



TOWN OF PALISADE, COLORADO
FINANCIAL STATEMENTS AND
INDEPENDENT AUDITOR'S REPORT

December 31, 2018

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INDEPENDENT AUDITOR'S REPORT

August 28, 2019

Board of Trustees
Town of Palisade, Colorado

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Palisade, Colorado, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



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Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Palisade, Colorado, as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and pension information on pages 4-11 and 44-48 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Palisade's basic financial statements. The non-major governmental fund combining statements, the Capital Improvement, Tourism, Conservation Trust, Palisade Rural Fire Protection District, Water and Utility Funds budgetary schedules, and the Local Highway Finance Report are presented for purposes of additional analysis and are not a required part of the basic financial statements.



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The combining statements and budgetary schedules for the aforementioned funds and the Local Highway Finance Report are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Chadwick, Steinkirchner, Davis & Co., P.C.

Management's Discussion and Analysis

As Town of Palisade Management, we offer readers of the Town of Palisade financial statements this narrative overview and analysis of the financial activities of the Town for the year ended December 31, 2018.

Financial Highlights

- The Town of Palisade's assets and deferred outflows of resources of \$31.9 million exceeded Town liabilities and deferred inflows of resources of \$5.8 million by \$26.1 million as of December 31, 2018. Of this amount, \$8 million is unrestricted, \$17.9 million is invested in capital assets such as land and improvements, buildings, vehicles, furniture and equipment and \$159,246 is held for emergencies in compliance with Article X of the Colorado State Constitution.
- Total revenue for the Town increased 21.48% in 2018 due to increases in special assessments and charges for service across our water and sewer enterprises. Total expenses increased by 2.55% in 2018 as compared to 2017. This resulted in an increase in the Town's net position of \$1,953,914 in 2018.
- During 2018 the Town increased current assets by 21.9% most of which is in cash and investments which significantly increases the liquidity of the town as compared to 2017. The Town reduced long term liabilities by 4.2% as compared to 2017 and further contributed to the Town's liquidity position. This means that the Town is in a better position to meet its short term financial obligations then it was in 2017.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Town of Palisade's basic financial statements, which are comprised of government-wide financial statements, governmental funds financial statements, proprietary fund financial statements, fiduciary fund financial statements and notes to the financial statements. This report also contains supplementary information in addition to the basic financial statements.

Government-Wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the Town of Palisade finances in a manner similar to a private sector business.

The *statement of net position* presents information on all of the Town's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference reported as *net position*. Over time, increases or decreases in the Town's net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The *statement of activities* presents information showing how the Town's net position changed over the past year. All changes in the Town's net position are reported when an "event" causing a change occurs, regardless of when related cash flows actually take place. As a result, some revenues and expenses, reported in this statement, will result in cash flows in future financial periods. Examples include grants, not yet reimbursed or vacation leave earned, but not used.

Both of the *government-wide financial statements* distinguish activities of the Town of Palisade that are primarily supported by taxes and state or federal monies (intergovernmental activities) from activities that are intended to be funded primarily from user fees and charges (business-type activities). The governmental activities of the Town include general government, public safety, public works and parks, culture and recreation and cemetery. The business-type activities of the Town include water, sewer, and refuse.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been set aside for specific activities or purposes. The Town of Palisade uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the Town's funds can be categorized into two fund types: governmental and proprietary.

Governmental Funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, governmental fund financial statements focus on near-term flows of spendable resources, as well as on balances of spendable resources available at the end of the year. This information is helpful in evaluating the Town's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements, as readers may better understand the impact of the Town's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison.

The Town of Palisade maintains five governmental funds. Information is presented separately in the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balance for the *General Fund* which is considered to be a major fund.

Proprietary Funds. The Town of Palisade maintains two proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The Town uses enterprise funds to account for water, sewer and refuse activities. The enterprise funds financial statements provide separate information for the water and sewer and refuse funds, which are considered to be major funds of the Town.

Budgetary Comparisons. The Town of Palisade adopts an annual appropriated budget for all of its funds. Budget to actual comparisons for each fund are provided elsewhere in this report.

Notes to the Financial Statements. These notes provide additional information that is necessary in gaining a full understanding of the data provided in the government-wide and fund financial statements.

FINANCIAL ANALYSIS

Net Position. Net position may serve over time as a useful indicator of a government's financial position. As of December 31, 2018, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$26.1 million. The Town's net position as of December 31, 2017 was \$24.1 million.

The following table provides a summary of the Town's governmental and business-type net position as of December 31, 2018 with comparison to December 31, 2017.

		Net Position				Total 2018
		Governmental		Business-Type		
		Activities		Activities		
		2017	2018	2017	2018	
Assets						
	Current Assets	\$3,302,039	\$4,728,700	\$3,468,682	\$3,521,998	\$8,250,698
	Capital Assets	8,971,659	8,979,992	13,541,859	13,600,610	22,580,602
	Net Pension Asset	508,151	747,198	-	-	747,198
	Total Current Assets	12,781,849	14,455,890	17,010,541	17,122,608	31,578,498
	Deferred Outflows of Resources	344,800	287,103	-	-	287,103
	Total Assets and Deferred Outflows Of Resources	13,126,649	14,742,993	17,010,541	17,122,608	31,865,601
Liabilities						
	Current Liabilities	373,741	396,346	450,666	393,091	789,437
	Long-Term Liabilities	37,221	-	4,643,375	4,375,968	4,375,968
	Total Liabilities	410,962	396,346	5,094,041	4,769,059	5,165,405
	Deferred Inflows of Resources	503,121	617,216	-	-	617,216
	Total Liabilities and Deferred Inflows of Resources	914,083	1,013,562	5,094,041	4,769,059	5,782,621
Net Position						
	Net Investment in Capital Assets	8,961,159	8,979,992	8,633,539	8,959,697	17,939,689
	Restricted for Emergencies	124,699	159,246	-	-	159,246
	Unrestricted	3,126,708	4,590,193	3,282,961	3,393,852	7,984,045
	Total Net Position	\$12,212,566	\$13,729,431	\$11,916,500	\$12,353,549	\$26,082,980

The Town of Palisade's assets and deferred outflows of resources were 5.5 times the Town's total liabilities and deferred inflows of resources at December 31, 2018. Total current assets were 10.5 times total current liabilities. The total amount of the long-term liabilities includes two water fund loans from the drinking water revolving fund disadvantaged community loan program with the Colorado Water Resources & Power Development Authority to re-

build the water treatment plant. In addition, in 2012 the Town issued \$995,000 in water revenue bonds with interest rates ranging between 2.63% and 3.00%. The bonds are special revenue obligations of the Town, payable from the net pledged water revenues derived from the Town's Water Activity Enterprise. These bonds were used to pay off two existing water fund loans with interest rates of 4.00%.

Approximately 68.8% of the Town's net position is invested in capital assets that are being used in the operation of the Town and infrastructure assets that are provided and maintained by the Town. Infrastructure assets completed before January 1, 2004, and still in place, are not included in net position. In prior years capital assets for non-proprietary funds were only shown on the combined balance sheet as the "general fixed assets" account group. These assets were not included with other assets in governmental fund type funds.

Changes in Net Position. Governmental and business-type activities increased the Town's net position by \$1,953,914 in 2018. The following table indicates the changes in net position for governmental and business-type activities for 2017 and 2018.

	Changes in Net Position					
	Governmental		Business-Type		Total	
	Activities		Activities			
	2017	2018	2017	2018	2017	2018
Revenues						
Program Revenues						
Charges for Services	\$1,142,996	\$1,937,757	\$1,704,841	\$1,749,166	\$2,847,837	\$3,686,923
Operating Grants and Contributions	42,091	27,521	-	-	42,091	27,521
Capital Grants and Contributions	332,069	74,997	231,085	330,392	563,154	405,389
General Revenues						
Property Taxes	490,887	496,079	-	-	490,887	496,079
Other Taxes	2,116,771	2,694,723	-	-	2,116,771	2,694,723
Other Revenue	31,827	77,130	33,233	53,846	65,060	130,976
Total Revenues	4,156,641	5,308,207	1,969,159	2,133,404	6,125,800	7,441,611
Expenses						
General Government	1,338,926	1,388,147	-	-	1,338,926	1,388,147
Public Safety	1,424,932	1,374,790	-	-	1,424,932	1,374,790
Public Works	413,223	445,811	-	-	413,223	445,811
Culture & Recreation	467,612	511,071	-	-	467,612	511,071
Cemetery	74,298	71,523	-	-	74,298	71,523
Water	-	-	1,002,156	968,548	1,002,156	968,548
Sewer and Refuse	-	-	630,021	727,807	630,021	727,807
Total Expenses	3,718,991	3,791,342	1,632,177	1,696,355	5,351,168	5,487,697
Change in Net Position	437,650	1,516,865	336,982	437,049	774,632	1,953,914
Net Position						
Beginning of Year	11,774,916	12,212,566	11,579,518	11,916,500	23,354,434	24,129,066
End of Year	\$12,212,566	\$13,729,431	\$11,916,500	\$12,353,549	\$24,129,066	\$26,082,980

Total revenues for combined governmental and business-type activities increased 21.5% for 2018 when compared to 2017 due mainly to increased revenue for charges for service and special assessment taxes. Total combined revenues were made up of 55.4% direct program revenues and 44.6% general revenues.

- The major program revenues for governmental activities were as follows:
 - ❖ Charges for services and fees were 89.5% of program revenues. The sources of this revenue were: general government charges for services, fees, fines, etc., public safety, public works and parks, culture and recreation and cemetery.
 - ❖ Capital and operational grants were 10.5% of program revenues. These grants were received for general government operations and public works and parks.
- The general revenues for governmental activities were 44.6% of total governmental revenues. The major governmental general revenue activities were as follows:
 - ❖ Property taxes were 9.3% of total revenues and 14.4% of general revenues.
 - ❖ Sale taxes were 30.2% of total revenues and 49.1% of general revenues.
 - ❖ Other taxes were 20.5% of total revenues and 33.3% of general revenues.
- The major program revenues for business-type activities were:
 - ❖ Charges for services were 82% of total business-type activities revenues. Each business-type activity charges for the specific products and/or services for which the activity was established. The major revenues for 2018 were water service fees \$1,032,163 and sewer collection fees \$717,003.

The total expenses for combined governmental and business-type activities were made up of \$3,791,342 of expenses for governmental activities and \$1,696,355 of expenses for business-type activities. Of the total expenses, 69% were for governmental activities and 31% for business-type activities.

- The percentage of Town expenses for each type of governmental activity is:
 - ❖ 36.6% – General Government
 - ❖ 36.2% – Public Safety
 - ❖ 11.8% – Public Works
 - ❖ 13.5% – Culture and Recreation
 - ❖ 1.9% – Cemetery
- The percentage of total Town expenses for each business-type activity is:
 - ❖ 57.1% – Water
 - ❖ 42.9% – Sewer & Refuse Collection

FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

As mentioned earlier, The Town of Palisade uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of the end of 2018, the combined ending fund balances of the Town of Palisade's governmental funds were \$4,028,582. Of this amount, 92.1% is unassigned fund balance, which is available as working capital and for current spending in accordance with the purposes of the specific funds. Of the remaining, \$50,835 is non-spendable funds, \$41,205 is restricted for park improvements, \$159,246 is restricted for emergencies and not available for new spending, \$10,044 is assigned for marketing and \$57,287 is assigned for public safety.

The Town has one major governmental fund: The General Fund.

General Fund

The fund balance of the general fund was \$3,920,046 at December 31, 2018. Of this balance, 94.6% is unassigned. Of the remaining, \$50,835 is non-spendable funds and \$159,246 is restricted for emergencies in compliance with Title X of the Colorado constitution.

The unassigned fund balance is available for working capital and will be used for subsequent operations. Working capital is also available for immediate cash disbursements in the subsequent period.

Most of the ratios that are used in the financial analysis of business organizations provide only limited information in an analysis of a governmental type fund; however, governmental funds that are in severely bad liquidity condition can often be recognized by such an analysis. Therefore, the following items and relationships are presented for the Town of Palisade's general fund at December 31, 2018:

1. Working Capital (assets minus liabilities and deferred inflows of resources) of the General Fund was \$3,920,046. The general fund balance on the fund balance sheet is the fund's "working capital." However, a portion of the fund balance is restricted or non-spendable and may not be available for use as working capital. Therefore, the unassigned fund balance of \$3,709,965 is considered "working capital" as a measure of liquidity for the fund.
2. Current Ratio (current assets divided by current liabilities and deferred inflows of resources) 8.0:1
Modified Current Ratio (current assets less property tax accrual divided by current liabilities): 23.0:1
the current ratio is used, by business organizations, to display the ability to meet currently maturing obligations.

While the analysis provided above must be combined with other information in order to develop a certain conclusion as to the liquidity and the probability of continuation of financial operations by the Town of Palisade general fund, it is also obvious that the Town's general fund level of liquidity is not deficient.

Proprietary Funds. The Town's proprietary fund statement provides the same type of information found in the government-wide financial statements, but in greater detail.

As of the end of 2018, the combined ending net position of the Town of Palisade's enterprise funds was \$12,353,549. Of this amount 27.5% is unrestricted net position, which is available as working capital and for current spending.

The Town has two major enterprise funds, *the Water Fund and the Utility Fund*. The Water Fund is used to account for water activities. The Utility Fund is used to account for sewer and solid refuse activities for the Town. At December 31, 2018, the *Water Fund and the Utility Fund* had total assets, which equaled 3.6 times the total liabilities. 72.5% of the funds' net position was invested in capital assets. 27.5% of the funds' net position is unrestricted and available as working capital and to be used for subsequent operations. The Utility Fund and the Water Fund are enterprise funds with a large ratio of capital assets. These funds will often require large amounts of capital outlay. This causes special cash flow needs for these funds.

GENERAL FUND BUDGETARY HIGHLIGHTS

The Town’s budget is prepared and approved according to Colorado statutes.

The Town of Palisade’s Trustees budgeted \$3,725,196 for 2018 general fund revenues.

The Town’s General Fund Budget is shown below:

	Original Budget	Final Budget	Actual
Beginning Balance	\$ -	\$ 119,110	\$2,573,735
Revenues and Other Financing Sources	3,842,196	3,842,196	5,232,581
Expenditures and Other Financing Uses	3,832,425	3,961,306	3,886,270
Ending Balance	<u>\$ 9,771</u>	<u>\$ -</u>	<u>\$3,920,046</u>

CAPITAL ASSET AND DEBT ADMINISTRATION

The Town’s capital assets at December 31, 2018 are presented in the following table. Also see Note D in the footnotes for further detail.

Capital Assets, Net of Depreciation			
December 31, 2018			
	Governmental Activities	Business-Type Activities	Total
Land	\$ 1,876,406	\$ 226,126	\$ 2,102,532
Water Rights		234,247	234,247
Construction in Progress	-	-	-
Swimming Pool/Community Center	100,902	-	100,902
Water/Sewer System	-	13,090,352	13,090,352
Building and Improvements	3,767,464	-	3,767,464
Equipment and Furniture	281,088	49,885	330,973
Infrastructure	2,954,132	-	2,954,132
Total	8,979,992	13,600,610	22,580,602

Business-type activities, specifically the Water Fund, currently have two notes payable and one outstanding bond issue as noted above. Debt was incurred for repair and replacement of a water line and reservoir expansion and to rebuild the water treatment plant. The total amount due at December 31, 2018 was \$4,640,913, which includes unamortized debt premiums of \$24,614. See Note E in the footnotes for further detail.

Items of Interest for 2018

- Reflecting some improvement in the western slope economy, sales tax revenues increased 9.2% in 2018. Sales taxes are the largest single source of continuing governmental revenue for the Town. Property tax revenue for the Town, including the Palisade Rural Fire Protection District, increased 1% due to property real property valuation. We expect to see a modest increase in this revenue stream due to increasing real property values.

ECONOMIC FACTORS AND CONDITIONS

As noted above, the Town continues to pursue areas of capital expansion and economic development. With the continuation of a challenging economic environment on the western slope, revenue constraints on sales and property taxes and grant funding from State sources declining, the 2018 current operating budget focused on public safety and maintenance. The 2018 capital budget included capital projects for water and sewer system improvements. Our goal of taking care of facilities and systems, infrastructure maintenance, replacing needed equipment and developing programs for new services remains a priority. The Septic elimination capital project in the utility fund was on-going throughout 2018. The Town has had some changes in staff, but the overall number of FTE's remained close to 2017 staff levels.

The Town responded to limited tax revenue increases in 2018 by continuing to monitor expenses, pursue grant funding and delaying discretionary capital projects.

Board Direction for 2019

The Palisade Board of Trustees continues to support the town mission statement that supports opportunities for agriculture, business, recreation and protecting our diverse community and our citizen's quality of life. We continue to actively seek economic development for the Town and have started to see some improvement in 2018 and continuing into 2019.

The Town will also continue to study new options for revenue to do more aggressive street maintenance, reduce our capital improvements plan to a sustainable list and continue to seek improvements in our ability to communicate with our citizens.

Conclusion

County sales tax revenues are continuing to grow modestly and we expect that to continue due to rate increases in county sales tax. Property tax revenues are stable but have shown some increase in property values. The 2019 budget has been held close to the same expenditures of 2018 for these reasons. We believe sales tax and property tax revenues will show some growth in 2019 and moving forward.

The economy will be monitored carefully and the Town will stand ready to respond appropriately to deteriorating revenue scenarios or outside funding opportunities.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of Town of Palisade's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Town of Palisade Trustees, P.O. Box 128, Palisade, CO 81526.

Basic Financial Statements

Town of Palisade, Colorado
STATEMENT OF NET POSITION

December 31, 2018

	Governmental Activities	Business-type Activities	Total
ASSETS			
Cash and investments	\$ 3,404,313	\$ 3,041,115	\$ 6,445,428
Property taxes receivable	513,153	-	513,153
Accounts receivable	756,358	397,794	1,154,152
Lodging tax receivable	4,041	-	4,041
Prepaid expenses	50,835	40,374	91,209
Inventory (at cost)	-	42,715	42,715
Total current assets	<u>4,728,700</u>	<u>3,521,998</u>	<u>8,250,698</u>
Capital assets			
Land	1,876,406	226,126	2,102,532
Water rights	-	234,247	234,247
Infrastructure (net of depreciation)	2,954,132	-	2,954,132
Swimming pool (net of depreciation)	58,575	-	58,575
Community center (net of depreciation)	42,327	-	42,327
Sewer system (net of depreciation)	-	3,158,115	3,158,115
Water system (net of depreciation)	-	9,932,237	9,932,237
Buildings and improvements (net of depreciation)	3,767,464	-	3,767,464
Equipment and furniture (net of depreciation)	281,088	49,885	330,973
Net pension asset - cost sharing plan	129,845	-	129,845
Net pension asset - agency plan	617,353	-	617,353
Total assets	<u>14,455,890</u>	<u>17,122,608</u>	<u>31,578,498</u>
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows related to pensions	287,103	-	287,103
Total assets and deferred outflows of resources	<u>14,742,993</u>	<u>17,122,608</u>	<u>31,865,601</u>
LIABILITIES			
Accounts payable	59,365	17,471	76,836
Accrued expenses	75,946	16,115	92,061
Accrued interest	-	41,070	41,070
Unearned revenue	51,654	-	51,654
Compensated absences payable	209,381	53,490	262,871
Current portion long-term liabilities	-	264,945	264,945
Total current liabilities	<u>396,346</u>	<u>393,091</u>	<u>789,437</u>
Long-term liabilities due more than one year:			
Bonds, notes and capital leases payable	-	4,375,968	4,375,968
Total liabilities	<u>396,346</u>	<u>4,769,059</u>	<u>5,165,405</u>
DEFERRED INFLOWS OF RESOURCES			
Property taxes	513,153	-	513,153
Deferred inflows related to pensions	104,063	-	104,063
Total deferred inflows of resources	<u>617,216</u>	<u>-</u>	<u>617,216</u>
Total liabilities and deferred inflows of resources	<u>1,013,562</u>	<u>4,769,059</u>	<u>5,782,621</u>
NET POSITION			
Net investment in capital assets	8,979,992	8,959,697	17,939,689
Restricted for emergencies	159,246	-	159,246
Unrestricted	4,590,193	3,393,852	7,984,045
Total net position	<u>\$ 13,729,431</u>	<u>\$ 12,353,549</u>	<u>\$ 26,082,980</u>

The accompanying notes are an integral part of this financial statement.

Town of Palisade, Colorado
STATEMENT OF ACTIVITIES
Year ended December 31, 2018

Functions/Programs	Expenses	Program Revenues			Net (expense) revenue		
		Charges for Services and Fees	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		
					Governmental Activities	Business-type Activities	Total
Governmental Activities:							
General government	\$ 1,388,147	\$ 1,110,734	\$ -	\$ 3,800	\$ (273,613)		\$ (273,613)
Public safety	1,374,790	206,563	-	-	(1,168,227)		(1,168,227)
Public works and parks	445,811	31,219	-	71,197	(343,395)		(343,395)
Culture and recreation	511,071	540,491	27,521	-	56,941		56,941
Cemetery	71,523	48,750	-	-	(22,773)		(22,773)
Total governmental activities	3,791,342	1,937,757	27,521	74,997	(1,751,067)		(1,751,067)
Business-type Activities:							
Water	968,548	1,032,163	-	302,892		\$ 366,507	366,507
Sewer and refuse	727,807	717,003	-	27,500		16,696	16,696
Total business-type activities	1,696,355	1,749,166	-	330,392		383,203	383,203
Total primary government	\$ 5,487,697	\$ 3,686,923	\$ 27,521	\$ 405,389	(1,751,067)	383,203	(1,367,864)
General revenues:							
Taxes:							
Property taxes					496,079	-	496,079
Sales taxes					1,605,723	-	1,605,723
Other					1,089,000	-	1,089,000
Interest income					48,558	53,846	102,404
Miscellaneous					28,572	-	28,572
Total general revenues					3,267,932	53,846	3,321,778
Change in net position					1,516,865	437,049	1,953,914
Net position - beginning of year					12,212,566	11,916,500	24,129,066
Net position - end of year					\$ 13,729,431	\$ 12,353,549	\$ 26,082,980

The accompanying notes are an integral part of this financial statement.

Town of Palisade, Colorado

BALANCE SHEET - GOVERNMENTAL FUNDS

December 31, 2018

	General Fund	Non-major Governmental Funds	Total
Assets			
Cash and investments	\$ 3,290,771	\$ 113,542	\$ 3,404,313
Accounts receivable			
Fire, rescue and other (net of allowance)	113,715	-	113,715
Other governments	628,523	-	628,523
Franchise taxes	14,120	-	14,120
Property tax receivable	382,069	131,084	513,153
Lodging and other tax receivable	-	4,041	4,041
Prepaid expenses	50,835	-	50,835
Total assets	<u>4,480,033</u>	<u>248,667</u>	<u>4,728,700</u>
Liabilities			
Accounts payable	50,318	9,047	59,365
Accrued liabilities	75,946	-	75,946
Unearned revenue	51,654	-	51,654
Total liabilities	<u>177,918</u>	<u>9,047</u>	<u>186,965</u>
Deferred inflows of resources			
Property taxes	382,069	131,084	513,153
Total deferred inflows of resources	<u>382,069</u>	<u>131,084</u>	<u>513,153</u>
Total liabilities and deferred inflows of resources	<u>559,987</u>	<u>140,131</u>	<u>700,118</u>
Fund balances			
Non-spendable	50,835	-	50,835
Restricted for emergency reserve	159,246	-	159,246
Restricted for park improvements	-	41,205	41,205
Assigned for marketing	-	10,044	10,044
Assigned for public safety	-	57,287	57,287
Unassigned	3,709,965	-	3,709,965
Total fund balances	<u>\$ 3,920,046</u>	<u>\$ 108,536</u>	<u>\$ 4,028,582</u>
Total governmental fund balances (as reported above)			\$ 4,028,582
Amounts reported for governmental activities in the statement of net position are different because:			
Compensated absences reported as long-term liabilities in governmental activities are not reported in the funds.			(209,381)
Capital assets used in governmental activities are not financial resources and are not reported in the funds.			8,979,992
Net pension asset (liability) is not available soon enough to pay for the current year's expenditures and therefore is not reported in the funds			747,198
The amount by which deferred outflows of resources are greater than deferred inflows of resources related to pensions, both of which are not recorded in the funds (\$287,103 - \$104,063)			<u>183,040</u>
Net position of governmental activities			<u>\$ 13,729,431</u>

The accompanying notes are an integral part of this financial statement.

Town of Palisade, Colorado

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -
GOVERNMENTAL FUNDS

Year ended December 31, 2018

	General Fund	Non-major Governmental Funds	Total
Revenues			
Taxes and special assessments	\$ 2,975,327	\$ 201,757	\$ 3,177,084
License and permits	44,900	-	44,900
Intergovernmental	166,469	27,521	193,990
Fines and forfeitures	15,893	-	15,893
Charges for services	1,671,323	-	1,671,323
Interest income	46,378	2,180	48,558
Miscellaneous	166,266	750	167,016
Total revenues	<u>5,086,556</u>	<u>232,208</u>	<u>5,318,764</u>
Expenditures			
Current:			
General government	1,191,530	44,170	1,235,700
Public safety	1,387,597	15,510	1,403,107
Public works and parks	726,668	-	726,668
Culture and recreation	475,386	-	475,386
Cemetery	70,372	-	70,372
Capital outlay:			
General government	6,978	-	6,978
Public works and parks	15,329	10,028	25,357
Culture and recreation	996	-	996
Debt service:			
Principal and interest	10,785	-	10,785
Total expenditures	<u>3,885,641</u>	<u>69,708</u>	<u>3,955,349</u>
Excess of revenues over (under) expenditures	1,200,915	162,500	1,363,415
Other financing sources (uses)			
Transfers in	146,025	629	146,654
Transfers (out)	(629)	(146,025)	(146,654)
Total other financing sources (uses)	<u>145,396</u>	<u>(145,396)</u>	<u>-</u>
Net change in fund balance	1,346,311	17,104	1,363,415
Fund balance, January 1	<u>2,573,735</u>	<u>91,432</u>	<u>2,665,167</u>
Fund balance, December 31	<u>\$ 3,920,046</u>	<u>\$ 108,536</u>	<u>\$ 4,028,582</u>

The accompanying notes are an integral part of this financial statement.

Town of Palisade, Colorado

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES

Year ended December 31, 2018

Change in fund balance from the Statement of Revenues, Expenditures and Changes in Fund Balance	\$ 1,363,415
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital lease proceeds and principal payments as other financing sources and expenditures, respectively. However, in the statement of net position the proceeds and principal payments increase or reduce the liability. This is the difference between capital lease proceeds and principal payments during the year (\$0 - \$10,500).	10,500
Governmental funds do not report accrued compensated absences as part of expenditures. However, they are reported as expenses in the statement of activities. This is the amount accrued compensated absences changed in the Statement of Net Position from the prior year.	13,234
Governmental funds report expenditures related to pension obligations measured by the amount of financial resources used (essentially, the amounts actually paid to the pension plan), whereas, in the statement of activities, they are measured on the full accrual basis. This is the amount of the decrease in deferred outflows of resources (\$287,103 - \$344,800), the increase in net pension asset (liability) (\$747,198 - \$470,930), and the increase in deferred inflows of resources (\$104,063- \$6,875).	121,383
Governmental funds do not report capital assets and, therefore, do not report the net book value of capital assets and any gain or loss on their disposal.	(10,558)
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of capital assets is allocated over estimated useful lives and reported as depreciation expense. This is the amount that capital outlays were greater than depreciation in the current period (\$351,876 - \$332,985).	18,891
Change in net position of governmental activities	<u>\$ 1,516,865</u>

The accompanying notes are an integral part of this financial statement.

Town of Palisade, Colorado

STATEMENT OF NET POSITION - PROPRIETARY FUNDS

December 31, 2018

	Water Fund	Utility Fund	Total Business-type
Assets			
Cash and investments	\$ 1,239,301	\$ 1,801,814	\$ 3,041,115
Customer accounts receivable (net of allowance)	330,307	67,487	397,794
Prepaid expenses	40,136	238	40,374
Inventory (at cost)	42,715	-	42,715
Total current assets	<u>1,652,459</u>	<u>1,869,539</u>	<u>3,521,998</u>
Capital assets			
Land	-	226,126	226,126
Water rights	234,247	-	234,247
Sewer system (net of depreciation)	-	3,158,115	3,158,115
Water system (net of depreciation)	9,932,237	-	9,932,237
Equipment and furniture (net of depreciation)	28,095	21,790	49,885
Total assets	<u>11,847,038</u>	<u>5,275,570</u>	<u>17,122,608</u>
Liabilities			
Accounts payable	2,444	15,027	17,471
Accrued wages	9,068	7,047	16,115
Accrued interest	41,070	-	41,070
Compensated absences	34,500	18,990	53,490
Long-term liabilities - current portion	264,945	-	264,945
Total current liabilities	<u>352,027</u>	<u>41,064</u>	<u>393,091</u>
Long-term liabilities	4,375,968	-	4,375,968
Total liabilities	<u>4,727,995</u>	<u>41,064</u>	<u>4,769,059</u>
Net Position			
Net investment in capital assets	5,553,666	3,406,031	8,959,697
Unrestricted	1,565,377	1,828,475	3,393,852
Total net position	<u>\$ 7,119,043</u>	<u>\$ 5,234,506</u>	<u>\$ 12,353,549</u>

The accompanying notes are an integral part of this financial statement.

Town of Palisade, Colorado

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION -
PROPRIETARY FUNDS

Year ended December 31, 2018

	Water Fund	Utility Fund	Total Business-type
Operating revenues			
Charges for service	\$ 1,032,163	\$ 717,003	\$ 1,749,166
Total operating revenues	<u>1,032,163</u>	<u>717,003</u>	<u>1,749,166</u>
Operating expenses			
Direct costs to provide service	523,013	540,412	1,063,425
Depreciation	324,239	187,395	511,634
Total operating expenses	<u>847,252</u>	<u>727,807</u>	<u>1,575,059</u>
Operating income (loss)	184,911	(10,804)	174,107
Nonoperating revenues (expenses)			
Grant revenue	250,611	-	250,611
Interest income and penalties	21,948	31,898	53,846
Tap fees	52,281	27,500	79,781
Interest expense	(121,296)	-	(121,296)
Total nonoperating revenues (expenses)	<u>203,544</u>	<u>59,398</u>	<u>262,942</u>
Change in net position	388,455	48,594	437,049
Net position, beginning	<u>6,730,588</u>	<u>5,185,912</u>	<u>11,916,500</u>
Net position, ending	<u>\$ 7,119,043</u>	<u>\$ 5,234,506</u>	<u>\$ 12,353,549</u>

The accompanying notes are an integral part of this financial statement.

Town of Palisade, Colorado

STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS

Year ended December 31, 2018

	Water Fund	Utility Fund	Total Business-type
Increase (Decrease) in Cash and Cash Equivalents			
Cash flows from operating activities:			
Cash received from customers	\$ 800,142	\$ 718,047	\$ 1,518,189
Cash payments to employees	(213,954)	(125,364)	(339,318)
Cash payments to suppliers	(316,929)	(460,321)	(777,250)
Net cash provided (used) by operating activities	<u>269,259</u>	<u>132,362</u>	<u>401,621</u>
Cash flows from capital and related financing activities:			
Tap fees	52,281	27,500	79,781
Cash received from grantors for capital project	250,611	-	250,611
Capital asset acquisitions	(381,487)	(168,838)	(550,325)
Principal payments long-term debt	(267,407)	-	(267,407)
Interest payments on notes	(122,714)	-	(122,714)
Net cash provided (used) by capital and related financing activities	<u>(468,716)</u>	<u>(141,338)</u>	<u>(610,054)</u>
Cash flows from investing activities:			
Interest income	21,948	31,898	53,846
Net cash provided (used) by investing activities	<u>21,948</u>	<u>31,898</u>	<u>53,846</u>
Increase (decrease) in cash and cash equivalents	(177,509)	22,922	(154,587)
Cash and cash equivalents at beginning of year	<u>1,430,207</u>	<u>1,785,555</u>	<u>3,215,762</u>
Cash and cash equivalents at end of year	<u>\$ 1,252,698</u>	<u>\$ 1,808,477</u>	<u>\$ 3,061,175</u>
Reconciliation of operating income (loss) to net cash provided by operating activities			
Operating income (loss)	\$ 184,911	\$ (10,804)	\$ 174,107
Adjustments to reconcile net operating income (loss) to net cash provided by operating activities			
Depreciation	324,239	187,395	511,634
Changes in assets and liabilities:			
(Increase) decrease in accounts receivable customers	(232,021)	1,044	(230,977)
(Increase) decrease in inventory and prepaids	3,078	(64)	3,014
Increase (decrease) in accounts payable	(7,094)	(45,123)	(52,217)
Increase (decrease) in accrued wages and compensated absences	(3,854)	(86)	(3,940)
Total adjustments	<u>84,348</u>	<u>143,166</u>	<u>227,514</u>
Net cash provided by operating activities	<u>\$ 269,259</u>	<u>\$ 132,362</u>	<u>\$ 401,621</u>

The accompanying notes are an integral part of this financial statement.

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

1. Organization

The Town of Palisade, Colorado, (the Town) a statutory municipality operates under a Board of Trustees-Mayor form of government. The Town provides its residents with police protection, sewer service, water service, sanitation service, fire protection, recreation, swimming pool, streets, cemetery, and parks. The Town is governed by an elected mayor and a six member Board of Trustees.

2. Reporting Entity

The reporting entity consists of (a) the primary government; i.e., the Town, and (b) organizations for which the Town is financially accountable. The Town is considered financially accountable for legally separate organizations if it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the Town. Consideration is also given to other organizations, which are fiscally dependent; i.e., unable to adopt a budget, levy taxes, or issue debt without approval by the Town. Organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete are also included in the reporting entity.

The Town's financial statements include the activities of the First Street Special Improvement District, the Palisade Downtown Improvement District, and the Palisade Rural Fire Protection District as blended component units in the General Fund and governmental activities. The Districts do not issue separate financial statements.

3. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of inter-fund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and user charges for support. The Town has no discretely presented *component units*.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

4. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting, however, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes and interest associated with the current period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when the cash is received by the government.

The government reports the following major governmental funds:

The General Fund is the Town's operating fund. It accounts for all financial resources of the government except for those required to be reported in another fund.

The government reports the following major proprietary funds:

The Water Fund accounts for the water treatment and distribution system.

The Utility Fund accounts for the sewage treatment and collection system and refuse collection.

Additionally, the government reports the following non-major fund types:

The Tourism Special Revenue Fund accounts for lodging tax received and used for tourism based marketing of the Town.

The Conservation Trust Fund accounts for the proceeds of lottery funds received from the State of Colorado.

The Palisade Rural Fire Protection District Fund accounts for property tax received and used for fire protection provided by volunteers for the Town.

The Capital Improvement Fund accounts for grant revenues and purchase costs to create a sport shooting and educational facility.

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's water, sewer and refuse functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When an expense is incurred that can be paid using either restricted or unrestricted resources (net position), the Town's policy is to first apply the expense toward restricted resources and then toward unrestricted resources. In governmental funds, the Town's policy is to first apply the expenditure toward restricted fund balance and then to other, less-restrictive classifications—committed and then assigned fund balances before using unassigned fund balances.

5. Estimates

The preparation of financial statements in accordance with accounting principals generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

6. Risk Management

The Town is one of several local governments that are members of the Colorado Intergovernmental Risk Sharing Agency (CIRSA). CIRSA is an organization created by an intergovernmental agreement in 1982 solely to provide property and casualty coverage to its members. Coverage is provided through pooling of self-insured losses and the purchase of stop-loss insurance coverage. CIRSA is governed by a seven-member board elected by and from its members. The governing board is autonomous as to budgeting and fiscal matters.

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

7. Capital Assets

Capital assets, which include property, plant and equipment, are defined by the Town as assets with an initial, individual cost of at least \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost. Donated capital assets are recorded at estimated fair value at the date of donation.

Depreciation is provided on the straight-line method over the assets estimated useful lives, as follows:

Water distribution and collection system	10 – 60 years
Sewer collection and treatment system	10 – 50 years
Buildings and building improvements	10 – 100 years
Swimming pool	15 – 40 years
Equipment and furniture	5 – 20 years

8. Cash and Cash Equivalents

For purposes of the statement of cash flows, the Town considers investments purchased with a maturity of three months or less to be cash equivalents.

9. Receivables and Payables

The Town has no interfund loans. Balances outstanding between funds are reported as “due to/from other funds”. Residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances”.

Emergency service receivables are shown net of an allowance for uncollectible accounts. Property tax, Water Fund and Utility Fund accounts receivable do not have an allowance for uncollectible accounts as the receivables are considered to be fully collectible.

10. Inventory

Inventory consists of supplies and materials for the Water Fund. Inventory is recorded at cost using the first-in first-out method.

11. Compensated Absences

Full-time employees accrue twelve (12) to twenty-four (24) vacation days per year depending on years of service. Accrued and unpaid vacation earned is paid upon termination and is recognized as a current liability in all of the funds. Accrued sick leave is not accrued as it is only payable upon termination by direction of the Board of Trustees.

12. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

13. Seized Funds

The Town received \$0 in 2018 from the seizure of contraband (seized funds) under the Colorado Contraband Forfeiture Act. The act requires that seized funds be used for law enforcement activities.

14. Fund Equity and Fund Balances

The Town has implemented GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions," which provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. In the fund financial statements the following classifications describe the relative strength of the spending constraints. Note that not all of these classifications may be used in a given year.

- *Non-spendable fund balance* - The portion of fund balance that cannot be spent because it is either not in spendable form (such as inventory) or is legally or contractually required to be maintained intact.
- *Restricted fund balance* - The portion of fund balance constrained to being used for a specific purpose by external parties (such as grantors or bondholders), constitutional provisions or enabling legislation.
- *Committed fund balance* - The portion of fund balance constrained for specific purposes according to limitations imposed by the Town's highest level of decision making authority, the Board of Trustees, prior to the end of the current fiscal year. The constraint may be removed or changed only through formal action of the Board.
- *Assigned fund balance* - The portion of fund balance set aside for planned or intended purposes. The intended use may be expressed by the Board or other individuals authorized to assign funds to be used for a specific purpose. Assigned fund balances in special revenue funds will also include any remaining fund balance that is not restricted or committed. This classification is necessary to indicate that those funds are, at a minimum intended to be used for the purpose of that particular fund.
- *Unassigned fund balance* - The residual portion of fund balance that does not meet any of the above criteria. The Town will only report a positive unassigned fund balance in the General Fund.

15. Property Taxes

Property taxes are certified by the Board of Trustees and collected by Mesa County. Property taxes are remitted to the Town by the 10th day of the month following collection. Property taxes receivable represents 2018 taxes that will be collected in 2019.

Property taxes attach as an enforceable lien on property as of January 1 of the year in which they are payable. Taxes are payable either in full on or before April 30 or one half on or before February 28 and the remaining half on or before June 15.

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

16. Pensions

The Town participates in the Statewide Defined Benefit Plan (SWDB), a cost-sharing multiple-employer defined benefit pension plan administered by the Fire & Police Pension Association of Colorado (FPPA). The Town also participates in the Palisade Volunteer Fire Department Pension Fund (PVFDP), an agent multiple-employer Public Employee Retirement System (PERS), also administered by FPPA, which represents the assets of numerous separate plans that have been pooled for investment purposes. The net pension liabilities or assets, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the pensions have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTE B – BUDGETS

Annual budgets are adopted for all funds, except fiduciary funds, of the Town. The Treasurer submits a proposed operating budget for the following calendar year to the Board of Trustees prior to October 15 of each year. The budget is prepared using the modified accrual basis of accounting. The operating budget includes proposed expenditures/expenses and the anticipated revenues. As required by statute, public hearings are conducted to obtain citizen’s comments. Prior to the levy of property tax, the budget is legally adopted through the passage of a budget adoption and appropriation resolution no later than December 31. There were supplemental appropriations made during 2018.

NOTE C – CASH AND INVESTMENTS

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. At December 31, 2018, the Town's cash deposits had a bank balance of \$1,208,083 of which \$250,000 was covered by federal depository insurance and \$958,083 was collateralized.

At December 31, 2018 the Town’s cash and cash equivalents consisted of the following:

Cash on hand	\$ 3,400
Demand accounts	1,086,299
Total cash and equivalents	<u>\$ 1,089,699</u>

Colorado state statutes authorize the Town to invest in U.S. Treasury bills, obligations of any other U.S. agencies, obligations of the World Bank, general obligation bonds of any state or any of their subdivisions, revenue bonds of any state or any of their subdivisions, bankers acceptance notes, commercial paper, repurchase agreements, money market funds and guaranteed investment contracts. All investments must be held by the Town in its name, or in custody of a third party on behalf of the local government.

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE C – CASH AND INVESTMENTS – CONTINUED

The Town has adopted Governmental Accounting Standards Board Statement No. 40, Deposit and Investment Risk Disclosure (GASB 40). GASB 40 establishes and modifies disclosure requirements related to investment risks including credit risk, custodial risk, interest rate risk and foreign currency risk.

Credit Risk

Credit risk is the risk that an issuer or other counter party to an investment will not fulfill its obligation.

Custodial Credit Risk

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Town will not be able to recover deposits or will not be able to recover collateral securities that are in possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investments or collateral securities that are in the possession of an outside party. The Town's deposits are either covered by depository insurance or are collateralized under the Colorado Public Deposits Protection Act and are therefore not deemed to be exposed to custodial credit risk. The Town's investments are not deemed to be exposed to custodial credit risk because they are held by the Town or by the Town's custody agent in the Town's name.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The Town places no limit on the amount the Town may invest in any one issuer.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

The Town also places money in public entity cash investment pools authorized by Colorado statutes. On December 31, 2018 the Town had \$3,882,158 and \$1,473,571, respectively, invested in the Colorado Government Liquid Asset Trust (COLOTRUST) and C-SAFE, investment vehicles established for local government entities in Colorado to pool surplus funds. COLOTRUST and C-SAFE consist of U.S. Treasury notes, U.S. Government Agency Securities, repurchase agreements collateralized by U.S. Treasury securities, and Commercial Paper. Designated custodial banks provide safekeeping and depository services to COLOTRUST and C-SAFE in connection with the direct investment and withdrawal functions of COLOTRUST and C-SAFE. Substantially all securities owned by COLOTRUST and C-SAFE are held by the Federal Reserve Bank in the account maintained for the custodial banks. The custodian's internal records identify the investments owned by COLOTRUST and C-SAFE.

The State of Colorado's Division of Securities is responsible for regulatory oversight for these pools. These pools are not required to and are not registered with the SEC. COLOTRUST funds carry a Standard & Poors AAAM rating. C-SAFE is also rated AAAM by Standard and Poors.

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles and GASB Statement No. 72. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE C – CASH AND INVESTMENTS – CONTINUED

COLOTRUST and C-SAFE each operate like a 2a-7 external investment pool and investments in the pool are valued at \$1 net asset value (NAV) per share. The underlying investments held by COLOTRUST are valued at fair market value. The underlying investments held by C-SAFE, and the Town's investment in CSAFE, are valued at amortized cost which approximates fair value. There are no limitations on withdrawals.

At December 31, 2018 the Town's investments consisted of the following:

COLOTRUST	\$3,882,158
C-SAFE	<u>1,473,571</u>
Total investments	<u>\$5,355,729</u>

Reconciliation of cash and investments to statement of net position:

Cash and cash equivalents	\$1,089,699
Investments	<u>5,355,729</u>
Total cash and investments	<u>\$6,445,428</u>

NOTE D – CAPITAL ASSETS

The following is a summary of activity in the capital assets for the year ended December 31, 2018:

<i>Governmental activities:</i>	<u>Balance 01/01/18</u>	<u>Additions</u>	<u>Deletions/ Adjustments</u>	<u>Balance 12/31/18</u>
Capital assets not being depreciated				
Land	\$ 1,873,964	\$ 13,000	\$ (10,558)	\$ 1,876,406
Total capital assets not being depreciated	<u>1,873,964</u>	<u>13,000</u>	<u>(10,558)</u>	<u>1,876,406</u>
Capital assets being depreciated				
Infrastructure	3,896,609	298,783	-	4,195,392
Swimming pool	517,939	-	-	517,939
Community Center	649,645	-	-	649,645
Buildings and improvements	8,917,438	15,610	-	8,933,048
Equipment and furniture	<u>1,608,093</u>	<u>24,483</u>	<u>-</u>	<u>1,632,576</u>
Total capital assets being depreciated	15,589,724	338,876	-	15,928,600
Less accumulated depreciation				
Infrastructure	1,095,470	145,790	-	1,241,260
Swimming pool	447,361	12,003	-	459,364
Community Center	594,652	12,666	-	607,318
Buildings and improvements	5,063,303	102,281	-	5,165,584
Equipment and furniture	<u>1,291,243</u>	<u>60,245</u>	<u>-</u>	<u>1,351,488</u>
Total accumulated depreciation	<u>8,492,029</u>	<u>332,985</u>	<u>-</u>	<u>8,825,014</u>
Total capital assets being depreciated, net	<u>7,097,695</u>	<u>5,891</u>	<u>-</u>	<u>7,103,586</u>
Governmental activities capital assets, net	<u>\$ 8,971,659</u>	<u>\$ 18,891</u>	<u>\$ (10,558)</u>	<u>\$ 8,979,992</u>

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE D – CAPITAL ASSETS – CONTINUED

<i>Business-type activities:</i>	<u>Balance 01/01/18</u>	<u>Additions</u>	<u>Deletions/ Adjustments</u>	<u>Balance 12/31/18</u>
Capital assets not being depreciated				
Land	\$ 226,126	\$ -	\$ -	\$ 226,126
Water rights	197,811	36,436	-	234,247
Construction in progress	<u>20,060</u>	<u>-</u>	<u>(20,060)</u>	<u>-</u>
Total capital assets not being depreciated	443,997	36,436	(20,060)	460,373
Capital assets being depreciated				
Water system	16,667,085	371,845	-	17,038,930
Utility system	5,526,713	182,164	-	5,708,877
Equipment and furniture – Utility	327,463	-	-	327,463
Equipment and furniture – Water	<u>354,956</u>	<u>-</u>	<u>-</u>	<u>354,956</u>
Total capital assets being depreciated	22,876,217	554,009	-	23,430,226
Less accumulated depreciation				
Water system	6,794,688	312,005	-	7,106,693
Utility system	2,369,033	181,729	-	2,550,762
Equipment and furniture – Utility	300,007	5,666	-	305,673
Equipment and furniture – Water	<u>314,627</u>	<u>12,234</u>	<u>-</u>	<u>326,861</u>
Total accumulated depreciation	<u>9,778,355</u>	<u>511,634</u>	<u>-</u>	<u>10,289,989</u>
Total capital assets being depreciated, net	<u>13,097,862</u>	<u>42,375</u>	<u>-</u>	<u>13,140,237</u>
Business-type activities capital assets, net	<u>\$ 13,541,859</u>	<u>\$ 78,811</u>	<u>\$ (20,060)</u>	<u>\$ 13,600,610</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

<i>Governmental activities:</i>	
General government	\$ 66,360
Public safety	82,936
Public works and parks	1,824
Recreation and culture	86,644
Cemetery	1,214
Infrastructure	<u>94,007</u>
Total depreciation expense-governmental activities	<u>\$ 332,985</u>

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE D – CAPITAL ASSETS – CONTINUED

Business-type activities:

Water utility	\$ 324,239
Sewer utility	<u>187,395</u>
Total depreciation expense-business-type activities	<u>\$ 511,634</u>

NOTE E – LONG-TERM DEBT

In 2006, the Town borrowed \$2,000,000 from the Colorado Water Resources and Power Development Authority Revolving Loan Fund as part of its disadvantaged Communities Program. The Note is interest free and requires annual payments of \$66,667 through 2036. The Town pledged Water revenues as collateral on this debt.

The following is a summary of note principal and interest requirements:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 66,667	\$ –	\$ 66,667
2020	66,667	–	66,667
2021	66,667	–	66,667
2022	66,667	–	66,667
2023	66,666	–	66,666
2024-2028	333,333	–	333,333
2029-2033	333,333	–	333,333
2034-2036	<u>200,000</u>	–	<u>200,000</u>
Total	<u>\$ 1,200,000</u>	<u>\$ –</u>	<u>\$ 1,200,000</u>

In 2006, the Town borrowed \$3,976,045 from the Colorado Water Resources and Power Development Authority Revolving Loan Fund (CWRPD). The note has an interest rate of 3.47% with annual payments due through 2028. The Town pledged Water revenues as collateral on this debt. In February 2019 refunded certain bonds associated with this debt. The savings will be passed through as payment credits and will total \$192,261. Credits will apply first to loan interest and then principal.

The following is a summary of note principal and interest requirements:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 148,278	\$ 61,259	\$ 209,537
2020	153,770	57,987	211,757
2021	197,704	54,489	252,193
2022	208,687	48,552	257,239
2023	269,097	42,285	311,382
2024-2028	<u>1,493,763</u>	<u>145,965</u>	<u>1,639,728</u>
Total	<u>\$ 2,471,299</u>	<u>\$ 410,537</u>	<u>\$ 2,881,836</u>

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE E – LONG-TERM DEBT – CONTINUED

In 2012, the Town issued \$995,000 in water revenue bonds with interest rates ranging between 2.63% and 3.0%. The bonds are special revenue obligations of the Town, payable out of the net pledged water revenues derived from the Town’s Water Activity Enterprise. The bonds constitute an irrevocable, non-exclusive first lien on the net pledged water revenues.

The following is a summary of revenue bonds principal and interest requirements:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 50,000	\$ 27,506	\$ 77,506
2020	50,000	26,006	76,006
2021	60,000	24,506	84,506
2022	75,000	22,706	97,706
2023	80,000	20,737	100,737
2024-2028	170,000	83,288	253,288
2029-2030	460,000	21,900	481,900
Total	<u>\$ 945,000</u>	<u>\$ 226,649</u>	<u>\$ 1,171,649</u>

Changes in long-term obligations for the year ended December 31, 2018 are as follows:

	<u>Balance 01/01/18</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance 12/31/18</u>
<i>Governmental Activities:</i>				
Lease payable	<u>\$ 10,500</u>	<u>\$ —</u>	<u>\$ (10,500)</u>	<u>\$ —</u>
<i>Business-type Activities</i>				
Notes payable	\$ 3,886,243	\$ —	\$ (214,944)	\$ 3,671,299
Bonds payable	995,000	—	(50,000)	945,000
Notes premium	<u>27,076</u>	<u>—</u>	<u>(2,462)</u>	<u>24,614</u>
Total Business-type Activities	<u>\$ 4,908,319</u>	<u>\$ —</u>	<u>\$ (267,406)</u>	<u>\$ 4,640,913</u>

NOTE F – LEASES

The Town entered a 10-year operating lease for solar panels for the water treatment facility. The lease requires monthly payments of \$1,812 beginning in June of 2013. The monthly payments are offset by solar credits the Town receives for using the solar panels. Total lease expense under this lease during 2018 was \$23,128, which was offset by \$12,693 in solar credits.

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE F – LEASES – CONTINUED

Future minimum lease payments under the operating lease for the years following December 31, 2018, without regard to future solar credits, are as follows:

<u>Year</u>	
2019	\$ 21,744
2020	21,744
2021	21,744
2022	21,744
2023	<u>8,912</u>
Total	<u>\$ 95,888</u>

On January 14, 2015, the town entered into a 4-year operating lease for a copier. The lease requires monthly payments of \$496 beginning in February of 2015.

Future minimum lease payments under the operating lease for the years following December 31, 2018 are as follows:

<u>Year</u>	
2019	\$ 496
Total	<u>\$ 496</u>

NOTE G – DEFINED BENEFIT PENSION PLAN – FIRE AND POLICE PENSION

General Information about the Pension Plan

Plan Description. The Town contributes to the Statewide Defined Benefit Plan (SWDB), a cost-sharing multiple-employer defined benefit pension plan administered by the Colorado Fire and Police Association. The Statewide Defined Benefit Plan provides retirement benefits for members and beneficiaries. Death and disability coverage is provided for members through the Statewide Death and Disability Plan which is also administered by the Colorado Fire and Police Pension Association. This is a non-contributory plan. All full-time, paid police officers/firefighters of the Town are members of the Statewide Defined Benefit Plan and the Statewide Death and Disability Plan. Title 31, Article 30 of the Colorado Revised Statutes (CRS), as amended, assigns the authority to establish benefit provision to the state legislature. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for both the Statewide Defined Benefit Plan and the Statewide Death and Disability Plan. FPPA issues a publicly available comprehensive annual financial report that can be obtained on FPPA's website at <http://www.fppaco.org>.

Benefits Provided. A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55. The annual normal retirement benefit is 2 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE G – DEFINED BENEFIT PENSION PLAN – FIRE AND POLICE PENSION – CONTINUED

The benefit earned prior to January 1, 2007 for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members currently covered under Social Security will receive half the benefit when compared to the Statewide Defined Benefit Plan. Benefits paid to retired members are evaluated and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the Consumer Price Index.

A member is eligible for an early retirement at age 50 or after 30 years of service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

Contributions. The SWDB sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. Contribution rates for the SWDB are set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or election of the membership.

Members of the SWDB and their employers are contributing at the rate of 9.5 percent and 8 percent, respectively, of base salary for a total contribution rate of 17.5 percent in 2017. In 2014, the members elected to increase the member contribution rate to the SWDB beginning in 2015.

Member contribution rates will increase 0.5 percent annually through 2022 to a total of 12 percent of base salary. Employer contributions will remain at 8 percent resulting in a combined contribution rate of 20 percent in 2022.

Contributions from members and employers of departments re-entering the system are established by resolution and approved by the FPPA Board of Directors. The re-entry group has a combined contribution rate of 21.5 percent of base salary in 2017. It is a local decision as to whether the member or employer pays the additional 4 percent contribution. Per the 2014 member election, the re-entry group will also have their required member contribution rate increase 0.5 percent annually beginning in 2015 through 2022 for a total combined member and employer contribution rate of 24 percent in 2022.

The contribution rate for members and employers of affiliated social security employers is 4.75 percent and 4 percent, respectively, of base salary for a total contribution rate of 8.75 percent in 2017. Per the 2014 member election, members of the affiliate social security group will have their required contribution rate increase 0.25 percent annually beginning in 2015 through 2022 to a total of 6 percent of base salary. Employer contributions will remain at 4 percent resulting in a combined contribution rate of 10 percent in 2022.

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE G – DEFINED BENEFIT PENSION PLAN – FIRE AND POLICE PENSION – CONTINUED

Employer contributions are recognized by the SWDB in the period in which the compensation becomes payable to the member and the Town is statutorily committed to pay the contributions to the SWDB. Employer contributions recognized by the SWDB from the Town were \$48,441 for the year ended December 31, 2018.

Pension Liability/(Asset), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension

At December 31, 2018, the Town reported an asset of \$129,845, for its proportionate share of the net pension liability/(asset). The net pension liability/(asset) was measured as of December 31, 2017, and the collective total pension liability used to calculate the net pension liability/(asset) is based upon an actuarial valuation as of January 1, 2018. The collective total pension asset as of December 31, 2018 is based upon an actuarial valuation as of January 1, 2017. The Town proportion of the net pension liability/(asset) was based on the Town’s contributions to the SWDB for the calendar year 2018 relative to the total contributions of participating employers to the SWDB.

At December 31, 2017, the Town’s proportion was .090254%, which was a decrease of .012756 from its proportion measured as of December 31, 2016.

For the year ended December 31, 2018, the Town recognized pension expense of \$(45,544). At December 31, 2018, the Town reported deferred outflows of resources and deferred inflows of resources related to the pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 93,637	\$ 1,439
Net difference between projected and actual earnings on pension plan investments	–	–
Changes of assumptions or other inputs	19,563	44,087
Changes in proportion and differences between contributions recognized and proportionate share of contributions	30,202	4,982
Contributions subsequent to the measurement date	48,441	–
Total	<u>\$ 191,843</u>	<u>\$ 50,508</u>

\$48,441 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE G – DEFINED BENEFIT PENSION PLAN – FIRE AND POLICE PENSION – CONTINUED

Year ended December 31:	
2019	18,264
2020	16,256
2021	(2,482)
2022	(9,431)
2023	16,674
Thereafter	51,674

Actuarial Assumptions. The actuarial valuations for the SWDB were used to determine the total pension liability and actuarially determined contributions for the fiscal year ending December 31, 2017. The valuations used the following actuarial assumptions and other inputs:

Actuarial Method	Entry Age Normal
Amortization Method	Level % of Payroll, Open
Amortization Period	30 Years
Long-term investment Rate of Return*	7.50 percent
Projected Salary Increases*	4.0% - 14%
Cost of Living Adjustments (COLA)	0.0%
*Includes Inflation at	2.5%

Effective January 1, 2016, the post-retirement mortality tables for non-disabled retirees is a blend of the Annuitant and Employee RP-2014 generational mortality tables with blue collar adjustment projected with Scale BB. The occupationally disabled post-retirement mortality assumption uses the same table as used for healthy annuitants, except there is a three year set-forward, meaning a disabled member age 70 will be valued as if they were a 73 year old healthy retiree. The totally disabled post-retirement mortality assumption uses the RP-2014 generational mortality tables for disabled annuitants, except an additional provision to apply a minimum 3% mortality probability to males and 2% mortality probability for females is included to reflect substantial impairment for this population. The pre-retirement off-duty mortality tables are adjusted to 55% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2017 are summarized in the following table:

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE G – DEFINED BENEFIT PENSION PLAN – FIRE AND POLICE PENSION – CONTINUED

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	37%	8.33%
Equity Long/Short	9%	7.15%
Illiquid Alternatives	24%	9.70%
Fixed Income	15%	3.00%
Absolute Return	9%	6.46%
Managed Futures	4%	6.85%
Cash	2%	2.26%
Total	100%	

The discount rate used to measure the total pension liability was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWDB fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Discount Rate. Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.50%; the municipal bond rate is 3.31% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.50%.

Regarding the sensitivity of the net pension liability/(asset) to changes in the Single Discount Rate, the following presents the Town's proportionate share of the SWDB net pension liability/(asset), calculated using a Single Discount Rate of 7.50%, as well as what the plan's net pension liability/(asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
Town's proportionate share of the net pension liability/(asset)	\$141,363	\$(129,845)	\$(355,590)

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE G – DEFINED BENEFIT PENSION PLAN – FIRE AND POLICE PENSION – CONTINUED

Pension Plan Fiduciary Net Position. Detailed information about the SWDB's fiduciary net position is available in FPPA's comprehensive annual financial report which can be obtained at http://www.fppaco.org/toc_frames.html.

NOTE H – DEFINED BENEFIT PENSION PLAN – VOLUNTEER PENSION

General Information about the Pension Plan

Plan Description. The Town contributes to the Palisade Volunteer Fire Department Pension Fund (PVFDP), an agent multiple-employer Public Employee Retirement System (PERS) administered by the Fire & Police Pension Association (FPPA). The PERS represents the assets of numerous separate plans that have been pooled for investment purposes. The pension plans have elected to affiliate with FPPA for plan administration and investment only. FPPA issues a publicly available comprehensive annual financial report that can be obtained on FPPA's website at <http://www.fppaco.org>. For the measurement period ending December 31, 2017, the PVFDP included membership of 14 retirees and beneficiaries, 3 inactive, non-retired members, and 42 active members for a total of 59 members.

Benefits Provided.

Normal Retirement

A member is eligible for a normal retirement pension once the member has completed twenty years of credited service and has attained the age of 50. The monthly regular retirement benefit is \$300. A supplemental monthly pension payment to a volunteer who has attained the age of 50 years and who has been in active service in excess of 20 years can receive an extended service amount up to 5% of the monthly pension amount per additional year of service. The amount cannot exceed a maximum of ten additional years.

Vested Retirement

A member with 10 or more but less than 20 years of service is eligible to receive a benefit of \$15 per month times the number of vesting years.

Disability Retirement Benefit

A member is eligible for short and long term disability for injuries in the line of duty. Short term payments of \$150 per month last for a maximum of one year. Long term disability is a lifetime amount after one year of service of \$300 per month.

Survivor Benefits

Survivor benefits are available at one-half of the amount of the normal retirement pension, or \$150 per month. This amount is available to a survivor following death after normal retirement, following death in the line of duty as a volunteer firefighter before retirement eligible, and following death after disability retirement. An additional amount of \$7.50 per month is available following death after normal retirement with extended service amount per year of service and following death after vested retirement with 10 to 20 years of service per year of service. Survivors may include spouse, child under 18 years of age, or dependent parent. This annuity shall cease if the surviving spouse or dependent parent remarries and dissolution of a subsequent marriage does not reinstate the annuity.

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE H – DEFINED BENEFIT PENSION PLAN – VOLUNTEER PENSION – CONTINUED

Whenever the pension board increases the retirement pension payable to volunteer firefighters, that increase will also be applied to the pension benefits of survivors of firefighters killed in the line of duty.

Funeral Benefits

A one-time funeral benefit is paid of \$100 in the event of a death of a member.

Contributions. The Town contributes from proceeds of a property tax mill levy. The Plan is construed and enforced in accordance with Colorado Revised Statute Title 31, Article 30. Per CRS 31-30-1112, State contributions to any municipality or district must equal ninety percent of all amounts contributed by the municipality or district under section 31-30-1110 in the previous year, but, notwithstanding any other provision of this part 11, the state contribution shall not exceed one-half mill on the previous net valuation for assessment of the municipality or district assuming one hundred percent collection. For 2018 the Town contributed \$19,775 and the state’s matching contribution was \$16,024.

Pension Liabilities/(Asset), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2018, the Town reported a net pension liability/(asset) of \$(617,353). The net pension liability/(asset) was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability/(asset) was determined by an actuarial valuation as of January 1, 2018.

For the year ended December 31, 2018, the Town recognized pension expense of \$(7,312). At December 31, 2018, the Town reported deferred outflows of resources and deferred inflows of resources related to the pension from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 33,484	\$ 53,555
Changes of assumptions or other inputs	8,554	–
Net difference between projected and actual earnings on pension plan investments	33,447	–
Contributions subsequent to the measurement date	<u>19,775</u>	<u>–</u>
Total	<u>\$ 95,260</u>	<u>\$ 53,555</u>

\$19,775 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE H – DEFINED BENEFIT PENSION PLAN – VOLUNTEER PENSION – CONTINUED

Year ended December 31:	
2019	17,142
2020	14,264
2021	(979)
2022	(8,497)
2023	–

Actuarial Assumptions. Actuarially determined contribution rates are calculated as of January 1 of odd numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2016 determines the contribution amounts for 2017 and 2018. The valuation used the following actuarial assumptions and other inputs:

Actuarial Method	Entry Age Normal
Amortization Method	Level Dollar, Open*
Amortization Period	20 Years*
Asset Valuation Method	5-Year Smoothed fair value
Inflation	3.0%
Investment Rate of Return	7.5%
Projected Salary Increases	N/A
Retirement Age	50% per year of eligibility until 100% at age 65
Mortality	Pre-retirement: RP-2000 Combined Mortality Table with Blue Collar Adjustment, 40% multiplier for off-duty mortality. Post retirement: RP-2000 Combined Mortality Table, with Blue Collar Adjustment Disabled: RP-2000 Disabled Mortality Table All tables projected with Scale AA

** Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.*

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic nominal rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2017 are summarized in the following table:

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE H – DEFINED BENEFIT PENSION PLAN – VOLUNTEER PENSION – CONTINUED

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.0%	2.26%*
Fixed Income	15.0%	3.00%
Absolute Return	9.0%	6.46%
Long Short	9.0%	7.15%
Global Public Equity	37.0%	8.33%
Managed Futures	4.0%	6.85%
Private Capital	24.0%	9.70%
Total	100.0%	

*While expected inflation exceeds the expected rate of return for cash, a 0.0% real rate of return is utilized.

Discount Rate. Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 7.50%; the municipal bond rate is 3.78% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.50%.

Regarding the sensitivity of the net pension liability/(asset) to changes in the Single Discount Rate, the following presents the PVFDP's net pension liability/(asset), calculated using a Single Discount Rate of 7.50%, as well as what the PVFDP's net pension liability/(asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
Proportionate share of the net pension liability/(asset)	\$(549,562)	\$(617,353)	\$(671,452)

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE H – DEFINED BENEFIT PENSION PLAN – VOLUNTEER PENSION – CONTINUED

Schedule of Changes in Net Pension Liability/(Asset) and Related Ratios Current Period – Measurement Period Ended December 31, 2017

A. Total pension liability	
1. Service Cost	\$ 19,995
2. Interest on the Total Pension Liability	33,259
3. Benefit payments	<u>(59,176)</u>
4. Net change in total pension liability	(5,922)
5. Total pension liability – beginning	<u>462,686</u>
6. Total pension liability – ending	<u><u>\$ 456,764</u></u>
B. Plan fiduciary net position	
1. Contributions – employer	\$ 17,804
2. Net investment income	138,461
3. Benefit payments	(59,176)
4. Pension plan administrative expense	(12,188)
5. State of Colorado supplemental discretionary payment	<u>18,379</u>
6. Net change in plan fiduciary net position	103,280
7. Plan fiduciary net position – beginning (Market value of assets at beginning of year)	<u>970,837</u>
8. Plan fiduciary net position – ending (Market value of assets at end of year)	<u><u>\$1,074,117</u></u>
C. Net pension liability/(asset)	<u><u>\$(617,353)</u></u>
D. Plan fiduciary net position as a percentage of the total pension liability	235.16%
E. Covered employee payroll	N/A
F. Net pension liability/(asset) as a percentage of covered employee payroll	N/A

NOTE I – DEFINED CONTRIBUTION PLAN

The Town participates in a defined contribution plan administered by the International City Manager's Association Retirement Corporation (ICMA Retirement.) Plan provisions are established or amended by Town Council resolution. The Town and participants are required to contribute 5% each of annual covered payroll. For the year ended December 31, 2018, actual contributions by the Town and plan participants were \$43,083 each.

ICMA Retirement includes all full time employees after one year of service, except police and fire employees. Participants vest at 20% per year and are entitled to 100 percent of vested contributions. The plan is a money purchase plan qualified under section 401(a) of the Internal Revenue Code.

NOTE J – CUSTOMER ACCOUNTS RECEIVABLE

The total accounts receivable for rescue fees at December 31, 2018 was \$146,899 with an allowance for doubtful accounts of \$33,184 for a net of \$113,715. The allowance is estimated based on the past collection rate of the rescue fee revenue.

Town of Palisade, Colorado

NOTES TO FINANCIAL STATEMENTS

December 31, 2018

NOTE K – RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts; theft of, damages to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Town pays an annual premium to CIRSA Property/Casualty and Workers' Compensation for its general and workmen's' compensation insurance coverage.

The agreement with CIRSA members provides that CIRSA will be self-sustaining through member premiums. CIRSA rate-setting policies are established by the Board of Directors, in consultation with independent actuaries. The Board of Directors may credit member municipalities' future contributions in the event of a surplus. Although it has never occurred, CIRSA member municipalities are subject to a supplemental assessment in the event of a deficiency.

NOTE L – TAX, SPENDING AND DEBT LIMITATIONS

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations including revenue raising, spending abilities, and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The Town believes it is in compliance with the requirements of the amendment. However, the Town has made certain interpretations of the amendments language in order to determine its compliance. The amendment also requires 3% emergency reserve to be set up on all Town expenditures covered by the amendment. The Town has set this required emergency reserve for all amendment expenditures in the General Fund Balance under Emergency Reserve.

NOTE M – LAND TRANSFER

In 2016 the Town purchased land for the Cameo Shooting Sports Complex for \$1.3 million using grant funds received from the State of Colorado Department of Local Affairs (DOLA). The Town subsequently entered a lease agreement to lease the land to the State of Colorado Department of Natural Resources who will build and operate the Shooting Complex on the land. The lease agreement states that when the State has spent \$1.5 million on the project, which did not happen during 2018, the land ownership will transfer to the State. However, the DOLA grant requires that the land be held by the Town for 10 years from the purchase date. Therefore, \$1.3 million in land currently showing as a Town asset will transfer to the State of Colorado in the future, although the timing of the transfer is uncertain.

REQUIRED

SUPPLEMENTARY INFORMATION

Town of Palisade, Colorado

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL - GENERAL FUND

Year ended December 31, 2018

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues				
Taxes - property	\$ 371,669	\$ 371,669	\$ 371,656	\$ (13)
Taxes - other	2,608,327	2,608,327	2,603,671	(4,656)
Cemetery revenue	37,500	37,500	48,750	11,250
Swimming pool	43,000	43,000	46,108	3,108
Community Center	229,500	229,500	286,695	57,195
Licenses and permits	51,600	51,600	44,900	(6,700)
Intergovernmental	77,700	77,700	166,469	88,769
Fines and forfeitures	19,000	19,000	15,893	(3,107)
Charges for services	224,800	224,800	1,289,770	1,064,970
Interest income	11,500	11,500	46,378	34,878
Miscellaneous	50,600	50,600	166,266	115,666
Total revenues	<u>3,725,196</u>	<u>3,725,196</u>	<u>5,086,556</u>	<u>1,361,360</u>
Expenditures				
Current:				
General government	1,197,572	1,244,202	1,191,530	52,672
Public safety	1,370,739	1,406,149	1,387,597	18,552
Public works and parks	701,558	714,558	726,668	(12,110)
Culture and recreation	458,247	492,088	475,386	16,702
Cemetery	69,924	69,924	70,372	(448)
Capital outlay:				
General government	6,000	6,000	6,978	(978)
Public works and parks	16,600	16,600	15,329	1,271
Culture and recreation	1,000	1,000	996	4
Debt service:				
Principal and interest	10,785	10,785	10,785	-
Total expenditures	<u>3,832,425</u>	<u>3,961,306</u>	<u>3,885,641</u>	<u>75,665</u>
Excess (deficiency) of revenues over expenditures	(107,229)	(236,110)	1,200,915	1,437,025
Other financing sources (uses)				
Transfers in	117,000	117,000	146,025	29,025
Transfers (out)	-	-	(629)	(629)
Total other financing sources (uses)	<u>117,000</u>	<u>117,000</u>	<u>145,396</u>	<u>28,396</u>
Net change in fund balance	9,771	(119,110)	1,346,311	1,465,421
Fund balance, January 1	-	119,110	2,573,735	2,454,625
Fund balance, December 31	<u>\$ 9,771</u>	<u>\$ -</u>	<u>\$ 3,920,046</u>	<u>\$ 3,920,046</u>

Town of Palisade, Colorado

SCHEDULE OF NET PENSION LIABILITY/(ASSET) - FPPA
STATEWIDE DEFINED BENEFIT PLAN

December 31, 2018

	Employer proportion of NPL/NPA	Employer proportionate share of NPL (NPA)	Employer covered payroll	Employer proportionate share of NPL (NPA) as a percentage of covered payroll	Pension plan's fiduciary net position as a percentage of total pension liability
<u>Measurement date:</u>					
December 31, 2017	0.09025%	\$ (129,845)	\$ 548,988	-24%	106%
December 31, 2016	0.10301%	37,221	549,963	7%	98%
December 31, 2015	0.11287%	(1,990)	521,562	0%	100%
December 31, 2014	0.10999%	(124,129)	494,615	-25%	107%

Town of Palisade, Colorado

SCHEDULE OF PENSION CONTRIBUTIONS -
FPPA STATEWIDE DEFINED BENEFIT PLAN

December 31, 2018

	Required employer contribution	Employer contributions recognized by the plan	Difference	Employer covered payroll	Contributions as a percentage of employer covered payroll
December 31, 2018	\$ 48,441	\$ 48,441	\$ -	\$ 605,513	8%
December 31, 2017	43,919	43,919	-	548,988	8%
December 31, 2016	43,997	43,997	-	549,963	8%
December 31, 2015	41,725	41,725	-	521,562	8%

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - STATEWIDE DEFINED
BENEFIT PLAN

Note 1: Factors that Significantly Affect Trends in the Amounts Reported

There were no changes in benefit terms, size or composition of the population covered by the benefit terms or assumptions used that significantly affect trends in the amounts reported.

Note 2: Subsequent Event

The FPPA Board completed an actuarial experience study and approved changes to the actuarial assumptions effective January 1, 2019. The inflation assumption will remain at 2.5%. The investment return assumption will be reduced from 7.5% to 7.0 % which will increase the cost of pension benefits. The change in the investment return assumption reflects the reduced real return expectations from recent capital market data.

Town of Palisade, Colorado

SCHEDULE OF NET PENSION LIABILITY/(ASSET) - VOLUNTEER
FIRE DEPARTMENT PENSION FUND

December 31, 2018

	Total pension liability	Plan fiduciary net position	Net pension liability/ (asset)	Plans fiduciary net position as a percentage of the total pension liability	Covered- employee payroll	Net pension liability as a percentage of covered- employee payroll
<u>Measurement date:</u>						
December 31, 2017	\$ 456,764	\$ 1,074,117	\$ (617,353)	235%	N/A	N/A
December 31, 2016	462,686	970,837	(508,151)	210%	N/A	N/A
December 31, 2015	405,419	910,862	(505,443)	225%	N/A	N/A
December 31, 2014	418,045	929,006	(510,961)	222%	N/A	N/A

Town of Palisade, Colorado

SCHEDULE OF CHANGES IN NET PENSION LIABILITY/(ASSET) -
VOLUNTEER FIRE DEPARTMENT PENSION FUND

December 31, 2018

Measurement period ending December 31,	2017	2016	2015	2014
Total Pension Liability				
Service cost	\$ 19,995	\$ 16,840	\$ 16,840	\$ 4,715
Interest on the total pension liability	33,259	29,667	29,791	7,906
Benefit changes	-	-	-	284,549
Difference between expected and actual experience	-	34,342	-	37,526
Changes of assumptions	-	13,344	-	-
Benefit payments	(59,176)	(36,926)	(59,257)	(38,794)
Net change in total pension liability	(5,922)	57,267	(12,626)	295,902
Total pension liability - beginning	462,686	405,419	418,045	122,143
Total pension liability - ending	<u>\$ 456,764</u>	<u>\$ 462,686</u>	<u>\$ 405,419</u>	<u>\$ 418,045</u>
Plan Fiduciary Net Position				
Employer contributions	\$ 17,804	\$ 30,597	\$ 10,465	\$ 19,399
Pension plan net investment income	138,461	49,455	16,931	58,804
Benefit payments	(59,176)	(36,926)	(59,257)	(38,794)
Pension plan administrative expense	(12,188)	(1,728)	(3,743)	(1,739)
State of Colorado supplemental discretionary payment	18,379	18,577	17,460	17,754
Net change in plan fiduciary net position	103,280	59,975	(18,144)	55,424
Plan fiduciary net position - beginning	970,837	910,862	929,006	873,582
Plan fiduciary net position - ending	<u>\$ 1,074,117</u>	<u>\$ 970,837</u>	<u>\$ 910,862</u>	<u>\$ 929,006</u>
Net Pension Liability/(Asset) - Ending	<u>\$ (617,353)</u>	<u>\$ (508,151)</u>	<u>\$ (505,443)</u>	<u>\$ (510,961)</u>
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	235%	210%	225%	222%
Covered Employee Payroll	N/A	N/A	N/A	N/A
Net Pension Liability as a Percentage of Covered Employee Payroll	N/A	N/A	N/A	N/A

Town of Palisade, Colorado

SCHEDULE OF PENSION CONTRIBUTIONS -
VOLUNTEER FIRE DEPARTMENT PENSION FUND

December 31, 2018

	Actuarially determined contribution	Employer contributions recognized by the plan	Contribution Deficiency (Excess)	Employer covered payroll	Contributions as a percentage of employer covered payroll
December 31, 2018	\$ -	\$ 19,775	\$ (19,775)	N/A	N/A
December 31, 2017	-	17,804	(17,804)	N/A	N/A
December 31, 2016	-	30,597	(30,597)	N/A	N/A
December 31, 2015	-	10,465	(10,465)	N/A	N/A

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - VOLUNTEER FIRE DEPARTMENT
PENSION FUND

Note 1: Factors that Significantly Affect Trends in the Amounts Reported

There were no changes in benefit terms, size or composition of the population covered by the benefit terms, or assumptions used that significantly affect trends in the amounts reported.

Note 2: Significant Methods and Assumptions Used in Actuarially Determined Calculations

Valuation Date: Actuarially determined contribution rates are calculated as of January 1 of odd numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2015 determines the contribution amounts for 2016 and 2017

Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method Entry Age Normal
 Amortization Method Level Dollar, Open*
 Remaining Amortization Period 20 Years*
 Asset Valuation Method 5-Year smoothed fair value
 Inflation 3.00%
 Investment Rate of Return 7.50%
 Projected Salary Increases N/A
 Retirement Age 50% per year of eligibility until 100% at age 65
 Mortality Pre-retirement: RP-2000 Combined Mortality Table with Blue Collar Adjustment, 40% multiplier for off-duty mortality.
 Post retirement: RP-2000 Combined Mortality Table, with Blue Collar Adjustment
 Disabled: RP-2000 Disabled Mortality Table
 All tables projected with Scale AA

* plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

SUPPLEMENTARY INFORMATION

Town of Palisade, Colorado

COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS

December 31, 2018

	Tourism Fund	Conservation Trust Fund	Palisade Rural Fire Protection District	Total
Assets				
Cash and investments	\$ 16,037	\$ 41,205	\$ 56,300	\$ 113,542
Property tax receivable	-	-	131,084	131,084
Lodging and other tax receivable	3,054	-	987	4,041
Total assets	<u>19,091</u>	<u>41,205</u>	<u>188,371</u>	<u>248,667</u>
Liabilities				
Accounts payable	9,047	-	-	9,047
Total liabilities	<u>9,047</u>	<u>-</u>	<u>-</u>	<u>9,047</u>
Deferred inflows of resources				
Property taxes	-	-	131,084	131,084
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>131,084</u>	<u>131,084</u>
Total liabilities and deferred inflows of resources	<u>9,047</u>	<u>-</u>	<u>131,084</u>	<u>140,131</u>
Fund balances				
Restricted for park improvements	-	41,205	-	41,205
Assigned for marketing	10,044	-	-	10,044
Assigned for public safety	-	-	57,287	57,287
Total fund balances	<u>\$ 10,044</u>	<u>\$ 41,205</u>	<u>\$ 57,287</u>	<u>\$ 108,536</u>

Town of Palisade, Colorado

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS

Year ended December 31, 2018

	Tourism Fund	Conservation Trust Fund	Palisade Rural Fire Protection District	Capital Improvement Fund	Total
Revenues					
Taxes and special assessments	\$ 45,077	\$ -	\$ 156,680	\$ -	\$ 201,757
Intergovernmental	-	27,521	-	-	27,521
Interest income	-	-	2,180	-	2,180
Miscellaneous	-	-	750	-	750
Total revenues	<u>45,077</u>	<u>27,521</u>	<u>159,610</u>	<u>-</u>	<u>232,208</u>
Expenditures					
Current:					
General government	44,170	-	-	-	44,170
Public safety	-	-	15,510	-	15,510
Capital outlay:					
Park improvements	-	10,028	-	-	10,028
Total expenditures	<u>44,170</u>	<u>10,028</u>	<u>15,510</u>	<u>-</u>	<u>69,708</u>
Excess of revenues over (under) expenditures	907	17,493	144,100	-	162,500
Other financing sources (uses)					
Transfers in	-	-	-	629	629
Transfers in (out)	-	-	(146,025)	-	(146,025)
Total Other Financing Sources(Uses)	<u>-</u>	<u>-</u>	<u>(146,025)</u>	<u>629</u>	<u>(145,396)</u>
Net change in fund balance	907	17,493	(1,925)	629	17,104
Fund balance, January 1	<u>9,137</u>	<u>23,712</u>	<u>59,212</u>	<u>(629)</u>	<u>91,432</u>
Fund balance, December 31	<u>\$ 10,044</u>	<u>\$ 41,205</u>	<u>\$ 57,287</u>	<u>\$ -</u>	<u>\$ 108,536</u>

Town of Palisade, Colorado

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL - CAPITAL IMPROVEMENT FUND

Year ended December 31, 2018

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues			
Intergovernmental	\$ 680,485	\$ -	\$ (680,485)
Total revenues	680,485	-	(680,485)
Expenditures			
Capital outlay:			
Culture and recreation	680,485	-	680,485
Total expenditures	680,485	-	680,485
Excess (deficiency) of revenues over expenditures	-	-	-
Other financing sources (uses)			
Transfers in	-	629	629
Net change in fund balance	-	629	629
Fund balance, January 1	-	(629)	(629)
Fund balance, December 31	\$ -	\$ -	\$ -

Town of Palisade, Colorado

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL - TOURISM SPECIAL REVENUE FUND

Year ended December 31, 2018

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavorable)</u>
Revenues				
Lodging taxes	\$ 37,500	\$ 37,500	\$ 45,077	\$ 7,577
Expenditures				
Marketing	<u>44,000</u>	<u>47,000</u>	<u>44,170</u>	<u>2,830</u>
Excess (deficiency) of revenues over (under) expenditures	(6,500)	(9,500)	907	10,407
Fund balance, January 1	<u>6,500</u>	<u>9,500</u>	<u>9,137</u>	<u>(363)</u>
Fund balance, December 31	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 10,044</u>	<u>\$ 10,044</u>

Town of Palisade, Colorado

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL - CONSERVATION TRUST FUND

Year ended December 31, 2018

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues			
Lottery funds	\$ 25,300	\$ 27,521	\$ 2,221
Total revenues	<u>25,300</u>	<u>27,521</u>	<u>2,221</u>
Expenditures			
Park improvements	25,300	10,028	15,272
Total expenditures	<u>25,300</u>	<u>10,028</u>	<u>15,272</u>
Excess (deficiency) of revenues over expenditures	-	17,493	17,493
Fund balance, January 1	<u>-</u>	<u>23,712</u>	<u>23,712</u>
Fund balance, Decembert 31	<u>\$ -</u>	<u>\$ 41,205</u>	<u>\$ 41,205</u>

Town of Palisade, Colorado

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL - PALISADE RURAL FIRE PROTECTION DISTRICT

Year ended December 31, 2018

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues			
Taxes - property	\$ 124,523	\$ 124,423	\$ (100)
Taxes - other	15,000	32,257	17,257
Interest income	1,000	2,180	1,180
Grant revenue	50,000	-	(50,000)
Miscellaneous income	750	750	-
Total revenues	<u>191,273</u>	<u>159,610</u>	<u>(31,663)</u>
Expenditures			
Public safety	21,965	15,510	6,455
Capital outlay	50,000	-	50,000
Contingency	4,000	-	4,000
Total expenditures	<u>75,965</u>	<u>15,510</u>	<u>60,455</u>
Excess (deficiency) of revenues over expenditures	115,308	144,100	28,792
Other financing sources (uses)			
Transfers out	<u>(115,000)</u>	<u>(146,025)</u>	<u>(31,025)</u>
Net change in fund balance	308	(1,925)	(2,233)
Fund balance, January 1	<u>56,580</u>	<u>59,212</u>	<u>2,632</u>
Fund balance, December 31	<u>\$ 56,888</u>	<u>\$ 57,287</u>	<u>\$ 399</u>

Town of Palisade, Colorado

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN NET POSITION
BUDGET AND ACTUAL - (NON-GAAP BUDGETARY BASIS) - WATER FUND

Year ended December 31, 2018

	Original	Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues				
Charges for service	\$ 1,004,000	\$ 1,004,000	\$ 1,032,163	\$ 28,163
Tap fees	10,725	10,725	52,281	41,556
Grant revenue	-	-	250,611	250,611
Interest income, penalties, and miscellaneous	9,500	9,500	21,948	12,448
Total revenues	<u>1,024,225</u>	<u>1,024,225</u>	<u>1,357,003</u>	<u>332,778</u>
Expenses				
Operating expenses	587,335	650,927	512,952	137,975
Debt service payments	390,121	390,121	386,241	3,880
Capital outlay	228,102	378,102	404,945	(26,843)
Total expenditures	<u>1,205,558</u>	<u>1,419,150</u>	<u>1,304,138</u>	<u>115,012</u>
Excess (deficit) of revenues over expenditures	<u>\$ (181,333)</u>	<u>\$ (394,925)</u>	52,865	<u>\$ 447,790</u>
Reconciliation of change in net position				
Adjustments to GAAP basis:				
Depreciation			(324,239)	
Capitalized capital outlay			394,884	
Debt service principal payments			<u>264,945</u>	
Change in net position			<u>\$ 388,455</u>	

Town of Palisade, Colorado

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN NET POSITION
 BUDGET AND ACTUAL - (NON-GAAP BUDGETARY BASIS) - UTILITY FUND

Year ended December 31, 2018

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues			
Charges for service	\$ 694,300	\$ 717,003	\$ 22,703
Tap fees	-	27,500	27,500
Interest income and miscellaneous	12,675	31,898	19,223
Total revenues	<u>706,975</u>	<u>776,401</u>	<u>69,426</u>
Expenses			
Operating expenses	798,274	483,984	314,290
Capital outlay	160,000	231,929	(71,929)
Total expenditures	<u>958,274</u>	<u>715,913</u>	<u>242,361</u>
Excess (deficit) of revenues over expenditures	<u>\$ (251,299)</u>	60,488	<u>\$ 311,787</u>
Reconciliation of change in net position			
Adjustments to GAAP basis:			
Capitalized capital outlay		175,501	
Depreciation		<u>(187,395)</u>	
Change in net position		<u>\$ 48,594</u>	

The public report burden for this information collection is estimated to average 380 hours annually

LOCAL HIGHWAY FINANCE REPORT

City or County:
Palisade
YEAR ENDING :
December 2018

This Information From The Records Of (example - City of _ or County of _
Town of Palisade

Prepared By:
Phone:

Travis Boyd
970-464-5602

I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

II. RECEIPTS FOR ROAD AND STREET PURPOSES

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES

ITEM	AMOUNT	ITEM	AMOUNT
A. Receipts from local sources:		A. Local highway disbursements:	
1. Local highway-user taxes		1. Capital outlay (from page 2)	0
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	439,490
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	
2. General fund appropriations	518,949	b. Snow and ice removal	
3. Other local imposts (from page 2)	54,641	c. Other	
4. Miscellaneous local receipts (from page 2)	11,454	d. Total (a. through c.)	0
5. Transfers from toll facilities		4. General administration & miscellaneous	87,329
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	154,817
a. Bonds - Original Issues		6. Total (1 through 5)	681,636
b. Bonds - Refunding Issues		B. Debt service on local obligations:	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	0	a. Interest	
7. Total (1 through 6)	585,044	b. Redemption	
B. Private Contributions		c. Total (a. + b.)	0
C. Receipts from State government (from page 2)	96,592	2. Notes:	
D. Receipts from Federal Government (from page 2)	0	a. Interest	
E. Total receipts (A.7 + B + C + D)	681,636	b. Redemption	
		c. Total (a. + b.)	0
		3. Total (1.c + 2.c)	0
		C. Payments to State for highways	
		D. Payments to toll facilities	
		E. Total disbursements (A.6 + B.3 + C + D)	681,636

IV. LOCAL HIGHWAY DEBT STATUS

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
A. Bonds (Total)				0
1. Bonds (Refunding Portion)				
B. Notes (Total)				0

V. LOCAL ROAD AND STREET FUND BALANCE

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
		681,636	681,636		0

Notes and Comments:

LOCAL HIGHWAY FINANCE REPORT

STATE:
Colorado
YEAR ENDING (mm/yy):
December 2018

II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assessments		a. Interest on investments	
b. Other local imposts:		b. Traffic Fines & Penalties	11,454
1. Sales Taxes		c. Parking Garage Fees	
2. Infrastructure & Impact Fees		d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	
4. Licenses		f. Charges for Services	
5. Specific Ownership &/or Other	54,641	g. Other Misc. Receipts	
6. Total (1. through 5.)	54,641	h. Other	
c. Total (a. + b.)	54,641	i. Total (a. through h.)	11,454
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
1. Highway-user taxes	86,442	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	10,150	d. Federal Transit Admin	
d. Other (Specify) - DOLA Grant		e. U.S. Corps of Engineers	
e. Other (Specify)		f. Other Federal	
f. Total (a. through e.)	10,150	g. Total (a. through f.)	0
4. Total (1. + 2. + 3.f)	96,592	3. Total (1. + 2.g)	
			(Carry forward to page 1)

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
A.1. Capital outlay:			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements			0
(3). System Preservation			0
(4). System Enhancement & Operation			0
(5). Total Construction (1) + (2) + (3) + (4)	0	0	0
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	0	0
			(Carry forward to page 1)

Notes and Comments: