuation of financial operations by the Town of Palisade general fund, it is reasonable to conclude that the Town's general fund level of liquidity is not deficient.

Proprietary Funds

The Town's proprietary fund statement provides the same type of information found in the government-wide financial statements, but in greater detail.

As of the end of 2020, the combined ending net position of the Town of Palisade’s enterprise funds was \$13,189,745. Of this amount 33% is unrestricted net position, which is available as working capital and for current spending.

The Town has three major enterprise funds, *the Water Fund, the Utility Fund and the Solid Waste Fund*. The Water Fund is used to account for water activities. The Utility Fund is used to account for sewer collections and treatment activities. The Solid Waste Fund is used to account for the solid refuse activities for the Town. For presentation in the financial statements, the Solid Waste Fund and Utilities Fund are combined. On December 31, 2020, the *Water Fund, Utility Fund, and Solid Waste Fund* had total assets, which equaled 4.0 times the total liabilities. 67% of the funds’ net position was invested in capital assets. 33% of the funds’ net position is unrestricted and available as working capital and to be used for subsequent operations. The Water Fund and the Utility Fund are enterprise funds with a large ratio of capital assets. The Solid Waste Fund does not have significant capital assets because the Town contracts these services with a private entity. The funds with significant capital asset requirements require significant cash flow planning to maintain infrastructure.

GENERAL FUND BUDGETARY HIGHLIGHTS

The Town’s budget is prepared and approved according to Colorado statutes.

The Town of Palisade’s Trustees budgeted \$6,576,513 for 2020 general fund revenues.

The Town’s General Fund Budget is shown below:

	Original Budget	Final Budget	Actual
Beginning Balance	\$ 1,387,184	\$ 1,387,184	\$ 5,117,719
Revenues and Other Financing Sources	6,400,463	6,709,513	6,575,778
Expenditures and Other Financing Uses	7,787,647	8,056,697	4,641,054
Prior Period Adjustment			3,000
Ending Balance	\$ -	\$ 40,000	\$ 7,055,443

CAPITAL ASSET AND DEBT ADMINISTRATION

The Town's capital assets net of depreciation on December 31, 2020 are presented in the following table. Also see Note D in the footnotes for further detail.

Capital Assets, Net of Depreciation			
December 31, 2020			
	Governmental Activities	Business-Type Activities	Total
Land	\$1,999,617	\$226,126	\$2,225,743
Water Rights		234,247	234,247
Construction in Progress	17,888	133,084	150,972
Swimming Pool/Community Center	152,541		152,541
Water/Sewer System		12,211,072	12,211,072
Building and Improvements	3,586,815		3,586,815
Equipment and Furniture	795,669	115,248	910,917
Infrastructure	2,919,698		2,919,698
Total	9,472,228	12,919,777	22,392,005

Business-type activities, specifically the Water Fund, currently have two notes payable and one outstanding bond issue as noted above. Debt was incurred for repair and replacement of a water line and reservoir expansion and to rebuild the water treatment plant. The total amount due at December 31, 2020 was \$4,100,608, which includes unamortized debt premiums of \$19,690. See Note E in the footnotes for further detail.

Items of Interest for 2020

Government wide revenue increased by 11.3% when compared to government wide revenue in 2019. This increase is due to a combination of increasing property values driving increases in property taxes, strong consumer activity driving sales tax, and consistent demand for town provided public utilities. Sales tax continues to be the largest source of funding for governmental type activities and charges for service continue to primarily fund the Town's utility activities. We expect both revenue streams to remain capable of supporting services at the same levels in the next fiscal year.

ECONOMIC FACTORS AND CONDITIONS

The Town continues to pursue areas of capital improvement and economic development. The 2020 operating budget focused on public safety, utility service delivery, and infrastructure maintenance. The maintenance of facilities and systems, infrastructure, and equipment as well as updating ineffective, obsolete, and end of service life equipment and systems to support the delivery of high quality, and cost-effective services remains a priority. The Town has had some changes in staff, but the overall number of FTE's remained close to 2019 staff levels.

The Town responded to unknown economic conditions caused by the COVID-19 pandemic by closely monitoring expenses and revenues, pursuing grant funding and delaying discretionary capital projects.

Board Direction for 2020

The Palisade Board of Trustees continues to support the town mission statement that supports opportunities for agriculture, business, recreation and protecting our diverse community and our citizen's quality of life. We continue to actively seek economic development for the Town.

The Town will also continue to study new options for revenue to perform much needed capital improvement projects to our streets, parks, and utility infrastructure. We are focused on maintaining what we have and making investments that will have a positive impact on the quality of life and experience of our residents, visitors, and wider community.

Conclusion

The primary revenue streams for the Town remain strong and capable of supporting fundamental services on which our citizens rely. The 2021 budget has an expansion of revenues and expenditures when compared to 2020. This increase is largely due to grant funding opportunities for capital projects on Highway 6. We believe sales tax and property tax revenues will show some growth in 2021 and moving forward.

The Town will remain focused on executing a strategic vision that is aimed at increasing the quality of life for our citizens and creating a Town that residents and visitors alike hold in the highest esteem.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of Town of Palisade's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Town of Palisade Trustees, P.O. Box 128, Palisade, CO 81526.

Basic Financial Statements

Town of Palisade, Colorado
STATEMENT OF NET POSITION

December 31, 2020

	Governmental Activities	Business-type Activities	Total
ASSETS			
Cash and investments	\$ 6,367,710	\$ 4,350,265	\$ 10,717,975
Property taxes receivable	598,591	-	598,591
Accounts receivable	1,076,196	191,942	1,268,138
Lodging tax receivable	4,444	-	4,444
Prepaid expenses	17,917	-	17,917
Inventory (at cost)	-	44,636	44,636
Total current assets	<u>8,064,858</u>	<u>4,586,843</u>	<u>12,651,701</u>
Capital assets			
Land	1,999,617	226,126	2,225,743
Construction in progress	17,888	133,083	150,971
Water rights	-	234,247	234,247
Infrastructure (net of depreciation)	2,919,698	-	2,919,698
Swimming pool (net of depreciation)	81,643	-	81,643
Community center (net of depreciation)	70,898	-	70,898
Sewer system (net of depreciation)	-	2,867,055	2,867,055
Water system (net of depreciation)	-	9,344,021	9,344,021
Buildings and improvements (net of depreciation)	3,586,815	-	3,586,815
Equipment and furniture (net of depreciation)	795,669	115,247	910,916
Net pension asset - cost sharing plan	48,343	-	48,343
Net pension asset - agency plan	670,269	-	670,269
Total assets	<u>18,255,698</u>	<u>17,506,622</u>	<u>35,762,320</u>
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows related to pensions	449,748	-	449,748
Total assets and deferred outflows of resources	<u>18,705,446</u>	<u>17,506,622</u>	<u>36,212,068</u>
LIABILITIES			
Accounts payable	201,826	122,026	323,852
Accrued expenses	35,048	10,768	45,816
Accrued interest	-	27,921	27,921
Unearned revenue	52,956	-	52,956
Compensated absences payable	247,062	55,554	302,616
Current portion long-term liabilities	42,654	314,371	357,025
Total current liabilities	<u>579,546</u>	<u>530,640</u>	<u>1,110,186</u>
Long-term liabilities due more than one year:			
Bonds, notes and capital leases payable	9,863	3,786,237	3,796,100
Total liabilities	<u>589,409</u>	<u>4,316,877</u>	<u>4,906,286</u>
DEFERRED INFLOWS OF RESOURCES			
Property taxes	598,591	-	598,591
Deferred inflows related to pensions	172,130	-	172,130
Total deferred inflows of resources	<u>770,721</u>	<u>-</u>	<u>770,721</u>
Total liabilities and deferred inflows of resources	<u>1,360,130</u>	<u>4,316,877</u>	<u>5,677,007</u>
NET POSITION			
Net investment in capital assets	9,419,711	8,819,171	18,238,882
Restricted for emergencies	200,400	-	200,400
Unrestricted	7,725,204	4,370,574	12,095,778
Total net position	<u>\$ 17,345,316</u>	<u>\$ 13,189,745</u>	<u>\$ 30,535,061</u>

The accompanying notes are an integral part of this financial statement.

Town of Palisade, Colorado
STATEMENT OF ACTIVITIES
Year ended December 31, 2020

Functions/Programs	Expenses	Program Revenues			Net (expense) revenue		
		Charges for Services and Fees	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		
					Governmental Activities	Business-type Activities	Total
Governmental Activities:							
General government	\$ 1,543,870	\$ 63,886	\$ -	\$ 123,211	\$ (1,356,773)		\$ (1,356,773)
Public safety	1,599,306	114,671	49,830	-	(1,434,805)		(1,434,805)
Public works and parks	580,937	22,163	7,500	346,360	(204,914)		(204,914)
Culture and recreation	751,183	134,961	28,833	-	(587,389)		(587,389)
Cemetery	94,905	53,860	-	-	(41,045)		(41,045)
Total governmental activities	<u>4,570,201</u>	<u>389,541</u>	<u>86,163</u>	<u>469,571</u>	<u>(3,624,926)</u>		<u>(3,624,926)</u>
Business-type Activities:							
Water	937,894	1,063,672	-	99,310		\$ 225,088	225,088
Sewer and refuse	641,527	755,845	-	104,541		218,859	218,859
Total business-type activities	<u>1,579,421</u>	<u>1,819,517</u>	<u>-</u>	<u>203,851</u>		<u>443,947</u>	<u>443,947</u>
Total primary government	<u>\$ 6,149,622</u>	<u>\$ 2,209,058</u>	<u>\$ 86,163</u>	<u>\$ 673,422</u>	<u>(3,624,926)</u>	<u>443,947</u>	<u>(3,180,979)</u>
General revenues:							
Taxes:							
Property taxes					573,022	-	573,022
Sales taxes					4,686,541	-	4,686,541
Other					449,485	-	449,485
Interest income					25,693	20,053	45,746
Total general revenues					<u>5,734,741</u>	<u>20,053</u>	<u>5,754,794</u>
Change in net position					<u>2,109,815</u>	<u>464,000</u>	<u>2,573,815</u>
Net position - beginning of year					<u>15,223,063</u>	<u>12,725,745</u>	<u>27,948,808</u>
Prior period adjustment					<u>12,438</u>	<u>-</u>	<u>12,438</u>
Net position - beginning of year (restated)					<u>15,235,501</u>	<u>12,725,745</u>	<u>27,961,246</u>
Net position - end of year					<u>\$ 17,345,316</u>	<u>\$ 13,189,745</u>	<u>\$ 30,535,061</u>

The accompanying notes are an integral part of this financial statement.

Town of Palisade, Colorado

BALANCE SHEET - GOVERNMENTAL FUNDS

December 31, 2020

	General Fund	Non-major Governmental Funds	Total
Assets			
Cash and investments	\$ 6,252,276	\$ 115,434	\$ 6,367,710
Accounts receivable			
Fire, rescue and other (net of allowance)	244,061	-	244,061
Other governments	817,631	-	817,631
Franchise taxes	14,504	-	14,504
Property tax receivable	463,590	135,001	598,591
Lodging and other tax receivable	-	4,444	4,444
Prepaid expenses	16,569	1,348	17,917
Total assets	<u>7,808,631</u>	<u>256,227</u>	<u>8,064,858</u>
Liabilities			
Accounts payable	201,594	232	201,826
Accrued liabilities	35,048	-	35,048
Unearned revenue	52,956	-	52,956
Total liabilities	<u>289,598</u>	<u>232</u>	<u>289,830</u>
Deferred inflows of resources			
Property taxes	463,590	135,001	598,591
Total deferred inflows of resources	<u>463,590</u>	<u>135,001</u>	<u>598,591</u>
Total liabilities and deferred inflows of resources	<u>753,188</u>	<u>135,233</u>	<u>888,421</u>
Fund balances			
Non-spendable	16,569	1,348	17,917
Restricted for emergency reserve	200,400	-	200,400
Restricted for park improvements	-	29,441	29,441
Assigned for marketing	-	36,815	36,815
Assigned for public safety	-	54,738	54,738
Unassigned	6,838,473	(1,348)	6,837,125
Total fund balances	<u>\$ 7,055,443</u>	<u>\$ 120,994</u>	<u>\$ 7,176,437</u>

The accompanying notes are an integral part of this financial statement.

Town of Palisade, Colorado

RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS
TO THE STATEMENT OF NET POSITION

Year ended December 31, 2020

Total governmental fund balances (as reported above)	\$ 7,176,437
Amounts reported for governmental activities in the statement of net position are different because:	
Compensated absences reported as long-term liabilities in governmental activities are not reported in the funds.	(247,062)
Capital assets used in governmental activities are not financial resources and are not reported in the funds.	9,472,228
Capital leases are reported as liabilities in governmental activities are not reported in the funds.	(52,517)
Net pension asset (liability) is not available soon enough to pay for the current year's expenditures and therefore is not reported in the funds	718,612
The amount by which deferred outflows of resources are greater than deferred inflows of resources related to pensions, both of which are not recorded in the funds (\$449,748 - \$172,130)	<u>277,618</u>
Net position of governmental activities	<u><u>\$ 17,345,316</u></u>

The accompanying notes are an integral part of this financial statement.

Town of Palisade, Colorado

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -
GOVERNMENTAL FUNDS

Year ended December 31, 2020

	General Fund	Non-major Governmental Funds	Total
Revenues			
Taxes and special assessments	\$ 5,482,494	\$ 204,545	\$ 5,687,039
License and permits	34,498	-	34,498
Intergovernmental	595,710	36,333	632,043
Fines and forfeitures	24,560	-	24,560
Charges for services	211,984	-	211,984
Interest income	25,085	609	25,694
Miscellaneous	63,447	750	64,197
Total revenues	<u>6,437,778</u>	<u>242,237</u>	<u>6,680,015</u>
Expenditures			
Current:			
General government	1,159,440	32,001	1,191,441
Public safety	1,655,623	17,089	1,672,712
Public works and parks	550,556	-	550,556
Culture and recreation	752,569	-	752,569
Cemetery	85,160	-	85,160
Capital outlay:			
General government	123,211	-	123,211
Public works and parks	231,254	63,747	295,001
Culture and recreation	83,241	-	83,241
Total expenditures	<u>4,641,054</u>	<u>112,837</u>	<u>4,753,891</u>
Excess of revenues over (under) expenditures	1,796,724	129,400	1,926,124
Other financing sources (uses)			
Transfers in	138,000	-	138,000
Transfers (out)	-	(138,000)	(138,000)
Total other financing sources (uses)	<u>138,000</u>	<u>(138,000)</u>	<u>-</u>
Net change in fund balance	1,934,724	(8,600)	1,926,124
Fund balance, January 1	5,117,719	132,594	5,250,313
Prior period adjustment	3,000	(3,000)	-
Fund balance, January 1 (restated)	<u>5,120,719</u>	<u>129,594</u>	<u>5,250,313</u>
Fund balance, December 31	<u>\$ 7,055,443</u>	<u>\$ 120,994</u>	<u>\$ 7,176,437</u>

The accompanying notes are an integral part of this financial statement.

Town of Palisade, Colorado

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES

Year ended December 31, 2020

Change in fund balance from the Statement of Revenues, Expenditures and Changes in Fund Balance	\$ 1,926,124
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds do not report accrued compensated absences as part of expenditures. However, they are reported as expenses in the statement of activities. This is the amount accrued compensated absences changed in the Statement of Net Position from the prior year.	4,308
Governmental funds report expenditures related to pension obligations measured by the amount of financial resources used (essentially, the amounts actually paid to the pension plan), whereas, in the statement of activities, they are measured on the full accrual basis. This is the amount of the change in deferred outflows of resources (\$449,748 - \$584,760), the change in net pension asset (liability) (\$718,612- \$435,852), and the change in deferred inflows of resources (\$172,130 - \$50,146).	25,764
Governmental funds report principal payments on capital leases as expenditures. However, they are reported as a reduction of the lease liability in the statement of Net Position. This is the amount that the lease liability for capital assets decreased during the year.	42,655
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of capital assets is allocated over estimated useful lives and reported as depreciation expense. This is the amount that capital outlays were greater than depreciation in the current period (\$538,776 - \$427,812).	<u>110,964</u>
Change in net position of governmental activities	<u><u>\$ 2,109,815</u></u>

The accompanying notes are an integral part of this financial statement.

Town of Palisade, Colorado

STATEMENT OF NET POSITION - PROPRIETARY FUNDS

December 31, 2020

	Water Fund	Utility Fund	Total Business-type
Assets			
Cash and investments	\$ 1,883,482	\$ 2,466,783	\$ 4,350,265
Customer accounts receivable (net of allowance)	99,051	92,891	191,942
Inventory (at cost)	44,636	-	44,636
Total current assets	<u>2,027,169</u>	<u>2,559,674</u>	<u>4,586,843</u>
Capital assets			
Land	-	226,126	226,126
Construction in progress	4,655	128,428	133,083
Water rights	234,247	-	234,247
Sewer system (net of depreciation)	-	2,867,055	2,867,055
Water system (net of depreciation)	9,344,021	-	9,344,021
Equipment and furniture (net of depreciation)	103,818	11,429	115,247
Total assets	<u>11,713,910</u>	<u>5,792,712</u>	<u>17,506,622</u>
Liabilities			
Accounts payable	11,792	110,234	122,026
Accrued wages	6,755	4,013	10,768
Accrued interest	27,921	-	27,921
Compensated absences	30,626	24,928	55,554
Long-term liabilities - current portion	314,371	-	314,371
Total current liabilities	<u>391,465</u>	<u>139,175</u>	<u>530,640</u>
Long-term liabilities	3,786,237	-	3,786,237
Total liabilities	<u>4,177,702</u>	<u>139,175</u>	<u>4,316,877</u>
Net Position			
Net investment in capital assets	5,586,133	3,233,038	8,819,171
Unrestricted	1,950,075	2,420,499	4,370,574
Total net position	<u>\$ 7,536,208</u>	<u>\$ 5,653,537</u>	<u>\$ 13,189,745</u>

The accompanying notes are an integral part of this financial statements.

Town of Palisade, Colorado

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION -
PROPRIETARY FUNDS

Year ended December 31, 2020

	Water Fund	Utility Fund	Total Business-type
Operating revenues			
Charges for service	\$ 1,063,672	\$ 755,845	\$ 1,819,517
Total operating revenues	1,063,672	755,845	1,819,517
Operating expenses			
Direct costs to provide service	525,179	494,297	1,019,476
Depreciation	334,170	147,230	481,400
Total operating expenses	859,349	641,527	1,500,876
Operating income (loss)	204,323	114,318	318,641
Nonoperating revenues (expenses)			
Interest income and penalties	8,095	11,958	20,053
Tap fees	99,310	79,541	178,851
Grant revenues	-	25,000	25,000
Interest expense	(78,545)	-	(78,545)
Total nonoperating revenues (expenses)	28,860	116,499	145,359
Change in net position	233,183	230,817	464,000
Net position, beginning	7,303,025	5,422,720	12,725,745
Net position, ending	\$ 7,536,208	\$ 5,653,537	\$ 13,189,745

The accompanying notes are an integral part of this financial statement.

Town of Palisade, Colorado

STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS

Year ended December 31, 2020

	<u>Water Fund</u>	<u>Utility Fund</u>	<u>Total Business-type</u>
Increase (Decrease) in Cash and Cash Equivalents			
Cash flows from operating activities:			
Cash received from customers	\$ 1,050,075	\$ 737,533	\$ 1,787,608
Cash payments to employees	(210,257)	(111,898)	(322,155)
Cash payments to suppliers	(333,623)	(295,598)	(629,221)
Net cash provided (used) by operating activities	<u>506,195</u>	<u>330,037</u>	<u>836,232</u>
Cash flows from capital and related financing activities:			
Tap fees	99,310	79,541	178,851
Capital asset acquisitions	(53,888)	(128,429)	(182,317)
Principal payments long-term debt	(272,898)	-	(272,898)
Interest payments on notes	(90,206)	-	(90,206)
Net cash provided (used) by capital and related financing activities	<u>(317,682)</u>	<u>(48,888)</u>	<u>(366,570)</u>
Cash flows from investing activities:			
Interest income	8,095	11,958	20,053
Net cash provided (used) by investing activities	<u>8,095</u>	<u>11,958</u>	<u>20,053</u>
Increase (decrease) in cash and cash equivalents	196,608	293,107	489,715
Cash and cash equivalents at beginning of year	<u>1,686,874</u>	<u>2,148,676</u>	<u>3,835,550</u>
Cash and cash equivalents at end of year	<u>\$ 1,883,482</u>	<u>\$ 2,441,783</u>	<u>\$ 4,325,265</u>
Reconciliation of operating income (loss) to net cash provided by operating activities			
Operating income (loss)	\$ 204,323	\$ 114,318	\$ 318,641
Adjustments to reconcile net operating income (loss) to net cash provided by operating activities			
Depreciation	334,170	147,230	481,400
Changes in assets and liabilities:			
(Increase) decrease in accounts receivable customers	(13,597)	(18,312)	(31,909)
(Increase) decrease in inventory and prepaids	(1,921)	-	(1,921)
Increase (decrease) in accounts payable	(19,838)	82,817	62,979
Increase (decrease) in accrued wages and compensated absences	3,058	3,984	7,042
Total adjustments	<u>301,872</u>	<u>215,719</u>	<u>517,591</u>
Net cash provided by operating activities	<u>\$ 506,195</u>	<u>\$ 330,037</u>	<u>\$ 836,232</u>

The accompanying notes are an integral part of this financial statement.

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

1. Organization

The Town of Palisade, Colorado, (the Town) a statutory municipality operates under a Board of Trustees-Mayor form of government. The Town provides its residents with police protection, sewer service, water service, sanitation service, fire protection, recreation, swimming pool, streets, cemetery, and parks. The Town is governed by an elected mayor and a six member Board of Trustees.

2. Reporting Entity

The reporting entity consists of (a) the primary government; i.e., the Town, and (b) organizations for which the Town is financially accountable. The Town is considered financially accountable for legally separate organizations if it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the Town. Consideration is also given to other organizations, which are fiscally dependent; i.e., unable to adopt a budget, levy taxes, or issue debt without approval by the Town. Organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete are also included in the reporting entity.

The Town's financial statements include the activities of the First Street Special Improvement District, the Palisade Downtown Improvement District, and the Palisade Rural Fire Protection District as blended component units in the General Fund and governmental activities. The Districts do not issue separate financial statements.

3. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of inter-fund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and user charges for support. The Town has no discretely presented *component units*.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

4. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting, however, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes and interest associated with the current period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when the cash is received by the government.

The government reports the following major governmental funds:

The General Fund is the Town's operating fund. It accounts for all financial resources of the government except for those required to be reported in another fund.

The government reports the following major proprietary funds:

The Water Fund accounts for the water treatment and distribution system.

The Utility Fund accounts for the sewage treatment and collection system and refuse collection.

Additionally, the government reports the following non-major fund types:

The Tourism Special Revenue Fund accounts for lodging tax received and used for tourism based marketing of the Town.

The Conservation Trust Fund accounts for the proceeds of lottery funds received from the State of Colorado.

The Palisade Rural Fire Protection District Fund accounts for property tax received and used for fire protection provided by volunteers for the Town.

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's water, sewer and refuse functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When an expense is incurred that can be paid using either restricted or unrestricted resources (net position), the Town's policy is to first apply the expense toward restricted resources and then toward unrestricted resources. In governmental funds, the Town's policy is to first apply the expenditure toward restricted fund balance and then to other, less-restrictive classifications—committed and then assigned fund balances before using unassigned fund balances.

5. Estimates

The preparation of financial statements in accordance with accounting principals generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

6. Risk Management

The Town is one of several local governments that are members of the Colorado Intergovernmental Risk Sharing Agency (CIRSA). CIRSA is an organization created by an intergovernmental agreement in 1982 solely to provide property and casualty coverage to its members. Coverage is provided through pooling of self-insured losses and the purchase of stop-loss insurance coverage. CIRSA is governed by a seven-member board elected by and from its members. The governing board is autonomous as to budgeting and fiscal matters.

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

7. Capital Assets

Capital assets, which include property, plant and equipment, are defined by the Town as assets with an initial, individual cost of at least \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost. Donated capital assets are recorded at estimated fair value at the date of donation.

Depreciation is provided on the straight-line method over the assets estimated useful lives, as follows:

Water distribution and collection system	10 – 60 years
Sewer collection and treatment system	10 – 50 years
Buildings and building improvements	10 – 100 years
Swimming pool	15 – 40 years
Equipment and furniture	5 – 20 years

8. Cash and Cash Equivalents

For purposes of the statement of cash flows, the Town considers investments purchased with a maturity of three months or less to be cash equivalents.

9. Receivables and Payables

The Town has no interfund loans. Balances outstanding between funds are reported as “due to/from other funds”. Residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances”.

Emergency service receivables are shown net of an allowance for uncollectible accounts. Property tax, Water Fund and Utility Fund accounts receivable do not have an allowance for uncollectible accounts as the receivables are considered to be fully collectible.

10. Inventory

Inventory consists of supplies and materials for the Water Fund. Inventory is recorded at cost using the first-in first-out method.

11. Compensated Absences

Full-time employees accrue twelve (12) to twenty-four (24) vacation days per year depending on years of service. Accrued and unpaid vacation earned is paid upon termination and is recognized as a current liability in all of the funds. Full-time employees accrue 24 days of sick leave per year and any unused sick leave is paid at 55% of the balance.

12. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

13. Seized Funds

The Town received \$0 in 2020 from the seizure of contraband (seized funds) under the Colorado Contraband Forfeiture Act. The act requires that seized funds be used for law enforcement activities.

14. Fund Equity and Fund Balances

GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions," provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. In the fund financial statements the following classifications describe the relative strength of the spending constraints. Note that not all of these classifications may be used in a given year.

- *Non-spendable fund balance* - The portion of fund balance that cannot be spent because it is either not in spendable form (such as inventory) or is legally or contractually required to be maintained intact.
- *Restricted fund balance* - The portion of fund balance constrained to being used for a specific purpose by external parties (such as grantors or bondholders), constitutional provisions or enabling legislation.
- *Committed fund balance* - The portion of fund balance constrained for specific purposes according to limitations imposed by the Town's highest level of decision making authority, the Board of Trustees, prior to the end of the current fiscal year. The constraint may be removed or changed only through formal action of the Board.
- *Assigned fund balance* - The portion of fund balance set aside for planned or intended purposes. The intended use may be expressed by the Board or other individuals authorized to assign funds to be used for a specific purpose. Assigned fund balances in special revenue funds will also include any remaining fund balance that is not restricted or committed. This classification is necessary to indicate that those funds are, at a minimum intended to be used for the purpose of that particular fund.
- *Unassigned fund balance* - The residual portion of fund balance that does not meet any of the above criteria. The Town will only report a positive unassigned fund balance in the General Fund.

15. Property Taxes

Property taxes are certified by the Board of Trustees and collected by Mesa County. Property taxes are remitted to the Town by the 10th day of the month following collection. Property taxes receivable represents 2020 taxes that will be collected in 2021.

Property taxes attach as an enforceable lien on property as of January 1 of the year in which they are payable. Taxes are payable either in full on or before April 30 or one half on or before February 28 and the remaining half on or before June 15.

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

16. Pensions

The Town participates in the Statewide Defined Benefit Plan (SWDB), a cost-sharing multiple-employer defined benefit pension plan administered by the Fire & Police Pension Association of Colorado (FPPA). The Town also participates in the Palisade Volunteer Fire Department Pension Fund (PVFDP), an agent multiple-employer Public Employee Retirement System (PERS), also administered by FPPA, which represents the assets of numerous separate plans that have been pooled for investment purposes. The net pension liabilities or assets, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the pensions have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

17. Deferred Inflows and Deferred Outflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The government only has one item that qualifies for reporting in this category. It is shown as pension amounts and includes items related to the Town's portion of the Statewide Defined Benefit Plan described in Footnote G.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town reports deferred inflows related to property taxes in the governmental balance sheet and the statement of net position. The Town has deferred inflows related to pension liabilities reported on the government-wide statement of net position.

NOTE B – BUDGETS

Annual budgets are adopted for all funds, except fiduciary funds, of the Town. The Treasurer submits a proposed operating budget for the following calendar year to the Board of Trustees prior to October 15 of each year. The budget is prepared using the modified accrual basis of accounting. The operating budget includes proposed expenditures/expenses and the anticipated revenues. As required by statute, public hearings are conducted to obtain citizen's comments. Prior to the levy of property tax, the budget is legally adopted through the passage of a budget adoption and appropriation resolution no later than December 31. There were several supplemental appropriations made during 2020.

NOTE C – CASH AND INVESTMENTS

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. At December 31, 2020, the Town's cash deposits had a bank balance of \$1,695,880 of which \$274,123 was covered by federal depository insurance and \$1,421,757 was collateralized.

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE C – CASH AND INVESTMENTS – CONTINUED

At December 31, 2020 the Town’s cash and cash equivalents consisted of the following:

Cash on hand	\$	406
Demand accounts		<u>1,720,909</u>
Total cash and equivalents	\$	<u><u>1,721,315</u></u>

Colorado state statutes authorize the Town to invest in U.S. Treasury bills, obligations of any other U.S. agencies, obligations of the World Bank, general obligation bonds of any state or any of their subdivisions, revenue bonds of any state or any of their subdivisions, bankers acceptance notes, commercial paper, repurchase agreements, money market funds and guaranteed investment contracts. All investments must be held by the Town in its name, or in custody of a third party on behalf of the local government.

The Town has adopted Governmental Accounting Standards Board Statement No. 40, Deposit and Investment Risk Disclosure (GASB 40). GASB 40 establishes and modifies disclosure requirements related to investment risks including credit risk, custodial risk, interest rate risk and foreign currency risk.

Credit Risk

Credit risk is the risk that an issuer or other counter party to an investment will not fulfill its obligation.

Custodial Credit Risk

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Town will not be able to recover deposits or will not be able to recover collateral securities that are in possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investments or collateral securities that are in the possession of an outside party. The Town’s deposits are either covered by depository insurance or are collateralized under the Colorado Public Deposits Protection Act and are therefore not deemed to be exposed to custodial credit risk. The Town’s investments are not deemed to be exposed to custodial credit risk because they are held by the Town or by the Town’s custody agent in the Town’s name.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government’s investment in a single issuer. The Town places no limit on the amount the Town may invest in any one issuer.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

The Town also places money in public entity cash investment pools authorized by Colorado statutes. On December 31, 2020 the Town had \$7,484,671 and \$1,516,220, respectively, invested in the Colorado Government Liquid Asset Trust (COLOTRUST) and C-SAFE, investment vehicles established for local government entities in Colorado to pool surplus funds. COLOTRUST and C-SAFE consist of U.S. Treasury notes, U.S. Government Agency Securities, repurchase agreements collateralized by U.S. Treasury securities, and Commercial Paper. Designated custodial banks provide safekeeping and depository services to COLOTRUST and C-SAFE in connection with the direct investment and withdrawal functions of COLOTRUST and C-SAFE. Substantially all securities owned by COLOTRUST and C-SAFE are held by the Federal Reserve Bank in the account maintained for the custodial banks. The custodian’s internal records identify the investments owned by COLOTRUST and C-SAFE.

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE C – CASH AND INVESTMENTS – CONTINUED

The State of Colorado’s Division of Securities is responsible for regulatory oversight for these pools. These pools are not required to and are not registered with the SEC. COLOTRUST funds carry a Standard & Poors AAAM rating. C-SAFE is also rated AAAM by Standard and Poors.

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles and GASB Statement No. 72. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

COLOTRUST and C-SAFE each operate like a 2a-7 external investment pool and investments in the pool are valued at \$1 net asset value (NAV) per share. The underlying investments held by COLOTRUST are valued at fair market value. The underlying investments held by C-SAFE, and the Town’s investment in CSAFE, are valued at amortized cost which approximates fair value. There are no limitations on withdrawals.

At December 31, 2020 the Town’s investments consisted of the following:

COLOTRUST	\$ 7,484,671
C-SAFE	<u>1,516,220</u>
Total investments	<u>\$ 9,000,891</u>

Reconciliation of cash and investments to statement of net position:

Cash and cash equivalents	\$ 1,721,315
Investments	<u>9,000,891</u>
Total cash and investments	<u>\$10,722,206</u>

NOTE D – CAPITAL ASSETS

The following is a summary of activity in the capital assets for the year ended December 31, 2020:

<i>Governmental activities:</i>	Balance Restated <u>01/01/20</u>	<u>Additions</u>	Deletions/ <u>Adjustments</u>	Balance <u>12/31/20</u>
Capital assets not being depreciated				
Land	\$ 1,876,406	\$ 123,211	\$ –	\$ 1,999,617
Construction in progress	<u>–</u>	<u>17,888</u>	<u>–</u>	<u>17,888</u>
Total capital assets not being depreciated	<u>1,876,406</u>	<u>141,099</u>	<u>–</u>	<u>2,017,505</u>
Capital assets being depreciated				
Infrastructure	4,514,050	5,866	–	4,519,916
Swimming pool	560,280	5,167	–	565,447
Community Center	684,645	–	–	684,645
Buildings and improvements	8,933,048	24,781	–	8,957,829
Equipment and furniture (restated)	<u>1,948,975</u>	<u>361,863</u>	<u>–</u>	<u>2,310,838</u>
Total capital assets being depreciated	16,640,998	397,677	–	17,038,675

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE D – CAPITAL ASSETS - CONTINUED

Less accumulated depreciation				
Infrastructure	1,412,400	187,818	–	1,600,218
Swimming pool	467,460	16,344	–	483,804
Community Center	609,775	3,972	–	613,747
Buildings and improvements	5,268,055	102,959	–	5,371,014
Equipment and furniture (restated)	<u>1,398,449</u>	<u>116,720</u>	–	<u>1,515,169</u>
Total accumulated depreciation	<u>9,156,139</u>	<u>427,813</u>	–	<u>9,583,952</u>
Total capital assets being depreciated, net	<u>7,484,859</u>	<u>(30,136)</u>	–	<u>7,454,723</u>
Governmental activities capital assets, net	<u>\$ 9,361,265</u>	<u>\$ 110,963</u>	<u>\$ –</u>	<u>\$ 9,472,228</u>
<i>Business-type activities:</i>				
	<u>Balance</u>		<u>Deletions/</u>	<u>Balance</u>
	<u>01/01/20</u>	<u>Additions</u>	<u>Adjustments</u>	<u>12/31/20</u>
Capital assets not being depreciated				
Land	\$ 226,126	\$ –	\$ –	\$ 226,126
Water rights	234,247	–	–	234,247
Construction in progress	–	<u>133,083</u>	–	<u>133,083</u>
Total capital assets not being depreciated	460,373	133,083	–	593,456
Capital assets being depreciated				
Water system	17,090,366	–	–	17,090,366
Utility system	5,724,860	–	–	5,724,860
Equipment and furniture – Utility	327,463	–	(34,302)	293,161
Equipment and furniture – Water	<u>405,196</u>	<u>49,233</u>	<u>(34,302)</u>	<u>420,127</u>
Total capital assets being depreciated	23,547,885	49,233	(68,604)	23,528,514
Less accumulated depreciation				
Water system	7,426,440	319,905	–	7,746,345
Utility system	2,715,271	142,535	–	2,857,806
Equipment and furniture – Utility	311,339	4,696	(34,302)	281,733
Equipment and furniture – Water	<u>336,346</u>	<u>14,264</u>	<u>(34,302)</u>	<u>316,308</u>
Total accumulated depreciation	<u>10,789,396</u>	<u>481,400</u>	<u>(68,604)</u>	<u>11,202,192</u>
Total capital assets being depreciated, net	<u>12,758,489</u>	<u>(432,167)</u>	–	<u>12,326,322</u>
Business-type activities capital assets, net	<u>\$ 13,218,862</u>	<u>\$ (299,084)</u>	<u>\$ –</u>	<u>\$ 12,919,778</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE D – CAPITAL ASSETS – CONTINUED

Governmental activities:

General government	\$ 219,679
Public works and parks	16,344
Cemetery	3,972
Infrastructure	<u>187,818</u>
Total depreciation expense-governmental activities	<u>\$ 427,812</u>

Business-type activities:

Water utility	\$ 334,173
Sewer utility	<u>147,230</u>
Total depreciation expense-business-type activities	<u>\$ 481,403</u>

NOTE E – LONG-TERM DEBT

In 2006, the Town borrowed \$2,000,000 from the Colorado Water Resources and Power Development Authority Revolving Loan Fund as part of its disadvantaged Communities Program. The Note is interest free and requires annual payments of \$66,667 through 2036. The Town pledged Water revenues as collateral on this debt.

The following is a summary of note principal and interest requirements:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 66,667	\$ –	\$ 66,667
2022	66,667	–	66,667
2023	66,667	–	66,667
2024	66,667	–	66,667
2025	66,667	–	66,667
2026-2030	333,333	–	333,333
2031-2035	333,333	–	333,333
2036	<u>66,666</u>	–	<u>66,666</u>
Total	<u>\$ 1,066,667</u>	<u>\$ –</u>	<u>\$ 1,066,667</u>

In 2006, the Town borrowed \$3,976,045 from the Colorado Water Resources and Power Development Authority Revolving Loan Fund (CWRPD). The note has an interest rate of 3.47% with annual payments due through 2028. The Town pledged Water revenues as collateral on this debt. In February 2019 the Town refunded certain bonds associated with this debt. The savings will be passed through as payment credits and will total \$192,261. Credits will apply first to loan interest and then principal.

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE E – LONG-TERM DEBT – CONTINUED

The following is a summary of note principal and interest requirements:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 197,704	\$ 54,489	\$ 252,193
2022	208,687	48,552	257,239
2023	269,097	42,285	311,382
2024	280,081	36,041	316,122
2025	285,572	29,542	315,114
2026-2028	928,110	50,026	978,136
Total	<u>\$ 2,169,251</u>	<u>\$ 260,935</u>	<u>\$ 2,430,186</u>

In 2012, the Town issued \$995,000 in water revenue bonds with interest rates ranging between 2.63% and 3.0%. The bonds are special revenue obligations of the Town, payable out of the net pledged water revenues derived from the Town's Water Activity Enterprise. The bonds constitute an irrevocable, non-exclusive first lien on the net pledged water revenues.

The following is a summary of revenue bonds principal and interest requirements:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 60,000	\$ 24,506	\$ 84,506
2022	75,000	22,706	97,706
2023	80,000	20,737	100,737
2024	70,000	18,638	88,638
2025	10,000	16,800	368,450
2030	550,000	69,750	619,750
Total	<u>\$ 845,000</u>	<u>\$ 173,137</u>	<u>\$ 1,018,137</u>

Changes in long-term obligations for the year ended December 31, 2020 are as follows:

	<u>Balance</u> <u>01/01/20</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>12/31/20</u>
<i>Business-type Activities</i>				
Notes payable	\$ 3,456,354	\$ –	\$ (220,436)	\$ 3,235,918
Bonds payable	895,000	–	(50,000)	845,000
Notes premium	22,152	–	(2,462)	19,690
Total Business-type Activities	<u>\$ 4,373,506</u>	<u>\$ –</u>	<u>\$ (272,898)</u>	<u>\$ 4,100,608</u>

NOTE F – LEASES

Operating Leases

The Town entered a 10-year operating lease for solar panels for the water treatment facility. The lease requires monthly payments of \$1,812 beginning in June of 2013. The monthly payments are offset by solar credits the Town receives for using the solar panels. Total lease expense under this lease during 2020 was \$23,179, which was offset by \$7,520 in solar credits.

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE F – LEASES – CONTINUED

Future minimum lease payments under the operating lease for the years following December 31, 2020, without regard to future solar credits, are as follows:

<u>Year</u>	
2021	\$ 21,744
2022	21,744
2023	<u>8,912</u>
Total	<u>\$ 52,400</u>

Capital Leases

In March of 2019, the Town entered into a three-year lease agreement as lessee for the acquisition and use of three police interceptors. The initial capital lease liability was \$129,132. As of December 31, 2020, the value of the lease liability was \$52,517. The Town is required to make monthly principal and interest payments of \$3,869. The lease has an interest rate of 4.98%. In addition, the Town can purchase the equipment for \$1 at the end of the lease term.

Future minimum lease payments under the capital lease for the years following December 31, 2020, are as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 44,827	\$ 1,601	\$ 46,428
2022	7,690	48	7,738
Total	<u>\$ 52,517</u>	<u>\$ 1,649</u>	<u>\$ 54,166</u>

NOTE G – DEFINED BENEFIT PENSION PLAN – FIRE AND POLICE PENSION

General Information about the Pension Plan

Plan Description. The Town contributes to the Statewide Defined Benefit Plan (SWDB), a cost-sharing multiple-employer defined benefit pension plan administered by the Colorado Fire and Police Association. The Statewide Defined Benefit Plan provides retirement benefits for members and beneficiaries. Death and disability coverage is provided for members through the Statewide Death and Disability Plan which is also administered by the Colorado Fire and Police Pension Association. This is a non-contributory plan. All full-time, paid police officers/firefighters of the Town are members of the Statewide Defined Benefit Plan and the Statewide Death and Disability Plan. Title 31, Article 30 of the Colorado Revised Statutes (CRS), as amended, assigns the authority to establish benefit provision to the state legislature. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for both the Statewide Defined Benefit Plan and the Statewide Death and Disability Plan. FPPA issues a publicly available comprehensive annual financial report that can be obtained on FPPA's website at <http://www.fppaco.org>.

Benefits Provided. A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55. Effective January 1, 2021, a member

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE G – DEFINED BENEFIT PENSION PLAN – FIRE AND POLICE PENSION – CONTINUED

may also qualify for a normal retirement pension if the member's combined years of service and age equals at least 80, with a minimum age of 50 (Rule of 80). The annual normal retirement benefit is 2 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members currently covered under Social Security will receive half the benefit when compared to the Statewide Defined Benefit Plan. Benefits paid to retired members are evaluated and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W).

A member is eligible for an early retirement after completion of 30 years of service or attainment of age 50 with at least five years of credited service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

Contributions. Contribution rates for the SWDB are set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or election of the membership. Effective January 1, 2021, contribution rates for employers and members may be increased equally by the FPPA Board of Directors upon approval through an election by both the employers and members.

In 2014, the members elected to increase the member contribution rate to the SWDB plan beginning in 2015. Member contribution rates will increase 0.5 percent annually through 2022 to a total of 12 percent of pensionable earnings. Employer contributions are 8 percent in 2019. Employer contributions will increase 0.5 percent annually beginning in 2021 through 2030 to a total of 13 percent of pensionable earnings. In 2019, members of the SWDB plan and their employers are contributing at the rate of 10.5 percent and 8 percent, respectively, of pensionable earnings for a total contribution rate of 18.5 percent.

Contributions from members and employers of departments re-entering the system are established by resolution and approved by the FPPA Board of Directors. The re-entry group has a combined contribution rate of 22.5 and 23.0 percent of pensionable earnings in 2019 and 2020, respectively. It is a local decision as to whether the member or employer pays the additional 4 percent contribution. The member and employer contribution rates will increase through 2030 as described above for the non-reentering departments. Effective January 1, 2021, reentry departments may submit a resolution to the FPPA Board of Directors to reduce the additional 4 percent contribution, to reflect the actual cost of reentry by department, to the plan for reentry contributions. Each reentry department is responsible to remit contributions to the plan in accordance with their most recent FPPA Board of Directors approved resolution.

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE G – DEFINED BENEFIT PENSION PLAN – FIRE AND POLICE PENSION – CONTINUED

The contribution rate for members and employers of affiliated social security employers is 5.25 percent and 4 percent, respectively, of pensionable earnings for a total contribution rate of 9.25 percent in 2019 and 9.50 percent in 2020. Per the 2014 member election, members of the affiliate social security group had their required contribution rate increase 0.25 percent annually beginning in 2015 through 2022 to a total of 6 percent of pensionable earnings. Employer contributions are 4 percent in 2019 and 2020. Employer contributions will increase 0.25 percent annually beginning in 2021 through 2030 to a total of 6.5 percent of pensionable earnings.

Employer contributions are recognized by the SWDB in the period in which the compensation becomes payable to the member and the Town is statutorily committed to pay the contributions to the SWDB.

Employer contributions recognized by the SWDB from the Town were \$52,848 for the year ended December 31, 2020.

Pension Liability/(Asset), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension

At December 31, 2020, the Town reported a (asset) of \$(48,343), for its proportionate share of the net pension liability/(asset). The net pension liability/(asset) was measured as of December 31, 2019, and the collective total pension liability used to calculate the net pension liability/(asset) is based upon an actuarial valuation as of January 1, 2020. The collective total pension asset as of December 31, 2019 is based upon an actuarial valuation as of January 1, 2019. The Town proportion of the net pension liability/(asset) was based on the Town’s contributions to the SWDB for the calendar year 2020 relative to the total contributions of participating employers to the SWDB.

At December 31, 2019, the Town’s proportion was .08546%, which was a decrease of .00751 from its proportion measured as of December 31, 2018.

For the year ended December 31, 2020, the Town recognized pension expense of \$53,859. At December 31, 2020, the Town reported deferred outflows of resources and deferred inflows of resources related to the pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 163,603	\$ 946
Net difference between projected and actual earnings on pension plan investments	–	–
Changes of assumptions or other inputs	91,793	75,997
Changes in proportion and differences between contributions recognized and proportionate share of contributions	30,916	7,560
Contributions subsequent to the measurement date	52,848	–
Total	<u>\$ 339,160</u>	<u>\$ 84,503</u>

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE G – DEFINED BENEFIT PENSION PLAN – FIRE AND POLICE PENSION – CONTINUED

\$52,848 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	
2021	20,458
2022	13,875
2023	38,599
2024	6,531
2025	38,713
Thereafter	83,633

Actuarial Assumptions. The actuarial valuations for the SWDB were used to determine the total pension liability and actuarially determined contributions for the fiscal year ending December 31, 2019. The valuations used the following actuarial assumptions and other inputs:

Actuarial Method	Entry Age Normal
Amortization Method	Level % of Payroll, Open
Amortization Period	30 Years
Long-term investment Rate of Return*	7.0 percent
Projected Salary Increases*	4.25% - 11.25%
Cost of Living Adjustments (COLA)	0.0%
*Includes Inflation at	2.5%

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA’s Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2018 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA’s actuaries based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2019. The actuarial assumptions impact actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE G – DEFINED BENEFIT PENSION PLAN – FIRE AND POLICE PENSION – CONTINUED

pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2019 are summarized in the following table:

NOTE G – DEFINED BENEFIT PENSION PLAN – FIRE AND POLICE PENSION – CONTINUED

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	38%	7.00%
Equity Long/Short	8%	6.00%
Private Markets	25%	9.20%
Fixed Income	15%	5.20%
Absolute Return	8%	5.50%
Managed Futures	4%	5.00%
Cash	2%	2.52%
Total	100%	

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDB plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Discount Rate. Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 2.75% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.00%.

Regarding the sensitivity of the net pension liability/(asset) to changes in the Single Discount Rate, the following presents the Town's proportionate share of the SWDB net pension liability/(asset), calculated

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE G – DEFINED BENEFIT PENSION PLAN – FIRE AND POLICE PENSION – CONTINUED

using a Single Discount Rate of 7.00%, as well as what the plan's net pension liability/(asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Town's proportionate share of the net pension liability/(asset)	\$293,115	\$(48,343)	\$(331,538)

Plan Subsequent Event

House Bill 20-1044 was signed into law on April 1, 2020. Included in the bill is a provision to increase the benefits of the members of the Statewide Defined Benefit Plan through a Rule of 80 provision effective January 1, 2021. This provision provides for a normal retirement as early as age 50 if the member's age combined with years of service totals at least 80. The impact of this change was not included in the Total Pension Liability or the Collective Pension Expense as of the December 31, 2019 measurement period. This will be reflected in the December 31, 2020 measurement period. The impact of the benefit adjustment is approximately \$53 million.

Pension Plan Fiduciary Net Position. Detailed information about the SWDB's fiduciary net position is available in FPPA's comprehensive annual financial report which can be obtained at http://www.fppaco.org/toc_frames.html.

NOTE H – DEFINED BENEFIT PENSION PLAN – VOLUNTEER PENSION

General Information about the Pension Plan

Plan Description. The Town contributes to the Palisade Volunteer Fire Department Pension Fund (PVFDP), an agent multiple-employer Public Employee Retirement System (PERS) administered by the Fire & Police Pension Association (FPPA). The PERS represents the assets of numerous separate plans that have been pooled for investment purposes. The pension plans have elected to affiliate with FPPA for plan administration and investment only. FPPA issues a publicly available comprehensive annual financial report that can be obtained on FPPA's website at <http://www.fppaco.org>. For the measurement period ending December 31, 2019, the PVFDP included membership of 16 retirees and beneficiaries, 4 inactive, non-retired members, and 26 active members for a total of 46 members.

Benefits Provided.

Normal Retirement

A member is eligible for a normal retirement pension once the member has completed twenty years of credited service and has attained the age of 50. The monthly regular retirement benefit is \$300. A supplemental monthly pension payment to a volunteer who has attained the age of 50 years and who has been in active service in excess of 20 years can receive an extended service amount up to 5% of the monthly pension amount per additional year of service. The amount cannot exceed a maximum of ten additional years.

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE H – DEFINED BENEFIT PENSION PLAN – VOLUNTEER PENSION – CONTINUED

Vested Retirement

A member with 10 or more but less than 20 years of service is eligible to receive a benefit of \$15 per month times the number of vesting years.

Disability Retirement Benefit

A member is eligible for short and long term disability for injuries in the line of duty. Short term payments of \$150 per month last for a maximum of one year. Long term disability is a lifetime amount after one year of service of \$300 per month.

Survivor Benefits

Survivor benefits are available at one-half of the amount of the normal retirement pension, or \$150 per month. This amount is available to a survivor following death after normal retirement, following death in the line of duty as a volunteer firefighter before retirement eligible, and following death after disability retirement. An additional amount of \$7.50 per month is available following death after normal retirement with extended service amount per year of service and following death after vested retirement with 10 to 20 years of service per year of service. Survivors may include spouse, child under 18 years of age, or dependent parent. This annuity shall cease if the surviving spouse or dependent parent remarries and dissolution of a subsequent marriage does not reinstate the annuity.

Whenever the pension board increases the retirement pension payable to volunteer firefighters, that increase will also be applied to the pension benefits of survivors of firefighters killed in the line of duty.

Funeral Benefits

A one-time funeral benefit is paid of \$100 in the event of a death of a member.

Contributions. The Town contributes from proceeds of a property tax mill levy. The Plan is construed and enforced in accordance with Colorado Revised Statute Title 31, Article 30. Per CRS 31-30-1112, State contributions to any municipality or district must equal ninety percent of all amounts contributed by the municipality or district under section 31-30-1110 in the previous year, but, notwithstanding any other provision of this part 11, the state contribution shall not exceed one-half mill on the previous net valuation for assessment of the municipality or district assuming one hundred percent collection. For 2020 the Town contributed \$30,700 and the state's matching contribution was \$17,798.

Pension Liabilities/(Asset), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2020, the Town reported a net pension liability/(asset) of \$(670,269). The net pension liability/(asset) was measured as of December 31, 2019, and the total pension liability used to calculate the net pension liability/(asset) was determined by an actuarial valuation as of January 1, 2019.

For the year ended December 31, 2019, the Town recognized pension expense of \$(3,925). At December 31, 2020, the Town reported deferred outflows of resources and deferred inflows of resources related to the pension from the following sources:

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE H – DEFINED BENEFIT PENSION PLAN – VOLUNTEER PENSION – CONTINUED

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 11,960	\$ –
Changes of assumptions or other inputs	17,053	–
Net difference between projected and actual earnings on pension plan investments	50,875	87,627
Contributions subsequent to the measurement date	30,700	–
Total	<u>\$ 110,588</u>	<u>\$ 87,627</u>

\$30,700 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	
2021	2,948
2022	(4,570)
2023	3,929
2024	(11,749)
2025	1,703
Thereafter	–

Actuarial Assumptions. Actuarially determined contribution rates are calculated as of January 1 of odd numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2017 determines the contribution amounts for 2018 and 2019. The valuation used the following actuarial assumptions and other inputs:

Actuarial Method	Entry Age Normal
Amortization Method	Level Dollar, Open*
Amortization Period	20 Years*
Asset Valuation Method	5-Year Smoothed fair value
Inflation	2.5%
Investment Rate of Return	7.5%
Projected Salary Increases	N/A
Retirement Age	50% per year of eligibility until 100% at age 65
Mortality	Pre-retirement: 2006 central rates from the RP-2014 Employee Mortality Table for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years, 50% multiplier for off-duty mortality. Post retirement: 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE H – DEFINED BENEFIT PENSION PLAN – VOLUNTEER PENSION – CONTINUED

the MP-2017 projection scales, and then projected prospectively using the ultimate rates of scale for all years.

Disabled: 2006 central rates form RP-2014 Disabled Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.

** Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.*

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic nominal rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2019 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.0%	2.52%*
Fixed Income	15.0%	5.20%
Managed Futures	4.0%	5.00%
Absolute Return	8.0%	5.50%
Equity Long/Short	8.0%	6.00%
Global Equity	38.0%	7.00%
Private Markets	25.0%	9.20%
Total	100.0%	

Discount Rate. Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 2.75% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.00%.

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE H – DEFINED BENEFIT PENSION PLAN – VOLUNTEER PENSION – CONTINUED

Regarding the sensitivity of the net pension liability/(asset) to changes in the Single Discount Rate, the following presents the PVFDP's net pension liability/(asset), calculated using a Single Discount Rate of 7.00%, as well as what the PVFDP's net pension liability/(asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Proportionate share of the net pension liability/(asset)	\$(608,577)	\$(670,269)	\$(719,970)

Schedule of Changes in Net Pension Liability/(Asset) and Related Ratios Current Period – Measurement Period Ended December 31, 2019

A. Total pension liability	
1. Service Cost	\$ 12,372
2. Interest on the Total Pension Liability	32,271
3. Benefit changes	–
4. Difference between expected and actual experience of the Total Pension Liability	–
Changes of assumptions	–
Benefit payments	<u>(39,061)</u>
5. Net change in total pension liability	5,582
6. Total pension liability – beginning	<u>474,134</u>
7. Total pension liability – ending	<u>\$ 479,716</u>
B. Plan fiduciary net position	
1. Contributions – employer	\$ 10,500
2. Net investment income	147,140
3. Benefit payments	(39,061)
4. Pension plan administrative expense	(12,169)
5. State of Colorado supplemental discretionary payment	<u>16,024</u>
6. Net change in plan fiduciary net position	122,434
7. Plan fiduciary net position – beginning (Market value of assets at beginning of year)	<u>1,027,551</u>
8. Plan fiduciary net position – ending (Market value of assets at end of year)	<u>\$1,149,985</u>
C. Net pension liability/(asset)	<u><u>\$(670,269)</u></u>
D. Plan fiduciary net position as a percentage of the total pension liability	239.72%
E. Covered payroll	N/A
F. Net pension liability/(asset) as a percentage of covered payroll	N/A

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE I – DEFINED CONTRIBUTION PLAN

The Town participates in a defined contribution plan administered by the International City Manager's Association Retirement Corporation (ICMA Retirement.) Plan provisions are established or amended by Town Council resolution. The Town and participants are required to contribute 5% each of annual covered payroll. For the year ended December 31, 2020, actual contributions by the Town and plan participants were \$49,679 each.

ICMA Retirement includes all full time employees after one year of service, except police and fire employees. Participants vest at 20% per year and are entitled to 100 percent of vested contributions. The plan is a money purchase plan qualified under section 401(a) of the Internal Revenue Code.

NOTE J – CUSTOMER ACCOUNTS RECEIVABLE

The total accounts receivable for rescue fees at December 31, 2020 was \$424,946 with an allowance for doubtful accounts of \$180,885 for a net of \$244,061. The allowance is estimated based on the past collection rate of the rescue fee revenue.

NOTE K – RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts; theft of, damages to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Town pays an annual premium to CIRSA Property/Casualty and Workers' Compensation for its general and workmen's' compensation insurance coverage.

The agreement with CIRSA members provides that CIRSA will be self-sustaining through member premiums. CIRSA rate-setting policies are established by the Board of Directors, in consultation with independent actuaries. The Board of Directors may credit member municipalities' future contributions in the event of a surplus. Although it has never occurred, CIRSA member municipalities are subject to a supplemental assessment in the event of a deficiency.

NOTE L – TAX, SPENDING AND DEBT LIMITATIONS

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations including revenue raising, spending abilities, and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The Town believes it is in compliance with the requirements of the amendment. However, the Town has made certain interpretations of the amendments language in order to determine its compliance. The amendment also requires 3% emergency reserve to be set up on all Town expenditures covered by the amendment. The Town has set this required emergency reserve for all amendment expenditures in the General Fund Balance under Emergency Reserve.

NOTE M – LAND TRANSFER

In 2016 the Town purchased land for the Cameo Shooting Sports Complex for \$1.3 million using grant funds received from the State of Colorado Department of Local Affairs (DOLA). The Town subsequently entered a lease agreement to lease the land to the State of Colorado Department of Natural Resources who built and operates the Shooting Complex on the land. The lease agreement states that when the State has

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

NOTE M – LAND TRANSFER – CONTINUED

spent \$1.5 million on the project, the land ownership will transfer to the State. However, the DOLA grant requires that the land be held by the Town for 10 years from the purchase date. Therefore, \$1.3 million in land currently showing as a Town asset will transfer to the State of Colorado in the future, although the timing of the transfer is uncertain.

NOTE N – PRIOR PERIOD ADJUSTMENT

During 2020 the Town discovered the purchase of three police interceptors were made under a lease agreement (Note F) that was not capitalized per generally accepted accounting principles during 2019. The lease, and related assets and accumulated depreciation were recognized as an increase to beginning Net Position on the Statement of Governmental Activities of \$12,438. The beginning balance for 2020 for the lease liability was \$95,171 and the related capitalized assets \$129,132 were recognized as well as accumulated depreciation of \$21,522. The increase in assets is reflected as a restatement in Note D of the Equipment and Furniture class of assets in the schedule.

During 2020 the Town discovered a misposted receipt. The receipt of \$3,000 was posted incorrectly to the Conservation Trust Fund. This has been corrected as a reduction beginning fund balance in the Conservation Trust Fund and an addition to beginning fund balance in the General Fund.

REQUIRED

SUPPLEMENTARY INFORMATION

Town of Palisade, Colorado

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL - GENERAL FUND

Year ended December 31, 2020

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues				
Taxes - property	\$ 440,000	\$ 440,000	\$ 441,700	\$ 1,700
Taxes - other	2,365,266	2,365,266	5,040,794	2,675,528
Cemetery revenue	42,980	42,980	53,860	10,880
Swimming pool	42,000	42,000	14,681	(27,319)
Community Center	310,004	310,004	10,245	(299,759)
Licenses and permits	34,346	34,346	34,498	152
Intergovernmental	1,838,559	2,147,609	595,710	(1,551,899)
Fines and forfeitures	15,000	15,000	24,560	9,560
Charges for services	1,063,530	1,063,530	133,198	(930,332)
Interest income	25,351	25,351	25,085	(266)
Miscellaneous	90,427	90,427	63,447	(26,980)
Total revenues	6,267,463	6,576,513	6,437,778	(138,735)
Expenditures				
Current:				
General government	1,201,789	1,201,789	1,159,440	42,349
Public safety	1,780,127	1,780,127	1,655,623	124,504
Public works and parks	768,660	735,185	550,556	184,629
Culture and recreation	721,909	1,064,434	752,569	311,865
Cemetery	93,812	93,812	85,160	8,652
Capital outlay:				
General government	-	-	123,211	(123,211)
Public works and parks	1,979,150	1,939,150	231,254	1,707,896
Culture and recreation	1,242,200	1,242,200	83,241	1,158,959
Total expenditures	7,787,647	8,056,697	4,641,054	3,415,643
Excess (deficiency) of revenues over expenditures	(1,520,184)	(1,480,184)	1,796,724	3,276,908
Other financing sources (uses)				
Transfers in	133,000	133,000	138,000	5,000
Total other financing sources (uses)	133,000	133,000	138,000	5,000
Net change in fund balance	(1,387,184)	(1,347,184)	1,934,724	3,281,908
Fund balance, January 1	1,387,184	1,387,184	5,117,719	3,730,535
Prior period adjustment	-	-	3,000	3,000
Fund balance, January 1 (restated)	1,387,184	1,387,184	5,120,719	3,733,535
Fund balance, December 31	\$ -	\$ 40,000	\$ 7,055,443	\$ 7,015,443

Town of Palisade, Colorado

SCHEDULE OF NET PENSION LIABILITY/(ASSET) -
FPPA STATEWIDE DEFINED BENEFIT PLAN

December 31, 2020

Measurement date:	Employer proportion of NPL/NPA	Employer proportionate share of NPL (NPA)	Covered payroll	Employer proportionate share of NPL (NPA) as a percentage of covered payroll	Pension plan's fiduciary net position as a percentage of total pension liability
December 31, 2019	0.08548%	\$ (48,343)	\$ 629,883	-8%	-5%
December 31, 2018	0.09299%	117,565	605,513	19%	95%
December 31, 2017	0.09025%	(129,845)	548,988	-24%	106%
December 31, 2016	0.10301%	37,221	549,963	7%	98%
December 31, 2015	0.11287%	(1,990)	521,562	0%	100%
December 31, 2014	0.10999%	(124,129)	494,615	-25%	107%

Town of Palisade, Colorado

SCHEDULE OF PENSION CONTRIBUTIONS -
FPPA STATEWIDE DEFINED BENEFIT PLAN

December 31, 2020

	Required employer contribution	Employer contributions recognized by the plan	Difference	Covered payroll	Contributions as a percentage of covered payroll
December 31, 2020	\$ 52,848	\$ 52,848	\$ -	\$ 635,305	8%
December 31, 2019	50,391	50,391	-	629,883	8%
December 31, 2018	48,441	48,441	-	605,513	8%
December 31, 2017	43,919	43,919	-	548,988	8%
December 31, 2016	43,997	43,997	-	549,963	8%
December 31, 2015	41,725	41,725	-	521,562	8%

Town of Palisade, Colorado

SCHEDULE OF NET PENSION LIABILITY/(ASSET) -
VOLUNTEER FIRE DEPARTMENT PENSION FUND

December 31, 2020

	Total pension liability	Plan fiduciary net position	Net pension liability/ (asset)	Plans fiduciary net position as a percentage of the total pension liability	Covered payroll	Net pension liability as a percentage of covered payroll
<u>Measurement date:</u>						
December 31, 2019	\$ 479,716	\$ 1,149,985	\$ 1,027,551	240%	N/A	N/A
December 31, 2018	474,134	1,027,551	(553,417)	217%	N/A	N/A
December 31, 2017	456,764	1,074,117	(617,353)	235%	N/A	N/A
December 31, 2016	462,686	970,837	(508,151)	210%	N/A	N/A
December 31, 2015	405,419	910,862	(505,443)	225%	N/A	N/A
December 31, 2014	418,045	929,006	(510,961)	222%	N/A	N/A

Town of Palisade, Colorado

SCHEDULE OF CHANGES IN NET PENSION LIABILITY/(ASSET) -
VOLUNTEER FIRE DEPARTMENT PENSION FUND

December 31, 2020

Measurement period ending December 31,	2019	2018	2017	2016	2015	2014
Total Pension Liability						
Service cost	\$ 12,372	\$ 19,995	\$ 19,995	\$ 16,840	\$ 16,840	\$ 4,715
Interest on the total pension liability	32,271	32,859	33,259	29,667	29,791	7,906
Benefit changes	-	-	-	-	-	284,549
Difference between expected and actual experience	-	3,286	-	34,342	-	37,526
Changes of assumptions	-	19,207	-	13,344	-	-
Benefit payments	(39,061)	(57,977)	(59,176)	(36,926)	(59,257)	(38,794)
Net change in total pension liability	5,582	17,370	(5,922)	57,267	(12,626)	295,902
Total pension liability - beginning	474,134	456,764	462,686	405,419	418,045	122,143
Total pension liability - ending	<u>\$ 479,716</u>	<u>\$ 474,134</u>	<u>\$ 456,764</u>	<u>\$ 462,686</u>	<u>\$ 405,419</u>	<u>\$ 418,045</u>
Plan Fiduciary Net Position						
Employer contributions	\$ 10,500	\$ 19,775	\$ 17,804	\$ 30,597	\$ 10,465	\$ 19,399
Pension plan net investment income	147,140	455	138,461	49,455	16,931	58,804
Benefit payments	(39,061)	(57,977)	(59,176)	(36,926)	(59,257)	(38,794)
Pension plan administrative expense	(12,169)	(8,819)	(12,188)	(1,728)	(3,743)	(1,739)
State of Colorado supplemental discretionary payment	16,024	-	18,379	18,577	17,460	17,754
Net change in plan fiduciary net position	122,434	(46,566)	103,280	59,975	(18,144)	55,424
Plan fiduciary net position - beginning	1,027,551	1,074,117	970,837	910,862	929,006	873,582
Plan fiduciary net position - ending	<u>\$ 1,149,985</u>	<u>\$ 1,027,551</u>	<u>\$ 1,074,117</u>	<u>\$ 970,837</u>	<u>\$ 910,862</u>	<u>\$ 929,006</u>
Net Pension Liability/(Asset) - Ending	<u>\$ (670,269)</u>	<u>\$ (553,417)</u>	<u>\$ (617,353)</u>	<u>\$ (508,151)</u>	<u>\$ (505,443)</u>	<u>\$ (510,961)</u>
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	240%	217%	235%	210%	225%	222%
Covered Payroll	N/A	N/A	N/A	N/A	N/A	N/A
Net Pension Liability as a Percentage of Covered Employee Payroll	N/A	N/A	N/A	N/A	N/A	N/A

Town of Palisade, Colorado

SCHEDULE OF PENSION CONTRIBUTIONS -
VOLUNTEER FIRE DEPARTMENT PENSION FUND

December 31, 2020

	Actuarially determined contribution	Employer contributions recognized by the plan	Contribution Deficiency (Excess)	Covered payroll	Contributions as a percentage of covered payroll
December 31, 2020	\$ -	\$ 30,700	\$ (30,700)	N/A	N/A
December 31, 2019	-	10,500	(10,500)	N/A	N/A
December 31, 2018	-	19,775	(19,775)	N/A	N/A
December 31, 2017	-	17,804	(17,804)	N/A	N/A
December 31, 2016	-	30,597	(30,597)	N/A	N/A
December 31, 2015	-	10,465	(10,465)	N/A	N/A

SUPPLEMENTARY INFORMATION

Town of Palisade, Colorado

COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS

December 31, 2020

	Tourism Fund	Conservation Trust Fund	Palisade Rural Fire Protection District	Total
Assets				
Cash and investments	\$ 34,430	\$ 29,441	\$ 51,563	\$ 115,434
Property tax receivable	-	-	135,001	135,001
Lodging and other tax receivable	2,473	-	1,971	4,444
Prepaid expense	-	-	1,348	1,348
Total assets	<u>36,903</u>	<u>29,441</u>	<u>189,883</u>	<u>256,227</u>
Liabilities				
Accounts payable	88	-	144	232
Total liabilities	<u>88</u>	<u>-</u>	<u>144</u>	<u>232</u>
Deferred inflows of resources				
Property taxes	-	-	135,001	135,001
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>135,001</u>	<u>135,001</u>
Total liabilities and deferred inflows of resources	<u>88</u>	<u>-</u>	<u>135,145</u>	<u>135,233</u>
Fund balances				
Restricted for park improvements	-	29,441	-	29,441
Assigned for marketing	36,815	-	-	36,815
Assigned for public safety	-	-	54,738	54,738
Total fund balances	<u>\$ 36,815</u>	<u>\$ 29,441</u>	<u>\$ 54,738</u>	<u>\$ 120,994</u>

Town of Palisade, Colorado

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS

Year ended December 31, 2020

	Tourism Fund	Conservation Trust Fund	Palisade Rural Fire Protection District	Total
Revenues				
Taxes and special assessments	\$ 53,885	\$ -	\$ 150,660	\$ 204,545
Intergovernmental	7,500	28,833	-	36,333
Interest income	-	-	609	609
Miscellaneous	-	-	750	750
Total revenues	<u>61,385</u>	<u>28,833</u>	<u>152,019</u>	<u>242,237</u>
Expenditures				
Current:				
General government	32,001	-	-	32,001
Public safety	-	-	17,089	17,089
Capital outlay:				
Park improvements	-	63,747	-	63,747
Total expenditures	<u>32,001</u>	<u>63,747</u>	<u>17,089</u>	<u>112,837</u>
Excess of revenues over (under) expenditures	29,384	(34,914)	134,930	129,400
Other financing sources (uses)				
Transfers in (out)	-	-	(138,000)	(138,000)
Total Other Financing Sources(Uses)	<u>-</u>	<u>-</u>	<u>(138,000)</u>	<u>(138,000)</u>
Net change in fund balance	29,384	(34,914)	(3,070)	(8,600)
Fund balance, January 1	7,431	67,355	57,808	132,594
Prior period adjustment	-	(3,000)	-	(3,000)
Fund balance, January 1 (restated)	<u>7,431</u>	<u>64,355</u>	<u>57,808</u>	<u>129,594</u>
Fund balance, December 31	<u>\$ 36,815</u>	<u>\$ 29,441</u>	<u>\$ 54,738</u>	<u>\$ 120,994</u>

Town of Palisade, Colorado

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
 BUDGET AND ACTUAL - TOURISM SPECIAL REVENUE FUND

Year ended December 31, 2020

	Original & Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues			
Lodging taxes	\$ 50,000	\$ 53,885	\$ 3,885
Intergovernmental	-	7,500	7,500
	<u>50,000</u>	<u>61,385</u>	<u>11,385</u>
Expenditures			
Marketing	<u>45,900</u>	<u>32,001</u>	<u>13,899</u>
Excess (deficiency) of revenues over (under) expenditures	4,100	29,384	25,284
Fund balance, January 1	<u>-</u>	<u>7,431</u>	<u>7,431</u>
Fund balance, December 31	<u>\$ 4,100</u>	<u>\$ 36,815</u>	<u>\$ 32,715</u>

Town of Palisade, Colorado

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL - CONSERVATION TRUST FUND

Year ended December 31, 2020

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues				
Lottery funds	\$ 26,000	\$ 28,833	\$ 28,833	\$ -
Total revenues	<u>26,000</u>	<u>28,833</u>	<u>28,833</u>	<u>-</u>
Expenditures				
Park improvements	-	63,747	63,747	-
Total expenditures	<u>-</u>	<u>63,747</u>	<u>63,747</u>	<u>-</u>
Excess (deficiency) of revenues over expenditures	26,000	(34,914)	(34,914)	-
Fund balance, January 1	-	67,355	67,355	-
Prior period adjustment	-	-	(3,000)	(3,000)
Fund balance, January 1, restated	<u>-</u>	<u>67,355</u>	<u>64,355</u>	<u>(3,000)</u>
Fund balance, December 31	<u>\$ 26,000</u>	<u>\$ 32,441</u>	<u>\$ 29,441</u>	<u>\$ (3,000)</u>

Town of Palisade, Colorado

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL - PALISADE RURAL FIRE PROTECTION DISTRICT

Year ended December 31, 2020

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues			
Taxes - property	\$ 135,254	\$ 131,321	\$ (3,933)
Taxes - other	16,500	19,339	2,839
Interest income	2,200	609	(1,591)
Grant revenue	50,000	-	(50,000)
Miscellaneous income	750	750	-
Total revenues	<u>204,704</u>	<u>152,019</u>	<u>(52,685)</u>
Expenditures			
Public safety	17,589	17,089	500
Capital outlay	50,000	-	50,000
Contingency	4,000	-	4,000
Total expenditures	<u>71,589</u>	<u>17,089</u>	<u>54,500</u>
Excess (deficiency) of revenues over expenditures	133,115	134,930	1,815
Other financing sources (uses)			
Transfers out	(133,000)	(138,000)	(5,000)
Net change in fund balance	115	(3,070)	(3,185)
Fund balance, January 1	<u>56,000</u>	<u>57,808</u>	<u>1,808</u>
Fund balance, December 31	<u>\$ 56,115</u>	<u>\$ 54,738</u>	<u>\$ (1,377)</u>

Town of Palisade, Colorado

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN NET POSITION
 BUDGET AND ACTUAL - (NON-GAAP BUDGETARY BASIS) - WATER FUND

Year ended December 31, 2020

	Original & Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues			
Charges for service	\$ 1,000,000	\$ 1,063,672	\$ 63,672
Tap fees	40,000	99,310	59,310
Interest income, penalties, and miscellaneous	20,000	8,095	(11,905)
Total revenues	<u>1,060,000</u>	<u>1,171,077</u>	<u>111,077</u>
Expenses			
Operating expenses	732,579	505,222	227,357
Debt service payments	281,945	348,981	(67,036)
Capital outlay	183,900	73,846	110,054
Total expenditures	<u>1,198,424</u>	<u>928,049</u>	<u>270,375</u>
Excess (deficit) of revenues over expenditures	<u>\$ (138,424)</u>	243,028	<u>\$ 381,452</u>
Reconciliation of change in net position			
Adjustments to GAAP basis:			
Depreciation		(334,170)	
Capitalized capital outlay		53,889	
Debt service principal payments		<u>270,436</u>	
Change in net position		<u>\$ 233,183</u>	

Town of Palisade, Colorado

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN NET POSITION
BUDGET AND ACTUAL - (NON-GAAP BUDGETARY BASIS) - UTILITY FUNG

Year ended December 31, 2020

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues				
Charges for service	\$ 700,000	\$ 735,283	\$ 755,845	\$ 20,562
Tap fees	26,635	26,635	79,541	52,906
Grant revenue	-	-	25,000	25,000
Interest income and miscellaneous	19,605	19,605	11,958	(7,647)
Total revenues	<u>746,240</u>	<u>781,523</u>	<u>872,344</u>	<u>90,821</u>
Expenses				
Operating expenses	652,316	686,916	492,541	194,375
Capital outlay	75,810	75,810	130,184	(54,374)
Total expenditures	<u>728,126</u>	<u>762,726</u>	<u>622,725</u>	<u>140,001</u>
Excess (deficit) of revenues over expenditures	<u>\$ 18,114</u>	<u>\$ 18,797</u>	249,619	<u>\$ 230,822</u>
Reconciliation of change in net position				
Adjustments to GAAP basis:				
Capitalized capital outlay			128,428	
Depreciation			(147,230)	
Change in net position			<u>\$ 230,817</u>	

The public report burden for this information collection is estimated to average 380 hours annually.

LOCAL HIGHWAY FINANCE REPORT		City or County: Palisade
		YEAR ENDING : December 2020
This Information From The Records Of (example - City of _ or County of _) Palisade, Colorado	Prepared By: Phone:	Travis Boyd 970-464-5602

I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

II. RECEIPTS FOR ROAD AND STREET PURPOSES

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES

ITEM	AMOUNT	ITEM	AMOUNT
A. Receipts from local sources:		A. Local highway disbursements:	
1. Local highway-user taxes		1. Capital outlay (from page 2)	0
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	413,368
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	
2. General fund appropriations	437,417	b. Snow and ice removal	
3. Other local imposts (from page 2)	67,420	c. Other	
4. Miscellaneous local receipts (from page 2)	21,570	d. Total (a. through c.)	0
5. Transfers from toll facilities		4. General administration & miscellaneous	
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	178,325
a. Bonds - Original Issues		6. Total (1 through 5)	591,693
b. Bonds - Refunding Issues		B. Debt service on local obligations:	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	0	a. Interest	
7. Total (1 through 6)	526,407	b. Redemption	
B. Private Contributions		c. Total (a. + b.)	0
C. Receipts from State government (from page 2)		2. Notes:	
	65,286	a. Interest	
D. Receipts from Federal Government (from page 2)		b. Redemption	
	0	c. Total (a. + b.)	0
E. Total receipts (A.7 + B + C + D)		3. Total (1.c + 2.c)	0
	591,693	C. Payments to State for highways	
		D. Payments to toll facilities	
		E. Total disbursements (A.6 + B.3 + C + D)	
			591,693

IV. LOCAL HIGHWAY DEBT STATUS

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
A. Bonds (Total)				0
1. Bonds (Refunding Portion)				
B. Notes (Total)				0

V. LOCAL ROAD AND STREET FUND BALANCE

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
		591,693	591,693		0

Notes and Comments:

LOCAL HIGHWAY FINANCE REPORT

STATE:
Colorado
YEAR ENDING (mm/yy):
December 2020

II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assessments		a. Interest on investments	
b. Other local imposts:		b. Traffic Fines & Penalties	21,570
1. Sales Taxes		c. Parking Garage Fees	
2. Infrastructure & Impact Fees	2,720	d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	
4. Licenses		f. Charges for Services	
5. Specific Ownership &/or Other	64,700	g. Other Misc. Receipts	
6. Total (1. through 5.)	67,420	h. Other	
c. Total (a. + b.)	67,420	i. Total (a. through h.)	21,570
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
1. Highway-user taxes	65,286	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations		d. Federal Transit Admin	
d. Other (Specify) - DOLA Grant		e. U.S. Corps of Engineers	
e. Other (Specify)		f. Other Federal	
f. Total (a. through e.)	0	g. Total (a. through f.)	0
4. Total (1. + 2. + 3.f)	65,286	3. Total (1. + 2.g)	
			(Carry forward to page 1)

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
A.1. Capital outlay:			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements			0
(3). System Preservation			0
(4). System Enhancement & Operation			0
(5). Total Construction (1) + (2) + (3) + (4)	0	0	0
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	0	0
			(Carry forward to page 1)

Notes and Comments: